# CITY OF SOMERVILLE

## **MASSACHUSETTS**

## COMPREHENSIVE ANNUAL FINANCIAL REPORT



## For the Year Ended June 30, 2017

Joseph A. Curtatone, Mayor Edward Bean, Finance Director

Prepared by the City of Somerville Finance Department

## On the Cover – Prospect Hill Monument

The Old Powder House as it stood in 1935 atop the hill at Nathan Tufts Park, overlooking Powder House Square. Photo by Rie Lowenstein

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## JUNE 30, 2017

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# **Introductory Section**



Assembly Square Marketplace is a power center and mixed-use development located in Assembly Square. It includes premium retail outlets, restaurants, residential space, state-of-the-art office and research space, and development space. Photo by Rie Lowenstein

**Introductory Section** 



# City of Somerville, Massachusetts Joseph A. Curtatone MAYOR

December 20, 2017

We are pleased to submit to you the Comprehensive Annual Financial Report (CAFR) of the City of Somerville (City) for the year ended June 30, 2017. The CAFR is prepared by the City's Finance Department, and is intended to provide information regarding the financial position of the City. This report is prepared in accordance with U.S. generally accepted accounting principles (GAAP) and meets all requirements of state finance law of the Commonwealth of Massachusetts.

The responsibility for the accuracy, completeness, and fairness of the data presented, including disclosures, rests with the City. City management believes this report is accurate in all material respects and is presented in a manner which impartially sets forth the financial position and results of operations of the City. Management is also responsible for establishing and maintaining internal accounting controls designed to provide reasonable, but not absolute, assurance that these financial statements are complete and accurate in their presentation.

The Commonwealth of Massachusetts, through Chapter 190 of the Acts of 1982, requires that the City undergo an annual audit performed by a firm of independent public accountants. The City has selected Powers & Sullivan, LLC, to perform the June 30, 2017, audit. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City of Somerville for the year ended June 30, 2017, are free of material misstatements.

The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the City of Somerville's financial statements for the year ended June 30, 2017, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City of Somerville was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in the City of Somerville's separately issued Single Audit Report.

The City's Single Audit report for the year ended June 30, 2017, included no instances of significant violations of the applicable laws and regulations reported. Generally accepted accounting principles require that management provide a narrative introduction, overview and analysis to accompany the basic

financial statements in the form of an MD&A. This letter of transmittal is designed to complement the MD&A where the financial analysis is now presented. The City's MD&A can be found immediately following the independent auditor's report from Powers & Sullivan, LLC.

#### **GENERAL PROFILE**

Somerville is a city located in Middlesex County, Massachusetts, just two miles north of Boston. Occupying slightly more than four square miles and with a population of 80,318, including thriving immigrant communities from all over the world, Somerville is the most densely populated community in New England and one of the most ethnically diverse cities in the nation. Rich in both history and culture, the City boasts numerous intriguing historical sites, community spaces, businesses, and restaurants.



Somerville was first settled in 1630 as a part of Charlestown, and was

established as a town in 1842, when it was separated from the urbanizing Charlestown because it was still largely rural. Somerville was officially incorporated as a City in 1872 due to its growing population and increasing industrialization. By the early 1900s, Somerville itself had become a densely packed urban area.

As a part of Charlestown, areas existing in modern-day Somerville were critical military positions in the American Revolution. The historic Powder House - now considered one of the most distinct pre-Revolutionary structures in Massachusetts - housed gunpowder for Revolutionary soldiers during the war. During British invasion, Somerville (then Charlestown) was part of the route ridden by Paul Revere on his famous "Midnight Ride." Finally, and most notably, Prospect Hill was the site of the raising of the first Grand Union Flag, under the orders of General George Washington, on January 1, 1776.

Today, Somerville is an eclectic mix of blue-collar families, young professionals, growing and established families, college students, and recent immigrants from countries as varied as Brazil, Haiti, and Nepal. There are more than 50 spoken languages in Somerville schools. With a large immigrant population, Somerville celebrates its diversity through numerous events celebrating cultural traditions and holidays. Somerville is a diverse, dense, walkable, community. Given the City's convenient location near numerous educational institutions, including three of the nation's leading institutions of higher learning, Tufts, Harvard, and MIT, it comes as no surprise that college and graduate students make up almost one-fifth of the population.

Somerville is defined by its city squares. Its large number of squares help mark neighborhood boundaries while also featuring bustling businesses and entertainment centers. The primary business districts of the city are Assembly Square, Davis Square, and Union Square. Additionally, Ball Square, Teele Square, and Magoun Square are popular destinations with their own history and unique storefronts. Each offers a mix of ethnic restaurants, bars, shops and small businesses to fit every taste and occasion. The City shares its southern border with Cambridge and the MBTA Red Line connects Davis Square to Cambridge and Boston.

Somerville has a mayor-city council form of municipal government. The Board of Aldermen consists of 4 at-large (city-wide) positions and 7 ward representatives. Somerville has received national recognition as a model of innovation and efficiency for their 311 customer service helpline and SomerStat, a data-driven style of managing government services. Somerville was also the first community in Massachusetts to employ both a 311 customer service help line *and* a Connect-CTY mass outreach (reverse 911) program.

#### **QUALITY OF LIFE**

Somerville is home to a thriving arts community. Regular arts-related events, such as the annual "ArtBeat" festival, occur throughout the year. In addition, numerous galleries and music clubs showcase the talents of residents and others. Two major art studios, the Brickbottom Artists Building and the Joy Street Studios, are located in former industrial buildings in the Brickbottom District of the city. The Somerville Theatre, located in Davis Square, houses the Somerville branch of the Museum of Bad Art and plays host to the Independent Film Festival of Boston each spring. The Somerville Arts Council and Somerville Open Studios both host annual events involving the community in homegrown arts.

The Somerville Public Schools (SPS) is a richly diverse school district that ranks as one of the topperforming urban districts in the Commonwealth. MCAS scores have continued to rise in the past several years and the district has maintained extraordinary overall growth, exceeding most other Massachusetts school districts. Somerville High School, a fully comprehensive high school that offers a rigorous core curriculum and one of the best Career and Technical Education (CTE) programs in the state, is the only MA urban high school to earn a Level I state accountability rating for five straight years. The district 4year graduation rate has steadily improved while the drop-out rate has continued to decline to a current all-time low of 1.9%. SPS emphasizes supporting the "whole child" through a data-informed, collaborative system of support, and programs that ensure that every student has the opportunity to grow and succeed. A strong core curriculum is supplemented with equally strong visual and performing arts, world language, health and wellness, and technology programs, as well as a plethora of extra-curricular activities. Recent investments in pre-K and afterschool programming help lay a solid educational foundation for students, and partnerships play a critical role in providing SPS students with the support they need to succeed in a global economy. Partners such as Biogen, Teen Empowerment, Groundwork Somerville, Breakthrough Greater Boston, Enroot, Citizen Schools, and others provide Somerville students with continuous handson support and opportunities for real-world connections and learning. The City has also overhauled its youth programs by hiring new directors, and reinstating lost programs and services. Programs include the SomerTime Day Camp, the Mayor's Summer Jobs Program, and a partnership with Teen Empowerment, the nationally known non-profit organization, to establish a broad-based teen leadership program. In 2008, the City of Somerville was selected by the America's Promise Alliance as one of the top 100 communities in the U.S. for youth programming and learning opportunities.

Alternative transportation is also important to Somerville residents. The City was acknowledged by the National Association of City Transportation Officials as an affiliate member for its commitment to sustainable transportation initiatives. Additionally, the League of American Bicyclists ranked Somerville the number one city on the East coast and seventh in the nation in terms of bike commuting share in their 2016 annual report. The 2015 report showed an incredible 53.2% of all commuting trips made by bicycle, transit or walking – a metric which is only expected to increase with the extension of the MBTA's Green Line through Somerville in the coming years.

With its bright development future featuring new, mixed-use development projects, and innovative local government management, Somerville has been recognized as "the best run City in the Commonwealth" by the Boston Globe magazine. The National Civic League recognized Somerville as an All-America City in 2009 for outstanding civic accomplishments in innovation, inclusiveness, civic engagement, and cross

sector collaboration to address pressing local challenges. In 2015, Somerville again received this award for engaging and supporting vulnerable boys and young men.

#### **ECONOMIC DEVELOPMENT**

Through the Mayor's Office of Strategic Planning and Community Development (OSPCD), the City of Somerville has taken the lead role in planning and implementing major economic projects designed to increase the City's tax base and create new jobs. Several major economic development activities are described below.

#### **Assembly Square**

Assembly Square is Somerville's largest commercial and industrial district and is among a short list of sites with the greatest potential for development in the Metro Boston Area. Assembly Square is a 145-acre district located at the northeast corner of the City on the Boston border.



Source: u/vanhoosear on Flickr

Its location, less than 2.5 miles from downtown Boston and just two miles from Kendall Square in Cambridge, and existing transportation infrastructure make it one of the premier development sites in New England. Assembly Square is directly accessible from Interstate 93 and State Route 28. In December 2011, the MBTA commenced construction of the MBTA's Orange Line in Assembly Square station and opened the station to riders in September of 2014. Assembly Square contains more than five acres of waterfront open space located along the banks of the Mystic River. To capitalize on these strengths, the City has undertaken an aggressive planning and redevelopment effort designed to convert this former industrial district to a transit-oriented, mixed-use "urban village", using smart growth principles to maximize development potential.

In May 2011, the developer Federal Realty Investment Trust (FRIT), the State, and the City entered into a Tri-Party Agreement that acts as the document binding each party to certain requirements which includes District Increment Financing (DIF) and the State's commitment to fund the Orange Line T Station. To date, the DIF captured increment has significantly exceeded debt service payment amounts with an anticipated fund balance of \$9 million by the end FY2020 to be used for infrastructure improvements.

In 2013, FRIT completed the acquisition of the twelve-acre parcel that was to have been developed and occupied by IKEA in the original plans for Assembly Row. In December of 2013, Partners Healthcare announced its intention to consolidate its operations scattered across more than a dozen offices in and around Boston together under one roof at Assembly Square on the former IKEA property. Partners, the state's largest health system and biggest private employer, started moving employees into the new 750,000 square feet office building. A subsequent phase of Partners' development is expected to result another 400,000 square feet of retail and commercial space within the building.

A new network of roadways, storm water conduit, Blocks 1, 2, 3, and 4, the Orange Line Transit Station, and the 5+-acre waterfront park have been completed along with the administrative building for Partners Healthcare with adjoining garage. The following projects are currently under construction: FRIT development block 5 (a multistory, mixed-use building consisting of 155 hotel rooms, 104 residential

units, 22,000 square-feet of retail/commercial use) and block 6 (a mixed-use structure with 471 residential units, 40,000 square feet of retail/commercial use and structured parking for 671 vehicles).

#### **Union Square**

Union Square is the City's second largest business district, known throughout the region as a multi-ethnic arts and dining destination. In 2004, the City worked with neighborhood residents, businesses, and property owners to create "Union Square Main Streets," a non-profit community organization based on the National Main Street Center's successful downtown revitalization model.

In the past few years, the City has received a \$415,000 grant from ArtPlace America as well as a \$460,000 grant to fund the creation of "ArtFarm for Social Innovation" on the site of a former waste transfer station; a \$42,000 grant for strategic planning for the development of city-owned properties in Union Square; over \$1,000,000 in new state and federal Brownfields funding for parcels in the area; the initiation of a Saturday farmers market partially funded by a Robert Wood Johnson Grant, and the construction of two small urban parks.

The City has completed both a \$24 million new elementary school at the edge of Union Square and a \$21 million reconstruction of Somerville Avenue between Union and Porter Squares. In January 2015, a Full Funding Grant Agreement between the MBTA and the US Department of Transportation Federal Transportation Administration was signed. Under this FFGA, federal dollars have been committed to fund approximately one half of the Green Line Extension Project. In April 2009, the Board of Aldermen approved rezoning of the Union Square and Boynton Yards areas.

The City has been working with the community on the development of a new transportation plan for Union Square. Conceptual plans were developed in 2012 and seek to balance traffic flow in the context of quality of life, future development, greater design goals, and the introduction of MBTA light rail. The project will see the reconstruction of two major arterials through the square, continuation of the newly separated Somerville Avenue storm and sanitary sewer lines, and significant expansion of the public plaza. A new Neighborhood plan was also adopted by the City's Planning Board in May of 2016 as an amendment and implementation appendix to SomerVision.

In 2012, the City initiated a multi-year comprehensive planning process with goal of transforming Union Square back to its historic prominence as a major employment center. The centerpiece of this effort entails concentrate new, mixed-used development around the new Union Square transit stop that will come along with the expansion of the MBTA Green Line. In 2012, the City and the Somerville Redevelopment Authority (SRA) approved the Union Square Urban Revitalization Plan that identified seven distinct parcels for major redevelopment. In 2014, the SRA selected Union Square Station Associates (US2) as the master developer for Union Square. A robust community planning process resulted in the Union Square Neighborhood Plan in 2016. Union Square was rezoned in 2017 to reflect the goals of the plan. The Somerville Planning Board approved US2's Coordinated Development Special Permit in December of 2017, which entitles US2's 2.3 million square foot development program that includes housing, retail, office and lab space.

Concurrently, the City has been working with the community on the development of a new transportation plan for Union Square. Conceptual plans were developed in 2012 and seek to balance traffic flow in the context of quality of life, future development, greater design goals, and the introduction of MBTA light rail. The project will see the reconstruction of two major arterials through the square, continuation of the newly separated Somerville Avenue storm and sanitary sewer lines, and significant expansion of the public plaza. A new Neighborhood plan was also adopted by the City's Planning Board in May of 2016 as an amendment and implementation appendix to SomerVision.

In the fall of 2017, the administration submitted to the Board of Aldermen for their approval a DIF financing plan for \$141 million in infrastructure and streetscape projects that will both help alleviate existing flooding issues for two-thirds of the city as well as unlock development potential in the district. In December of 2017, the Board of Alderman approved the DIF financing plan as well as the first phase of projects, which includes a \$63 million authorization for Somerville Ave water, sewer and streetscape work.

#### **Boynton Yards & Inner Belt/Brickbottom**

The extension of the Green Line into Union Square has generated new interest in Boynton Yards; the transit stop lies in the northwest corner of the 35-acre district. In April 2009, the Board of Aldermen approved a rezoning of this important development area and much of Boynton Yards is now located in a Transit Oriented District (TOD), which allows for maximum density and building heights.

The City contracted with Parsons Brinckerhoff to conduct a transportation and utility study of Boynton Yards as the first step in creating a new road network and utility infrastructure to support more intense commercial development. The study envisions significant long-term public and private investments in infrastructure allowing for transformational change in Boynton Yards. Through the focal point of the proposed MBTA Green Line Union Square Station, Boynton Yards and Union Square will develop a cohesive identity and become a regional destination for art, shopping and dining.

The Inner Belt is a 160-acre manufacturing and warehouse district that is anticipated to transition to higher-end office and biotechnology uses. An off-ramp which was constructed as part of the Central Artery Project (the "Big Dig") has improved regional automobile access to Inner Belt. To facilitate Inner Belt's transition to higher-end uses, the City approved a significant privately-financed infrastructure investment to connect Inner Belt to the fiber optic loop around Boston and Cambridge. The location of this major communications node makes Inner Belt a very competitive location for technology-oriented businesses along with proximity to nearby Kendall Square in Cambridge.

This district will benefit dramatically from the planned McGrath Highway Boulevard Project. The City has completed a formal study and is looking to undertake design work and environmental review associated with the long-term conversion of the elevated McCarthy overpass into an at-grade boulevard with "complete streets" style bicycle and pedestrian accommodations.

Established employers, including ABM Industries, the Angelica Corporation, and the Cambridge Health Alliance continue to provide employment opportunities in Somerville. In addition, the City has seen the installation of two sizeable internet data centers and associated investment in the physical facility and equipment at 50 and 70 Inner Belt Road. The City, working through OSPCD, has completed various studies, including a planning study that identified public actions necessary to facilitate transformation of this district to office and biotechnology uses. Access studies were completed in 2005 to predict the impact of economic development on traffic patterns in the Inner Belt. The City has been taking preliminary steps, with the assistance of Greenberg/CBT consultants to develop a comprehensive plan for the area. The Greenberg/CBT scoping study identified a build out potential of 2.5 million square feet of Lab/R&D, 3 million square feet of office, 200,000 square feet of retail space, 200-450 hotel rooms, and 3,000 residential units.

#### **Davis Square**

Davis Square is one of the City's most vibrant central business districts. This commercial center is located in close proximity to nearby Tufts University and has an MBTA Red Line subway station. The combination of this district's location and public transit access has resulted in strong demand for office, retail, restaurant and entertainment uses. Consequently, Davis Square has limited vacancy in the retail and

office market segments. Davis Square has become a regional dining and entertainment destination with some of the Boston area's finest restaurants, nightclubs, and live entertainment venues. The residential neighborhood surrounding Davis Square has seen dramatic increases in property values and rents, which has resulted in considerable new investment and condominium conversion.

Future plans in Davis Square will focus on strategic infill development, streetscape updates or rehabilitation projects to enhance the already vibrant community. In May of 2014, the Mayors of Somerville, Cambridge, Boston, Quincy & Braintree launched the Life Sciences Corridor Initiative to promote the robust life sciences sector which has developed along the Red Line, including Davis Square. Together, the five cities represent over 460 companies within the life sciences industry, all connected through the MBTA Red Line.

#### **City-Wide Economic Evolution**

Somerville has seen strong developments in the local innovation economy including one of the first on-speculation office buildings in the region in many years in Assembly Square. Partners Healthcare has finished construction on a \$280 million, 1.1 million square-foot administrative space which will house 4,500 employees and provide employment and career-development opportunities for Somerville residents. Office space in the Assembly Square Neighborhood has garnered interest from software, technology, and healthcare companies and has filled over 60,000 square feet of space to date.



Source: u/Pi.1415926535 on Wikipedia

Across the City, cleantech incubator Greentown Labs relocated in 2012 to a 33,000 square-foot location near Union Square, growing from hosting four companies in 2007 to more than forty today. The location offers a prototyping lab, co-located office space, machine and electronics shops, and a developing community of startups looking to rapidly grow and progress new products in the clean energy industry. 2016 saw the breaking ground on an expansion projects that will more than double the incubator's space to 93,000 square feet – enabling Greentown to serve as a global player for cleantech innovation.

#### **Transportation Improvements**

As mentioned, the City secured funding for a new Assembly Square Orange Line station using a combination of federal, state and private funding. The station was opened for use in September of 2014, the first new MBTA station since 1987.

While the Assembly Square station promises to support critical smart-growth economic development, the MBTA's light rail Green Line Extension (GLX) through Somerville will, along with existing Red Line service, bring rapid transit to 85% of residents – thereby significantly improving the city's air quality, connectivity, and economic opportunity. Opening of the first three stations (Updated Lechemere, Washington St, and Union Square) is up first in the schedule and the remaining four stations (Gilman, Lowell St, Ball Square, and College Ave) will follow.

#### **Major Infrastructure Projects**

The City is currently planning or undertaking multiple streetscape and roadway improvement projects which will increase multimodal mobility and continue to bring an infrastructure network built in the early 1900s into the 21<sup>st</sup> century. These projects include a full-depth reconstruction of Beacon St (One of the most heavily-trafficked stretches of road in the region by bicycle commuters), a streetscape and utility update in Davis Square, Central Broadway Streetscape upgrades, major Union Square utility work, and roadway improvements in Ball and Gilman Squares to prepare for the Green Line Extension. Altogether, these projects will continue to make Somerville one of the most bike and pedestrian-friendly communities in the Northeast while updating an underground infrastructure network built primarily in the 1800's.

#### **Financial Summary**

The City continues to be in sound financial condition as demonstrated by the financial statements and schedules included in this report. Throughout the year, the City maintained a strong cash and investment position and once again did not issue any tax anticipation notes.

#### **General Fund Balances and Cash Position**

Under Massachusetts law an amount known as "free cash" is certified as of the beginning of each fiscal year by the State Bureau of Accounts. "Free cash" together with certain subsequent tax receipts are used as the basis for subsequent appropriations from available funds. These funds are not required to be included in the annual tax levy. The City's certified "free cash" for fiscal year 2017 is \$11,621,352. The following table sets forth the recent trend in Free Cash for the City.

Free Cash (July 1)			
2017	\$11,621,352		
2016	10,833,988		
2015	11,512,278		
2014	10,651,386		
2013	10,637,719		
2012	7,846,054		
2011	7,646,537		

#### Stabilization Funds

The City maintains several stabilization funds. Funded by an appropriation, the Stabilization Funds plus interest income may be appropriated at any Board of Aldermen meeting for any municipal purpose. The following table lists the Stabilization Funds balances for the following years.

Stabilization Fund Balance			
2017	\$34,162,355		
2016	28,852,284		
2015	23,682,116		
2014	15,495,452		
2013	11,922,271		
2012	12,476,965		
2011	11,662,056		

#### **Capital Financing and Debt Management**

In conjunction with the operating budget, the City annually prepares a capital budget for the upcoming fiscal year and a ten—year Capital Investment Table that is used as a guide for capital expenditures in future years. The Capital Investment Plan for FY18 through FY27 has an estimated cost of \$490 million. Financing for the current-year portion of the capital plan is appropriated on a project-by-project basis.

The City issues its debt in accordance with the life of the asset. In addition, the City has funded a portion of its Capital Improvement Program on a "pay-as-you-go" basis out of current revenues. The City's General Obligation (GO) outstanding bonded debt as of June 30, 2017, totaled \$106.7 million. The following table sets forth debt as a percentage of assessed valuation and per capita debt at the end of the last five fiscal years. The table considers the principal amount of GO bonds of the City only and does not deduct anticipated state grant payments applicable to the principal amount of outstanding bonds or debt that may be supported in whole, or part, by non-tax revenues.

Year End	General Obligation Bonds Outstanding	Local Assessed Valuation	Per Capita Debt	Bonds as a % of Assessed Valuation
2017	\$106,688,839	\$12,660,529,500	\$1,312	0.84
2016	104,244,459	11,198,774,270	1,298	0.93
2015	95,151,544	10,492,225,280	1,206	0.91
2014	96,283,023	9,445,672,400	1,222	1.02
2013	97,615,491	8,595,335,050	1,275	1.14
2012	90,422,762	8,390,572,190	1,186	1.08
2011	81,971,701	8,297,876,320	1,079	0.99

#### **Property Valuations**

Based on valuations of all real and personal property as of January 1, 2016, the total value of all property in the City is \$12.7 billion. Professional reevaluations of all property in the City to full and fair cash value in compliance with Massachusetts law were mostly recently completed for use in 2014. The next reevaluation will be completed in 2016. The City conducts an interim year adjustment on values annually.

The table below sets forth the trend in the City's assessed valuations, tax rates, tax levies, and tax levies per capita for the following years.

Fisc al	Real Estate Valuation	eal Estate Property  Assessed Valuation Valuation		Real Estate Property Assessed		<b>\$1</b> ,	ate Per 000 ation	Tax Levy	Tax Levy Per
Year	Valuation	Valuation	Valuation	Resid.	All other		Capita		
2017	\$12,409,326,300	\$251,203,200	\$12,660,529,500	\$11.67	\$18.81	\$136,071,683	1,675		
2016	10,974,792,900	223,981,370	11,198,774,270	12.53	20.18	129,147,863	1,608		
2015	10,276,528,400	215,696,880	10,492,225,280	12.61	20.38	122,165,461	1,548		
2014	9,246,622,500	199,049,900	9,445,672,400	12.66	21.51	116,126,060	1,473		
2013	8,409,496,900	185,838,150	8,595,335,050	13.42	22.38	109,923,036	1,446		
2012	8,212,040,400	178,531,790	8,390,572,190	13.09	21.85	104,829,090	1,383		
2011	8,132,444,500	165,431,820	8,297,876,320	12.71	21.21	100,548,992	1,327		

#### **Pension Liability**

Generally accepted accounting principles (GAAP) require the City to perform an actuarial valuation to determine the pension benefit obligation at least biennially, with an actuarial update to the date twelve months after that biennial valuation. The most recent actuarial valuation of the City was completed as of January 1, 2017.

The total unfunded pension benefit obligation applicable to the City's employees was \$140,166,391 at December 31, 2016.

Total pension benefit obligation	\$392,656,092
Net Position available for benefits, at market value	(242,801,289)
Unfunded pension benefit obligation	<u>\$149,854,803</u>

The City is currently on a funding schedule that will amortize its unfunded pension liability by June 30, 2033. Current law allows funding out as far as 2040.

In addition to the contributory systems, cities and towns provide non-contributory pensions to a limited number of employees, primarily persons who entered service prior to July 1, 1937, and their dependents.

The annual required contributions of the City to the retirement system for the 2011 through 2017 fiscal years are as follows:

Year	Contributory	Non- Contributory
2017	\$13,711,675	\$121,197
2016	13,304,274	119,000
2015	12,324,940	255,023
2014	11,457,093	234,769
2013	11,084,135	231,999
2012	10,985,945	283,996
2011	10,830,988	333,431

#### Other Post-Employment Benefits (OPEB) Liability

In addition to pension benefits, cities and towns may provide retired employees with health care and life insurance benefits. The portion of the cost of such benefits paid by cities and towns is generally provided on a pay-as-you-go basis. The pay-as-you-go costs to the City for such benefits in recent years have been as follows:

Year	Amount
2017	\$9,258,566
2016	8,533,496
2015	9,645,790
2014	9,044,970
2013	10,402,192
2012	10,036,871
2011	10,200,914

The City obtained a new actuarial valuation for the City's OPEB liability as of June 30, 2016. The City had an unfunded actuarial liability (UAL) that totaled \$301,834,818 on a pay-as-you-go 4.0% basis and \$178,480,760 on a full prefunding 7.5% basis. The City's annual required contribution (ARC) totaled \$21,086,425 on a pay-as-you-go basis and \$13,138,247 on a full prefunding basis.

#### **INDEPENDENT AUDIT**

The City's financial records, books of accounts, and financial transactions are audited each year by an independent firm of certified public accountants. The City's annual audit was performed by the independent public accounting firm of Powers & Sullivan, LLC. The independent auditors' report on the basic financial statements for the year ended June 30, 2017 is included herein.

#### AWARDS AND ACKNOWLEDGEMENTS

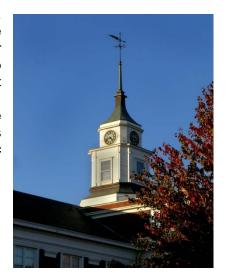
The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Somerville for its comprehensive annual financial report since fiscal year 2012, five years in a row that the City has achieved this prestigious award. Additionally, the City's FY14, FY15, and FY16 annual operating budgets received the Distinguished Budget Presentation Award. And In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report or budget. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Comprehensive Annual Financial Report continues to meet Certificate of Achievement Program's requirements and will be submitting it to the GFOA to determine its eligibility for another certificate.

#### **MOVING FORWARD**

The City will continue the necessary work of growing our commercial tax base. The long-term outlook for Somerville remains very strong as long as we continue to manage our resources wisely. Both our bond rating and our development prospects have been buttressed by the City's effort to develop comprehensive and coordinated plans to make the most of coming transit improvements and new investments in retail, commercial and residential growth. While no community can be fully insulated from continued turbulence in the national and regional economies, Somerville is well positioned to preserve its high level of municipal services while preparing for future economic development. We are governing in the present with an eye on our future.

Sincerely,



Mayor Joseph A. Curtatone

Lylea Cutilar



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

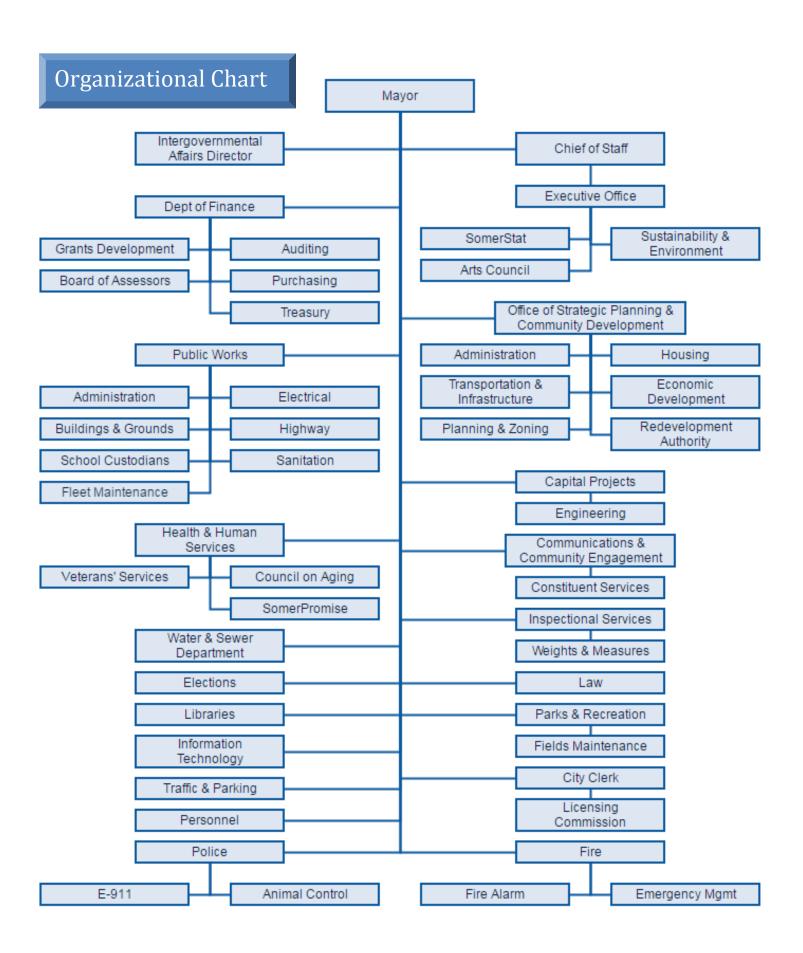
Presented to

# City of Somerville Massachusetts

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

June 30, 2016

Executive Director/CEO





# City Government Joseph A. Curtatone, Mayor

**Edward Bean, Finance Director** 

Ida Cody, Deputy City Auditor

Michael Mastrobuoni, Budget Manager

## **Board of Aldermen**

William A White Jr, President, At-large
Katjana Ballantyne, Vice President, Ward 7
John M Connolly, At-large
Mary Jo Rossetti, At-large
Dennis M Sullivan, At-large
Matthew McLaughlin, Ward 1
Maryann M Heuston, Ward 2
Robert J McWatters, Ward 3
Tony G Lafuente, Ward 4
Mark Niedergang, Ward 5
Lance L Davis, Ward 6

## Financial Section



The Somerville City Hall (which formerly served as Somerville High School) is a historic municipal building at 93 Highland Avenue in Somerville, Massachusetts. Built in 1852 and enlarged several times, it has served as the City's first high school, first public library, and only city hall.

Photo taken by Rie Lowenstein

Financial Section

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## Powers & Sullivan, LLC

Certified Public Accountants

#### **Independent Auditor's Report**

To the Honorable Mayor and Board of Alderman City of Somerville, Massachusetts

#### **Report on the Financial Statements**



100 Quannapowitt Parkway Suite 101 Wakefield, MA 01880 T. 781-914-1700 F. 781-914-1701 www.powersandsullivan.com

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Somerville, Massachusetts, as of and for the year ended June 30, 2017, (except for the Somerville Contributory Retirement System which is as of and for the year ended December 31, 2016), and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as the evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Somerville, Massachusetts, as of June 30, 2017 (except for the Somerville Contributory Retirement System which is as of December 31, 2016), and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Somerville's basic financial statements. The introductory section, combining and individual fund statements, and statistical sections are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund statements, as listed in the table of contents, are the responsibility of management and were derived from and relates directly to the underlining accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 20, 2017, on our consideration of the City of Somerville, Massachusetts' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Somerville's internal control over financial reporting and compliance.

December 20, 2017

Powers + Sullivan, LLC

Management's Discussion and Analysis	

### Management's Discussion and Analysis

As management of the City of Somerville, we offer readers of these financial statements this narrative overview and analysis of the financial activities for the year ended June 30, 2017. We encourage readers to consider the information presented in this report in conjunction with additional information that we have furnished in our letter of transmittal.

The Governmental Accounting Standards Board (GASB) is the authoritative standard setting body that provides guidance on how to prepare financial statements in conformity with generally accepted accounting principles (GAAP). Users of these financial statements (such as investors and rating agencies) rely on the GASB to establish consistent reporting standards for all governments in the United States. This consistent application is the only way users (including citizens, the media, legislators and others) can assess the financial condition of one government compared to others.

#### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City of Somerville's basic financial statements. The City of Somerville's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The approach focuses on both the City as a whole (government-wide) and the fund financial statements. The government-wide financial statements provide both long-term and short-term information about the City as a whole. The fund financial statements focus on the individual parts of the City government, reporting the City's operations in more detail than the government-wide statements. Both presentations (government-wide and fund) allow the user to address relevant questions, broaden the basis of comparison and enhance the City's accountability. An additional part of the basic financial statements are the notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Somerville's finances, in a manner similar to a private-sector business. The statements provide both short-term and long-term information about the City's financial position, which assists in assessing the City's economic position at the end of the year. The statements are prepared using the full accrual basis of accounting. All revenues and expenses connected with the year are considered even if the cash involved has not been received or disbursed. The government-wide financial statements include two statements:

The *statement of net position* presents information on all of the City of Somerville's assets and deferred outflows and liabilities and deferred inflows, with the difference between them reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Somerville is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Somerville that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City of Somerville include general government, public safety, education, public works, community development, human services, community preservation, culture and

recreation, and interest. The business-type activities include water, sewer, the Veteran's Memorial Ice Rink and Dilboy Stadium.

**Fund financial statements -** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Somerville, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Somerville can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

**Governmental funds -** *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Somerville maintains seventeen individual governmental funds. Information is presented separately for the general fund, the strategic planning and community development fund and the capital projects fund in the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances. Data for certain governmental funds are combined into a single aggregated presentation under the caption *nonmajor governmental funds*.

The City of Somerville adopts an annual appropriated budget for its general fund. A budget to actual schedule has been provided as required supplementary information for the general fund to demonstrate compliance with this budget.

**Proprietary funds.** Proprietary funds provide the same information shown as business-type activities in the government wide financial statements, only in more detail. The City uses proprietary funds to account for its water, sewer, Veteran's Memorial Ice Rink and Dilboy Stadium operations.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the City of Somerville's own programs. The accounting used for fiduciary funds records transactions using the flow of economic resources measurement focus and the accrual basis of accounting.

The fiduciary fund financial statements provide information for the pension and Other Postemployment Benefits trust funds and the private purpose trust funds. All other fiduciary funds are combined into a single, aggregate presentation in the fiduciary fund financial statements under the caption agency funds.

GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pensions Plans, was implemented this year. This standard added Note disclosures and Required Supplemental Information for the City's OPEB Trust fund. Its sister standard, GASB Statement No. 75, Accounting and Financial Reporting for Postemployment benefits Other Than Pensions, is required to be implemented in 2018. This standard will affect

the financial statements themselves by requiring the City to record its OPEB assets, liabilities, and deferred financial statement elements for the first time.

The City established an Other Postemployment Benefits Trust Fund (OPEB) to account for funds set aside to help offset future post-retirement benefits for retirees. These activities are excluded from the City's government-wide financial statements because the City cannot use these assets to finance its operations. At year end, the balance in the OPEB trust fund was \$1.8 million.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the City of Somerville's budgetary basis of accounting and information regarding other postemployment benefits paid by the City. Required supplementary information can be found after the notes to the financial statements.

#### Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. The City of Somerville's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$57.2 million at the close of 2017, which was a decrease of \$4.6 million from the prior year.

Net position of \$174.4 million reflects its investment in capital assets (e.g., land, buildings, infrastructure, machinery, and equipment); less any related debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the investment in its capital assets is reported net of its related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of net position, \$26.8 million, represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net position* has a year-end deficit of \$144.0 million. The primary reason for this deficit balance is the recognition of the Pension and OPEB liabilities.

At year-end, the City is able to report positive balances in two of three categories of net position, for the City as a whole and for its governmental activities. Its business-type activities report positive balances in both applicable categories.

The governmental activity and business-type activity components are presented on the following pages.

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Somerville, governmental liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources by \$11.1 million and the business-type assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$68.3 million at the close of the most recent year.

#### **Governmental Activities**

The City of Somerville's liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources by \$11.1 million at the close of 2017.

		2017		2016
Assets				
Current assets	\$	152,104,713	\$	130,004,820
Noncurrent assets (excluding capital)		3,517,440		6,015,394
Capital assets	_	232,316,828	_	227,538,281
Total assets	_	387,938,981		363,558,495
Deferred Outflows of Resources				
Deferred outflows related to pensions		22,591,390		17,851,554
Deferred charges on refunding		338,362		459,437
Total deferred outflows		22,929,752		18,310,991
Liabilities				
Current liabilities (excluding debt)		9,443,777		10,119,384
Noncurrent liabilities (excluding debt)		269,713,756		251,672,579
Current debt		46,653,925		33,661,197
Noncurrent debt	_	93,812,752		86,118,168
Total liabilities	_	419,624,210		381,571,328
Deferred Inflows of Resources				
Deferred inflows related to pensions	_	2,357,303		48,336
Net Position				
Net investment in capital assets		128,346,108		130,183,221
Restricted		26,765,236		26,765,034
Unrestricted	_	(166,224,124)		(156,698,433)
Total net position	\$_	(11,112,780)	\$	249,822

The largest portion of the City of Somerville's net position, \$128.3 million, reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment) less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to its citizens; consequently, these assets are *not* available for future spending. Although the City of Somerville's investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City of Somerville's net position, \$26.8 million, represents resources that are subject to external restrictions on how they may be used. These include funds for street improvement (Chapter 90), community development projects to be funded by future federal reimbursements, outstanding loan balance authorized under various housing and urban development federal grants, expendable and nonexpendable funds and grants and gifts.

The City has \$98.9 million of positive unrestricted net position excluding the recorded liabilities for the other postemployment benefits obligation and the net pension liability which is in a deficit balance. Those liabilities (\$126.6 million for OPEB and \$138.5 million net pension liability) are long-term in nature, and will not be funded from the \$166.2 million deficit of unrestricted net position at June 30, 2017. The City began the process of prefunding a portion of the OPEB liability in 2013 by establishing an irrevocable trust which, as of June 30, 2017, has a balance of \$1.8 million and is reported within the Fiduciary Funds in the City's financial statements.

Included within the noncurrent assets (excluding capital) is \$3.5 million in future school construction reimbursement grants.

Long-term liabilities include \$93.8 million in general obligation bonds; \$3.6 million in compensated absence liabilities for unused vacation, special leave, and enhanced longevity benefits payable; \$1.0 million in future year workers' compensation benefits payable; \$138.5 million in future pension benefits; and \$126.6 million in future other postemployment benefits.

Governmental activities net position decreased by \$11.4 million in 2017.

		2017	 2016
Program Revenues	_		_
Charges for services	\$	26,958,884	\$ 23,373,674
Operating grants and contributions		59,892,628	52,059,008
Capital grants and contributions		2,039,456	4,302,653
General Revenues			
Real estate and personal property taxes		135,251,425	127,658,573
Tax liens		201,283	297,772
Motor vehicle and other excise taxes		9,316,095	9,288,744
Penalties and interest on taxes		729,944	801,173
Payments in lieu of taxes		1,248,682	829,780
Community preservation taxes		1,664,815	1,546,198
Nonrestricted grants and contributions		25,455,469	24,429,136
Unrestricted investment income		496,273	303,517
Gain on sale of capital assets		2,031,564	-
Miscellaneous revenues	_	184,008	308,206
Total revenues		265,470,526	245,198,434
Expenses			
General government		34,076,945	32,270,976
Public safety		58,162,944	54,345,466
Education		132,958,254	124,740,381
Public works		31,017,581	28,957,827
Community development		9,696,020	5,177,605
Human services		244,417	178,570
Community Preservation		1,522,282	347,016
Culture and recreation		5,245,975	4,787,187
Interest		3,563,654	2,956,192
Total expenses		276,488,072	253,761,220
Excess (Deficiency) before transfers		(11,017,546)	(8,562,786)
Transfers	_	(345,056)	 948,090
Change in net position		(11,362,602)	(7,614,696)
Net position at beginning of year	_	249,822	 7,864,518
Net position at end of year	\$_	(11,112,780)	\$ 249,822

The primary reasons for the \$11.4 million decrease relate to the \$12.5 million and \$5.6 million increases in the City's OPEB liability and net pension liability, offset by a net increase of \$2.6 million in deferred outflows and deferred inflows of resources related to pensions, and the recognition of \$2.0 million of capital grants.

Real estate tax revenue increased \$7.6 million due to new tax base growth and the proposition 2 ½ budgetary increase.

General government expenses increased by \$1.8 million which was primarily the result of increases in overall budgeted operational and payroll costs. Education expenses increased by \$8.2 million, this increase is due to an increase in on-behalf payments associated with the Massachusetts Teachers' Retirement System, as well as an increase in the School's operating budget. Public works expenses increased by \$2.1 million, this increase relates directly to an increase in snow and ice removal costs and other operational costs of the Department. Community Development expenses increased \$4.5 million as a result of increased activity in the various loan programs and other program related costs.

#### **Business-type Activities**

The following summarizes the key financial components of the City's Business-type Activities:

		2017		2016
Assets			_	
Current assets	\$	32,705,597	\$	23,164,206
Capital assets		56,750,067	_	53,069,746
Total assets	_	89,455,664	-	76,233,952
Deferred Outflows of Resources				
Deferred outflows related to pensions	_	278,430	_	185,229
Liabilities				
Current liabilities (excluding debt)		271,664		1,940,807
Noncurrent liabilities (excluding debt)		2,151,817		2,457,645
Current debt		10,802,790		2,203,383
Noncurrent debt		8,147,921	_	8,290,711
Total liabilities		21,374,192		14,892,546
Deferred Inflows of Resources				
Deferred inflows related to pensions	_	29,053	_	501
Net Position				
Net investment in capital assets		46,081,442		43,810,782
Unrestricted	_	22,249,407	_	17,715,352
Total net position	\$_	68,330,849	\$	61,526,134

Business-type net position of \$46.1 million represents investments in capital assets net of related debt. The remaining \$22.2 million is available to be used for the ongoing operation of the City's water, Veteran's Memorial Ice Rink, Dilboy Stadium, and sewer activities. There was an overall increase of \$6.8 million in net position reported in connection with the enterprise funds.

	_	2017		2016
Program Revenues Charges for services	\$	36,406,067	\$	33,413,924
General Revenues				
Unrestricted investment income	_	160,353		142,354
Total revenues	_	36,566,420		33,556,278
Expenses				
Water		11,166,299		10,211,295
Sewer		18,106,483		17,099,159
Veteran's Memorial Ice Rink		679,098		721,990
Dilboy Stadium	_	154,881		136,199
Total expenses	_	30,106,761	_	28,168,643
Excess (Deficiency) before transfers		6,459,659		5,387,635
Transfers	_	345,056	_	(948,090)
Change in net position		6,804,715		4,439,545
Net position at beginning of year	-	61,526,134	_	57,086,589
Net position at end of year	\$_	68,330,849	\$_	61,526,134

The water enterprise fund net position increased \$2.6 million. This is primarily due to an increase in water rates coupled with an increase in consumption which led to an increase in related revenue, the fact that principal payments on debt exceed depreciation on capital assets and the funds ability to maintain a minimal increase in overall operating costs.

The sewer enterprise fund net position increased by \$4.0 million. This is primarily due to an increase in sewer rates, the fact that principal payments on debt exceeded depreciation on capital assets and the funds ability to maintain a minimal increase in overall operating costs.

The Veterans Memorial Ice Rink enterprise fund net position increased by \$107 thousand. This is the result of an operational subsidy from the general fund and the fact that user fee revenues decreased.

The Dilboy Stadium enterprise fund net position increased by \$45 thousand. This is primarily the way this fund is designed to operate. User fees are designed to cover operational and capital related costs of operations.

#### Financial Analysis of the Government's Funds

As noted earlier, the City of Somerville uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the City of Somerville's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City of Somerville's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the year.

At the end of the current year, the City of Somerville's governmental funds combined ending balances totaled \$90.0 million, of which positive balances of \$60.6 million was reported in the general fund, \$14.3 million in the Strategic Planning and Community Development fund, and \$26.5 million in the nonmajor governmental funds.

The capital projects fund reported a deficit of \$11.4 million. Cumulatively, there was an increase in the governmental funds of \$13.3 million in fund balance from prior year. This is due to \$39.0 million of BAN's outstanding at year end.

The general fund is the chief operating fund of the City of Somerville. At the end of the current year unassigned fund balance of the general fund totaled \$20.2 million and was comprised of two components: an unreserved fund balance of \$16.1 million and a rainy day stabilization fund of \$4.1 million. Assigned fund balance, which represents amounts, designated for the 2018 budget, and amounts that have been reserved for the use of liquidating prior purchase orders, contracts, and ongoing capital articles, totaled \$5.9 million. Committed fund balance, which represents the City's various use-specific stabilization funds and the health claims trust, totaled \$34.5 million. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total expenditures. At year-end unassigned fund balance equaled 8.8% of total general fund expenditures, while total fund balance equaled 26.1% of the same amount. Please see Note 9 for further details.

The City's general fund increased \$6 million in the current year. The change was primarily due to positive budgetary results, and increase in the accrual for 60 day receipts, a decrease in the accrual for Appellate Tax Board cases due to the various tele-com cases being settled, and the receipt of a \$952 thousand bond premium.

The City's Strategic Planning and Community Development fund balance increased by \$451 thousand. The fund operates on a grant drawdown basis and the results of operations are primarily the result of the timing of the expenditure of grant allotments.

The City's capital projects funds increased by \$3.5 million. The increase is due to the net effect of \$11.8 million of capital expenditures on current and prior year's projects offset by the issuance of \$12.3 million in bonds and the receipt of a \$1.4 million bond premium.

#### General Fund Budgetary Highlights

There was an \$8 million increase between the original budget and the final amended budget. The increase was primarily attributable to transfers to various stabilization funds and the net of other increases/decreases in various departmental budgets.

#### Capital Asset and Debt Administration

**Capital assets.** The City of Somerville's investment in capital assets for its governmental activities as of June 30, 2017, amounts to \$232.3 million (net of accumulated depreciation) and its business-type activities amounted to \$56.5 million (net of accumulated depreciation). This investment in capital assets includes land, construction in progress, land improvements, books and periodicals, buildings and improvements, machinery and equipment, vehicles, and infrastructure. The net increase in the City's investment in capital assets for the current year governmental assets was \$4.8 million and business-type assets was \$3.4 million.

Major capital asset events during the year included the following:

- Investments made to improve and expand the buildings of the School department;
- Land improvements to various City parks;
- A variety of infrastructure investments in the street, sidewalk, water and sewer systems and;
- Various departmental vehicle and equipment acquisitions.

In conjunction with the operating budget, the City annually prepares a capital budget for the upcoming year and a five-year Capital Improvement Plan (CIP) that is used as a guide for future capital expenditures.

Additional information on the City's capital assets may be found in Note 4 to the financial statements.

**Long-term debt.** At the end of the current year, the City of Somerville had total governmental bonded debt outstanding of \$96.7 million. Additionally, the City reported governmental short-term borrowing of \$39.0 million related to the High School Construction, the Union Square Revitalization Plan, road reconstruction and improvement projects, various school projects, and various other projects around the City.

During 2017, the City's governmental long-term debt increased \$4.9 million. This change is due to the net effect of the current year issuance of Municipal Purpose bonds for various governmental projects offset by principal payments during the year.

The sewer, water and rink enterprise funds have outstanding long-term debt totaling \$1.5 million, \$6.4 million, and \$2.1 million, respectfully, at year end. Other than the Rink, all enterprise fund debt is fully supported by the rates and does not rely on a general fund subsidy.

Standard & Poor's have assigned a rating of AA+ and Moody's have assigned a rating of Aa1 to the City's bonds.

The Commonwealth of Massachusetts is obligated to provide school construction grants for approved school projects. The grants are paid annually to support future interest expense on school construction related long-term debt and the construction costs funded by that debt. At June 30, 2017, the City is scheduled to receive \$1.7 million of future interest grants and \$6.7 million of capital grants. The payment schedule for the Commonwealth is structured to match the debt service expenditures.

Beginning in 2005, the Commonwealth changed the method for funding the school building assistance program. Under the new program, the assistance is paid to support construction costs and reduce the total debt service of the City. Through the end of 2017, the City has recorded capital grant proceeds totaling \$3.6 million, from the MSBA, related to the Somerville High School project, which is equal to 75.29% of approved construction costs submitted for reimbursement. The City anticipates receiving an additional \$1.5 million of grant proceeds in 2018.

See Notes 7 & 8 for further debt information.

#### Economic Factors and Next Year's Budgets and Rates

- According to the U.S. Census Bureau, the median household income of the City for the period 2012 2016, was \$78,673 compared with \$70,954 for the Commonwealth and \$55,322 for the nation. The per capita income was \$36,229, compared with \$36,441 for the Commonwealth and \$28,555 for the nation.
- The unemployment rate for the City of Somerville as of October 2017 is approximately 2.2%, which is a .3% year-over-year increase from a rate of 1.9% in August 2016. This compares favorably to the state's average seasonally-adjusted unemployment rate of 3.3% and the national average of 4.1%.
- According to the City's Board of Assessors, for 2017, the average single family parcel in the City is valued at \$633,000; the average two-family home is valued at \$683,000; the average 2017 commercial and industrial property is valued at \$1,672,000. All compared favorably with state and national property values.

### Requests for Information

This financial report is designed to provide a general overview of the City of Somerville's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Finance, City Hall, 93 Highland Ave, Somerville, Massachusetts 02143.

# **Basic Financial Statements**

_			Primary Government		
	Governmental Activities		Business-type Activities		Total
ASSETS		_		_	
CURRENT:					
Cash and cash equivalents\$	117,847,627	\$	21,288,396	\$	139,136,023
Receivables, net of allowance for uncollectibles:	4 705 400				4 705 400
Real estate and personal property taxes  Tax liens	1,795,183 851,508		-		1,795,183 851,508
Motor vehicle excise tax	176,902		-		176,902
User fees			11,417,201		11,417,201
Departmental and other	3,087,757		-		3,087,757
Intergovernmental	10,020,323		-		10,020,323
Loans	18,325,413		-	_	18,325,413
Total current assets	152,104,713		32,705,597	_	184,810,310
NONCURRENT:					
Receivables, net of allowance for uncollectibles:					
Intergovernmental	3,517,440		-		3,517,440
Other postemployment benefits asset	-		297,281		297,281
Capital assets, net of accumulated depreciation:			. , .		- , -
Nondepreciable	53,391,868		22,244		53,414,112
Depreciable	178,924,960	_	56,430,542	_	235,355,502
Total noncurrent assets	235,834,268	_	56,750,067	_	292,584,335
TOTAL ASSETS	387,938,981		89,455,664		477,394,645
DEFERRED OUTFLOWS OF RESOURCES		_			
Deferred outflows related to pensions	22,591,390		278,430		22,869,820
Deferred charges on refunding	338,362		-		338,362
Total deferred outflows of resources	22,929,752	_	278,430		23,208,182
LIABILITIES CURRENT:					
Warrants payable	3,953,868		157,366		4,111,234
Accrued payroll	1,857,337		46,968		1,904,305
Tax refunds payable Accrued interest	862,000 863,400		65,630		862,000 929,030
Payroll withholdings			05,030		
Abandoned property	1,033,916 374,997		•		1,033,916 374,997
Compensated absences.	159,509		1,700		161,209
Workers' compensation	338,750		-,,,,,,		338,750
Notes payable	39,043,332		9,000,000		48,043,332
Bonds payable	7,610,593		1,802,790	_	9,413,383
Total current liabilities	56,097,702		11,074,454	_	67,172,156
NONCURRENT:					
Compensated absences	3,604,691		61,800		3,666,491
Workers' compensation	1,016,250		-		1,016,250
Other postemployment benefits	126,632,887		383,554		127,016,441
Net pension liabilityBonds payable	138,459,928 93,812,752		1,706,463 8,147,921	_	140,166,391 101,960,673
Total noncurrent liabilities	363,526,508		10,299,738	_	373,826,246
TOTAL LIABILITIES	419,624,210	_	21,374,192	_	440,998,402
DEFERRED INFLOWS OF RESOURCES Deferred inflows related to pensions	2,357,303		29,053		2,386,356
·	2,007,000		20,000	_	2,000,000
NET POSITION  Net investment in capital assets	128,346,108		46,081,442		174,427,550
Restricted for:	120,040,100		40,001,442		174,427,000
Streets	3,205,981		-		3,205,981
Community Development	1,148,368		-		1,148,368
Loans	18,325,413		-		18,325,413
Permanent funds:	450.040				450.040
Expendable	159,213		-		159,213
Nonexpendable	433,126		-		433,126
Other specific purposes	3,493,135		22 240 407		3,493,135
01110301101000	(166,224,124)	-	22,249,407	_	(143,974,717)
TOTAL NET POSITION\$	(11,112,780)	\$_	68,330,849	\$ _	57,218,069

#### STATEMENT OF ACTIVITIES

#### YEAR ENDED JUNE 30, 2017

				_					
Functions/Programs Primary Government:	Expenses	<u>.</u>	Charges for Services	-	Operating Grants and Contributions		Capital Grants and Contributions	<del>-</del>	Net (Expense) Revenue
Governmental Activities:									
General government\$	34,076,945	\$	10,828,065	\$	3,611,794	\$	-	\$	(19,637,086)
Public safety	58,162,944		11,648,005		567,768		-		(45,947,171)
Education	132,958,254		3,251,770		46,466,462		1,598,709		(81,641,313)
Public works	31,017,581		496,483		2,059,979		70,282		(28,390,837)
Community development	9,696,020		-		6,297,670		-		(3,398,350)
Human services	244,417		330,971		224,806		-		311,360
Community Preservation	1,522,282		-		4,630		370,465		(1,147,187)
Culture and recreation	5,245,975		403,590		107,536		-		(4,734,849)
Interest	3,563,654		-	-	551,983	551,983		-	(3,011,671)
Total Governmental Activities	276,488,072		26,958,884		59,892,628		2,039,456	_	(187,597,104)
Business-Type Activities:									
Water	11,166,299		13,945,725		-		-		2,779,426
Sewer	18,106,483		21,673,233		-		-		3,566,750
Veteran's Memorial Ice Rink	679,098		587,035		-		-		(92,063)
Dilboy Stadium	154,881		200,074	-				-	45,193
Total Business-Type Activities	30,106,761	• •	36,406,067	-	<u>-</u>	-		-	6,299,306
Total Primary Government \$	306,594,833	\$	63,364,951	\$	59,892,628	\$	2,039,456	\$	(181,297,798)

See notes to basic financial statements. (Continued)

#### **STATEMENT OF ACTIVITIES (Continued)**

#### YEAR ENDED JUNE 30, 2017

	Primary Government							
	Governmental Activities	Business-Type Activities	Total					
Changes in net position:								
Net (expense) revenue from previous page\$	(187,597,104)	\$ 6,299,306	\$ (181,297,798)					
General revenues:								
Real estate and personal property taxes,								
net of tax refunds payable	135,251,425	-	135,251,425					
Tax and utility liens	201,283	-	201,283					
Motor vehicle and other excise taxes	9,316,095	-	9,316,095					
Penalties and interest on taxes	729,944	-	729,944					
Payments in lieu of taxes	1,248,682	-	1,248,682					
Community preservation taxes	1,664,815	-	1,664,815					
Grants and contributions not restricted to								
specific programs	25,455,469	-	25,455,469					
Unrestricted investment income	496,273	160,353	656,626					
Gain (Loss) on disposal of capital assets	2,031,564	-	2,031,564					
Miscellaneous	184,008	-	184,008					
Transfers, net	(345,056)	345,056						
Total general revenues and transfers	176,234,502	505,409	176,739,911					
Change in net position	(11,362,602)	6,804,715	(4,557,887)					
Net Position								
Beginning of year	249,822	61,526,134	61,775,956					
End of year\$	(11,112,780)	\$ 68,330,849	\$ 57,218,069					

See notes to basic financial statements.

(Concluded)

#### **GOVERNMENTAL FUNDS**

#### BALANCE SHEET

JUNE 30, 2017

	_	General		Strategic Planning & Community Development		Capital Projects Fund		Nonmajor Governmental Funds		Total Governmental Funds
ASSETS			_		_		_		_	
Cash and cash equivalents	\$	67,674,601	\$	-	\$	27,658,970	\$	22,514,056	\$	117,847,627
Receivables, net of uncollectibles:										
Real estate and personal property taxes		1,795,183		-		-		-		1,795,183
Tax liens		851,508		-		-		-		851,508
Motor vehicle excise taxes		176,902		-		-		-		176,902
Departmental and other		3,061,585		-		-		26,172		3,087,757
Intergovernmental		8,498,625		1,148,368		-		3,890,770		13,537,763
Loans		-		15,335,829		-		2,989,584		18,325,413
Due from other funds	_	-				-		1,371,806		1,371,806
TOTAL ASSETS	\$ _	82,058,404	\$	16,484,197	\$	27,658,970	\$	30,792,388	\$	156,993,959
LIABILITIES										
Warrants payable	\$	3,832,741	\$	-	\$	-	\$	121,127	\$	3,953,868
Accrued payroll		1,585,313		13,343		652		258,029		1,857,337
Tax refunds payable		862,000		-		-		-		862,000
Payroll withholdings		1,033,916		_		_		_		1,033,916
Abandoned property		374,997		_		_		_		374,997
Due to other funds		-		1,057,482		_		314,324		1,371,806
Notes payable	_					39,043,332		-		39,043,332
TOTAL LIABILITIES	_	7,688,967		1,070,825		39,043,984		693,480		48,497,256
DEFERRED INFLOWS OF RESOURCES										
Unavailable revenue	_	13,733,570		1,148,368		-		3,602,618		18,484,556
FUND BALANCES										
Nonspendable		_		_		_		433,126		433,126
Restricted		-		14,265,004		_		26,063,164		40,328,168
Committed		34,533,997		,200,00 .		_		20,000,.0.		34,533,997
Assigned		5,907,817		_		_		_		5,907,817
Unassigned		20,194,053		_		(11,385,014)		_		8,809,039
Offassigned	-	20,194,000				(11,303,014)				0,009,039
TOTAL FUND BALANCES	-	60,635,867		14,265,004		(11,385,014)	•	26,496,290		90,012,147
TOTAL LIABILITIES, DEFERRED INFLOWS OF										
RESOURCES, AND FUND BALANCES	\$ _	82,058,404	\$	16,484,197	\$	27,658,970	\$	30,792,388	\$	156,993,959

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TOTAL FUND BALANCES TO THE STATEMENT OF NET POSITION

#### YEAR ENDED JUNE 30, 2017

Total governmental fund balances		\$	90,012,147
Capital assets (net) used in governmental activities are not financial resources and, therefore, are not reported in the funds			232,316,828
Accounts receivable are not available to pay for current-period expenditures and, therefore, are unavailable in the funds			18,484,556
Certain changes in the net pension liability are required to be included in pension expense over future periods. These changes are reported as deferred outflows of resources or (deferred inflows of resources) related to pensions			20,234,087
In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due			(863,400)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds:			
Bonds payable  Workers compensation  Compensated absences.  Other postemployment benefits.  Net pension liability	(101,423,345) (1,355,000) (3,764,200) (126,632,887) (138,459,928)		
Net effect of reporting long-term liabilities			(371,635,360)
In the statement of activities, deferred charges on refunding are reported as a deferred outflow of resources and are amortized over the shorter of the remaining life of the refunding bonds or refunded bonds. In governmental funds, these changes			
are expensed when the refunding bonds are issued		_	338,362
Net position of governmental activities		\$	(11,112,780)

## **GOVERNMENTAL FUNDS**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### YEAR ENDED JUNE 30, 2017

			Strategic				
			Planning &	Capital		Nonmajor	Total
			Community	Projects		Governmental	Governmental
	General		Development	Fund		Funds	Funds
REVENUES:	Conorai		Ботогориноги			1 41145	 
Real estate and personal property taxes,							
net of tax refunds\$	134,759,721	\$	-	\$ -	\$	-	\$ 134,759,721
Tax liens	392,962	·	-	-	•	-	392,962
Motor vehicle and other excise taxes	9,297,090		_	_		_	9,297,090
Payments in lieu of taxes	1,248,682		_	_		_	1,248,682
Intergovernmental	65,262,079		10,138,587	803,627		15,057,356	91,261,649
Departmental and other	20,835,081		-	404,376		7,999,205	29,238,662
Community preservation taxes	-		-	-		2,085,496	2,085,496
Contributions	380,501		-	-		240,887	621,388
Investment income	457,948		8,383	-		34,579	500,910
Miscellaneous	134,582		-	-		-	134,582
TOTAL REVENUES	232,768,646		10,146,970	1,208,003		25,417,523	 269,541,142
EXPENDITURES:							
Current:							
General government	19,167,204		-	2,265,584		2,423,943	23,856,731
Public safety	40,492,885		-	-		757,248	41,250,133
Education	65,062,143		-	3,313,819		14,070,437	82,446,399
Public works	24,698,789		-	1,937,858		1,849,197	28,485,844
Community development	-		9,696,020	-		-	9,696,020
Human services	-		-	-		244,417	244,417
Culture and recreation	3,057,850		-	4,331,985		207,596	7,597,431
Pension benefits	28,429,418		-	-		-	28,429,418
Employee benefits	24,274,992		-	-		-	24,274,992
Claims and judgments	53,800		-	-		-	53,800
Community preservation	-		-	-		2,314,179	2,314,179
State and county charges	13,532,201		-	-		-	13,532,201
Debt service:							
Principal	7,455,123		-	-		-	7,455,123
Interest	3,639,566			-			 3,639,566
TOTAL EXPENDITURES	229,863,971		9,696,020	11,849,246		21,867,017	 273,276,254
EVOCOO (DEFICIENCY) OF DEVENIES							
EXCESS (DEFICIENCY) OF REVENUES  OVER (UNDER) EXPENDITURES	2,904,675		450,950	(10.644.040)		2 550 506	(2.725.442)
OVER (UNDER) EXPENDITURES	2,904,075		450,950	(10,641,243)		3,550,506	 (3,735,112)
OTHER FINANCING SOURCES (USES):							
Issuance of debt	-		-	12,335,000		-	12,335,000
Premium from issuance of bonds	952,000		-	1,419,349		598,829	2,970,178
Sale of capital assets	-		-	-		2,120,152	2,120,152
Transfers in	4,631,838		-	397,551		507,531	5,536,920
Transfers out	(2,537,535)			-		(3,344,441)	 (5,881,976)
TOTAL OTHER FINANCING SOURCES (USES)	3,046,303			14,151,900		(117,929)	 17,080,274
NET CHANGE IN FUND BALANCES	5,950,978		450,950	3,510,657		3,432,577	13,345,162
FUND BALANCES AT BEGINNING OF YEAR	54,684,889		13,814,054	(14,895,671)		23,063,713	 76,666,985
FUND BALANCES AT END OF YEAR\$	60,635,867	\$	14,265,004	\$ (11,385,014)	\$	26,496,290	\$ 90,012,147

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

#### YEAR ENDED JUNE 30, 2017

Net change in fund balances - total governmental funds		\$ 13,345,162
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.		
Capital outlay  Depreciation expense	13,805,058 (8,937,922)	
Net effect of reporting capital assets		4,867,136
In the Statement of Activities, only the <i>gain</i> on the sale of capital assets is reported, whereas in the governmental funds the entire proceeds of the sale are reported as financial resources. As a result, the change in net position differs from the change in fund balance by the book value of the capital assets sold		(88,589)
Revenues in the Statement of Activities that do not provide current financial resources are unavailable in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in unavailable revenue.		(6,102,179)
The issuance of long-term debt (e.g., bonds and leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities.		
Issuance of debt  Premium from issuance of bonds  Debt service principal payments  Amortization of bond premiums  Amortization of deferred charge on refunding.	(12,335,000) (2,970,178) 7,455,123 177,075 (121,075)	
Net effect of reporting long-term debt		(7,794,055)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.		
Net change in compensated absences accrual.  Net change in accrued interest on long-term debt.  Net change in workers' compensation accrual.  Net change in postemployment benefits liability.  Net change in deferred (inflow) of resources related to pensions.  Net change in deferred outflow of resources related to pensions.  Net change in net pension liability.	128,500 19,911 (91,000) (12,515,275) (2,308,967) 4,739,836 (5,563,082)	
Net effect of recording long-term liabilities		 (15,590,077)
Change in net position of governmental activities.		\$ (11,362,602)

#### PROPRIETARY FUNDS

#### STATEMENT OF NET POSITION

JUNE 30, 2017

			Business-	Гуре	e Activities - Ent	terpr	ise Funds	
	Water		Sewer		Veterans Memorial Ice Rink		Dilboy Stadium	Total
ASSETS				•		-	_	
CURRENT:								
Cash and cash equivalents\$  Receivables, net of allowance for uncollectibles:	9,853,049	\$ 1	1,150,440	\$	96,554	\$	188,353 \$	21,288,396
User fees	4,252,054		7,165,147					11,417,201
Total current assets	14,105,103	_1	8,315,587		96,554		188,353	32,705,597
NONCURRENT:								
Other postemployment benefits asset	-		297,281		-		-	297,281
Capital assets, non depreciable	-		22,244		-		-	22,244
Capital assets, net of accumulated depreciation	31,394,277	_ 2	21,986,873		3,049,392		-	56,430,542
Total noncurrent assets	31,394,277	_2	22,306,398	•	3,049,392			56,750,067
TOTAL ASSETS	45,499,380		10,621,985		3,145,946		188,353	89,455,664
DEFERRED OUTFLOWS OF RESOURCES								
Deferred outflows related to pensions	198,764		79,666					278,430
LIABILITIES								
CURRENT:	00.000		407.407		00			457.000
Warrants payable	20,230 27,326		137,107 12,991		29 3,475		- 3,176	157,366 46,968
Accrued payroll  Accrued interest	26,338		17,504		21,788		3,176	65,630
Compensated absences	1,600		100		21,700		_	1,700
Notes payable	3,800,000		5,200,000		_		_	9,000,000
Bonds payable	1,302,739		305,051		195,000		<u>-</u>	1,802,790
Total current liabilities	5,178,233		5,672,753	-	220,292		3,176	11,074,454
NONCURRENT:								
Compensated absences	47,100		14,700		-		-	61,800
Other postemployment benefits	383,554		-		-		-	383,554
Net pension liability	1,218,198		488,265		-		-	1,706,463
Bonds payable	5,062,870	_	1,175,051		1,910,000	-	<u>-</u>	8,147,921
Total noncurrent liabilities	6,711,722		1,678,016		1,910,000			10,299,738
TOTAL LIABILITIES	11,889,955		7,350,769		2,130,292		3,176	21,374,192
DEFERRED INFLOWS OF RESOURCES								
Deferred inflows related to pensions	20,740		8,313			-	<u> </u>	29,053
NET POSITION								
Net investment in capital assets	25,192,328	1	9,944,722		944,392		-	46,081,442
Unrestricted	8,595,121		3,397,847		71,262		185,177	22,249,407
TOTAL NET POSITION\$	33,787,449	\$ _3	33,342,569	\$	1,015,654	\$	185,177 \$	68,330,849

#### PROPRIETARY FUNDS

#### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

#### YEAR ENDED JUNE 30, 2017

	Business-Type Activities - Enterprise Funds										
OPERATING REVENUES:	Water	Sewer		Veterans Memorial Ice Rink		_	Dilboy Stadium	_	Total		
Charges for services\$	13,945,725	\$	21,673,233	\$ 587,03	35	\$	200,074	\$	36,406,067		
Charges for services	13,943,723	Ψ	21,073,233	φ		Ψ_	200,074	Ψ_	30,400,007		
OPERATING EXPENSES:											
Cost of services and administration	9,832,433		17,564,492	504,66	32		154,881		28,056,468		
Depreciation	1,233,674		487,002	85,89	98		´ -		1,806,574		
'						_		_			
TOTAL OPERATING EXPENSES	11,066,107		18,051,494	590,56	60		154,881		29,863,042		
OPERATING INCOME (LOSS)	2,879,618		3,621,739	(3,52	25)	_	45,193		6,543,025		
NONOPERATING REVENUES (EXPENSES):											
Investment income	19,915		140,182	12	28		128		160,353		
Interest expense	(100,192)		(54,989)	(88,53	38)	_	-	_	(243,719)		
TOTAL NONOPERATING											
REVENUES (EXPENSES), NET	(80,277)		85,193	(88,41	0)	_	128	_	(83,366)		
INCOME (LOSS) BEFORE											
TRANSFERS	2,799,341	_	3,706,932	(91,93	35)	_	45,321	_	6,459,659		
TRANSFERS:											
Transfers in	458,705		974,748	199,00	00		-		1,632,453		
Transfers out	(631,696)	_	(655,701)		_	_		_	(1,287,397)		
TOTAL OPERATING TRANSFERS	(4=0.004)								0.45.050		
TOTAL OPERATING TRANSFERS	(172,991)	_	319,047	199,00	00	_		_	345,056		
CHANGE IN NET POSITION	0.606.050		4 00F 070	107.00			45.004		6 904 745		
CHANGE IN NET POSITION	2,626,350		4,025,979	107,06	ວວ		45,321		6,804,715		
NET POSITION AT BEGINNING OF YEAR	31,161,099		29,316,590	908,58	20		139,856		61,526,134		
NET FOSITION AT BEGINNING OF TEAR	31,101,099	_	29,310,390	906,30	00	_	139,000	_	01,020,134		
NET POSITION AT END OF YEAR\$	33,787,449	\$	33,342,569	\$1,015,65	54 \$	ъ <u> </u>	185,177	\$_	68,330,849		

#### PROPRIETARY FUNDS

#### STATEMENT OF CASH FLOWS

#### YEAR ENDED JUNE 30, 2017

	_			Business-Ty	/pe A	ctivities - Ente	rpris	se Funds		
	=	Water	=	Sewer	_	Veterans Memorial Ice Rink	-	Dilboy Stadium	-	Total
CASH FLOWS FROM OPERATING ACTIVITIES:										
Receipts from customers and users	\$	13,921,258	\$	21,161,818	\$	587,035	\$	200,074	\$	35,870,185
Payments to vendors		(9,068,239)		(17,526,541)		(321,728)		(61,843)		(26,978,351)
Payments to employees	_	(1,097,540)	_	(430,983)	-	(189,313)	-	(95,699)	-	(1,813,535)
NET CASH FROM OPERATING ACTIVITIES	_	3,755,479	_	3,204,294	-	75,994	-	42,532	-	7,078,299
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:										
Transfers in		458,705		974,748		199,000		-		1,632,453
Transfers out	_	(631,696)	_	(655,701)	-		-		-	(1,287,397)
NET CASH FROM NONCAPITAL FINANCING ACTIVITIES	_	(172,991)	_	319,047	_	199,000	-		-	345,056
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:										
Issuance of debt		5,460,000		5,200,000		-		-		10,660,000
Acquisition and construction of capital assets		(1,929,751)		(3,651,632)		-		-		(5,581,383)
Principal payments on bonds and notes		(1,888,042)		(1,330,341)		(185,000)		-		(3,403,383)
Interest expense	_	(106,472)	_	(57,036)	-	(89,925)	-		-	(253,433)
NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES	_	1,535,735	_	160,991	-	(274,925)	-		-	1,421,801
CASH FLOWS FROM INVESTING ACTIVITIES:										
Investment income	_	19,915	_	140,182	_	128	-	128	-	160,353
NET CHANGE IN CASH AND CASH EQUIVALENTS		5,138,138		3,824,514		197		42,660		9,005,509
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR	_	4,714,911	_	7,325,926	-	96,357	-	145,693	-	12,282,887
CASH AND CASH EQUIVALENTS AT END OF YEAR	\$ _	9,853,049	\$ _	11,150,440	\$ _	96,554	\$	188,353	\$	21,288,396
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FROM OPERATING ACTIVITIES:										
Operating income (loss)	\$	2,879,618	\$	3,621,739	\$	(3,525)	\$	45,193	\$	6,543,025
Adjustments to reconcile operating income (loss) to net	-	<u> </u>	-				•			
cash from operating activities:										
Depreciation.		1,233,674		487,002		85,898		-		1,806,574
Deferred outflows (inflows) related to pensions:		(41,730)		(22,919)		-		-		(64,649)
Changes in assets and liabilities:		(04.467)		(E14 44E)						(EDE 000)
User fees		(24,467)		(511,415)		(4.040)		(1 500)		(535,882)
Warrants payable		(41,517)		(7,266)		(4,048)		(1,599)		(54,430)
Accrued payroll		(9,543)		1,106		(2,331)		(1,062)		(11,830)
Other postemployment benefits		(2,400) (438,953)		(9,700) (480,971)		-		-		(12,100) (919,924)
Net pension liability		(438,953)		126,718		-		-		(919,924)
rvet perision liability	-	200,797	-	120,718	=		-		•	321,315
Total adjustments	_	875,861	_	(417,445)	-	79,519	-	(2,661)	-	535,274
NET CASH FROM OPERATING ACTIVITIES	\$ _	3,755,479	\$ _	3,204,294	\$	75,994	\$	42,532	\$	7,078,299

# **FIDUCIARY FUNDS**STATEMENT OF FIDUCIARY NET POSITION

JUNE 30, 2017

	_	Pension Trust Funds (1)	 Other Postemployment Benefits Trust Fund	Private Purpose Trust Funds	. <u>-</u>	Agency Funds
ASSETS						
CURRENT:						
Cash and cash equivalents	\$	5,423,121	\$ 1,821,275	\$ 95,116	\$	637,342
Bond mutual funds		65,233,177	-	-		-
Real estate and alternative investment mutual funds		22,144,293	-	-		-
Equity mutual funds		22,745,873	-	-		-
Equity securities		127,362,526	-	-		-
Interest and dividends		2,838	-	-		-
Receivables, net of allowance for uncollectibles:						
Intergovernmental	_	23,003	 -	-	_	
TOTAL ASSETS	_	242,934,831	 1,821,275	95,116		637,342
LIABILITIES						
Warrants payable		133,542	-	-		-
Accrued liabilities		-	-	-		72,686
Liabilities due depositors	_	-	 -	-	_	564,656
TOTAL LIABILITIES	_	133,542	 -	-	. <u>-</u>	637,342
NET POSITION						
Restricted for pensions		242,801,289	-	-		-
Restricted for OPEB benefits		-	1,821,275	-		-
Held in trust for other purposes	_	-		95,116	_	
TOTAL NET POSITION	\$	242,801,289	\$ 1,821,275	\$ 95,116	\$	-

<sup>(1)</sup> As of December 31, 2016

# FIDUCIARY FUNDS STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

#### YEAR ENDED JUNE 30, 2017

ADDITIONS.	Pension Trust Funds (1)	Other Postemployment Benefits Trust Fund	Private Purpose Trust Funds
ADDITIONS: Contributions:			
Employer contributions to trust\$	14,659,434	\$ 1,000,000	\$ -
Employee	6,719,692	1,000,000	Ψ -
Employer contributions to fund OPEB benefits	-	9,258,566	_
Private donations	_	-	5,954
- 1114.0 4514.151.0			0,001
Total contributions	21,379,126	10,258,566	5,954
Net investment income (loss):			
Net change in fair value of investments	4,988,117	-	-
Interest	4,999,258	7,507	329
Total investment income (loss)	9,987,375	7,507	329
(,	5,551,515	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
Less: investment expense	(1,189,888)		
Net investment income (loss)	8,797,487	7,507	329
Intergovernmental	422,632		
Transfers from other systems	1,321,861		
TOTAL ADDITIONS	31,921,106	10,266,073	6,283
DEDITIONS:			
DEDUCTIONS: Administration	434,364		
Transfers to other systems	1,894,472	-	-
Payment of benefits and refunds	26,285,115	_	_
OPEB benefits	-	9,258,566	_
Educational scholarships	-	-	1,000
<u> </u>			
TOTAL DEDUCTIONS	28,613,951	9,258,566	1,000
NET INCREASE (DECREASE) IN NET POSITION	3,307,155	1,007,507	5,283
NET POSITION AT BEGINNING OF YEAR	239,494,134	813,768	89,833
NET POSITION AT END OF YEAR\$	242,801,289	\$ 1,821,275	\$ 95,116

<sup>(1)</sup> For the year ended December 31, 2016

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying basic financial statements of the City of Somerville, Massachusetts (City) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. The significant City accounting policies are described herein.

#### A. Reporting Entity

The City is a municipal corporation that is governed by an elected Mayor and an eleven member Board of Alderman (Board).

For financial reporting purposes, the City has included all funds, organizations, agencies, boards, commissions and institutions. The City has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the basic financial statements to be misleading or incomplete. As required by GAAP, these basic financial statements present the City (primary government) and its component units. One entity has been included as a component unit in the reporting entity, because of the significance of its operational and/or financial relationship.

Component Unit Presented as a Fiduciary Fund – The following component unit is presented as a Fiduciary Fund of the primary government due to the nature and significance of relationship between the City and the component unit:

The Somerville Contributory Retirement System (System) was established to provide retirement benefits to City employees, the City Housing Authority employees, and their beneficiaries. The System is governed by a five-member board comprised of the City Auditor (ex-officio), two members elected by the System's participants, one member appointed by the Mayor and one member appointed by the Board members. The System is presented using the accrual basis of accounting and is reported as a pension trust fund in the fiduciary fund financial statements.

#### **Availability of Financial Information for Component Units**

The System did not issue a separate audited financial statement. The System issues a publicly available unaudited financial report in accordance with guidelines established by the Commonwealth of Massachusetts' (Commonwealth) Public Employee Retirement Administration Commission (PERAC). That report may be obtained by contacting the System located at 50 Evergreen Avenue, Somerville, Massachusetts 02145.

#### B. Government-Wide and Fund Financial Statements

#### Government-Wide Financial Statements

The government-wide financial statements (i.e., statement of net position and the statement of changes in net position) report information on all of the non-fiduciary activities of the primary government and its component units. *Governmental activities* are primarily supported by taxes and intergovernmental revenues.

#### Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual

governmental funds are reported as separate columns in the fund financial statements. Non-major funds are aggregated and displayed in a single column.

#### Major Fund Criteria

Major funds must be reported if the following criteria are met:

- If the total assets and deferred outflows, liabilities and deferred inflows, revenues, or expenditures/expenses of an individual governmental fund are at least 10 percent of the corresponding element (assets and deferred outflows, liabilities and deferred inflows, etc.) for all funds of that category or type (total governmental funds), and
- If the total assets and deferred outflows, liabilities and deferred inflows, revenues, or expenditures/expenses of the individual governmental funds are at least 5 percent of the corresponding element for all governmental funds combined.

Additionally, any other governmental fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

Internal service funds and fiduciary funds are reported by fund type.

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

#### Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred. Real estate and personal property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The statement of activities demonstrates the degree to which the direct expenses of a particular function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include the following:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- Grants and contributions that are restricted to meeting the operational requirements of a particular function or segment.
- Grants and contributions that are restricted to meeting the capital requirements of a particular function or segment.

Taxes and other items not identifiable as program revenues are reported as general revenues.

For the most part, the effect of interfund activity has been removed from the government-wide financial statements. However, the net effect of interfund services provided and used between functions is not eliminated, as the elimination of these charges would distort the direct costs and program revenues reported for the functions affected.

#### Fund Financial Statements

Governmental fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Real estate and personal property tax revenues are considered available if they are collected within 60 days after year-end. Investment income is susceptible to accrual. Other receipts and tax revenues become measurable and available when the cash is received and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

The following major governmental funds are reported:

The *general fund* is the primary operating fund. It is used to account for all financial resources, except those that are required to be accounted for in another fund.

The *strategic planning and community development fund* is used to account for grant activities of the Office of Strategic Planning and Community Development.

The *capital projects fund* is used to account for activities associated with constructing and acquiring assets for both general city-wide and school construction projects.

The nonmajor governmental funds consist of other special revenue, capital projects and permanent funds that are aggregated and presented in the *nonmajor governmental funds* column on the governmental funds financial statements. The following describes the general use of these fund types:

The *special revenue fund* is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than permanent funds or capital projects.

The *capital projects fund* is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets of the governmental funds.

The *permanent fund* is used to account for and report financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the governmental programs.

**Proprietary** fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the

proprietary funds principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The following major proprietary funds are reported:

The water enterprise fund is used to account for financial activity that occurs as a result of the ongoing operations within the water department.

The sewer enterprise fund is used to account for the financial activity that occurs as a result of the ongoing operations within the sewer department.

The Veterans Memorial Ice Rink enterprise fund is used to account for financial activity that occurs as a result of the ongoing operation of the Veteran's Memorial Ice Rink and the second auxiliary rink.

The *Dilboy Field enterprise fund* is used to account for financial activity that occurs as a result of the ongoing operations of the Dilboy Stadium.

**Fiduciary** fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for assets held in a trustee capacity for others that cannot be used to support the governmental programs.

The following fiduciary fund types are reported:

The *pension trust fund* is used to account for the activities of the System, which accumulates resources to provide pension benefits to eligible retirees and their beneficiaries.

The other postemployment benefits trust fund is a fund being used to accumulate resources to provide funding for future other postemployment benefits (OPEB) liabilities.

The *private-purpose trust fund* is used to account for trust arrangements that exclusively benefit individuals, private organizations, or other governments. Some of these trusts have donor restrictions and trustee policies that do not allow the endowment portion and any unrealized appreciation to be spent. The donor restrictions and trustee policies only allows the trustees to authorize spending of the realized investment earnings. The City's educational scholarship trusts are accounted for in this fund.

The agency fund is used to account for assets held in a purely custodial capacity.

#### D. Cash and Investments

Government-Wide and Fund Financial Statements

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition. Investments are carried at fair value.

#### E. Fair Value Measurements

The City reports required types of financial instruments in accordance with the fair value standards. These standards require an entity to maximize the use of observable inputs (such as quoted prices in active markets) and minimize the use of unobservable inputs (such as appraisals or valuation techniques) to determine fair value. Fair value standards also require the government to classify these financial instruments into a three-level hierarchy, based on the priority of inputs to the valuation technique or in accordance with net asset value practical

expedient rules, which allow for either Level 2 or Level 3 depending on lock up and notice periods associated with the underlying funds.

Instruments measured and reported at fair value are classified and disclosed in one of the following categories:

Level 1 – Quoted prices are available in active markets for identical instruments as of the reporting date. Instruments, which are generally included in this category, include actively traded equity and debt securities, U.S. government obligations, and mutual funds with quoted market prices in active markets.

Level 2 – Pricing inputs are other than quoted in active markets, which are either directly or indirectly observable as of the reporting date, and fair value is determined through the use of models or other valuation methodologies. Certain fixed income securities, primarily corporate bonds, are classified as Level 2 because fair values are estimated using pricing models, matrix pricing, or discounted cash flows.

Level 3 – Pricing inputs are unobservable for the instrument and include situations where there is little, if any, market activity for the instrument. The inputs into the determination of fair value require significant management judgment or estimation.

In some instances the inputs used to measure fair value may fall into different levels of the fair value hierarchy and is based on the lowest level of input that is significant to the fair value measurement.

Market price is affected by a number of factors, including the type of instrument and the characteristics specific to the instrument. Instruments with readily available active quoted prices generally will have a higher degree of market price observability and a lesser degree of judgment used in measuring fair value. It is reasonably possible that change in values of these instruments will occur in the near term and that such changes could materially affect amounts reported in these financial statements. For more information on the fair value of the City's financial instruments, see Note 2 – Cash and Investments.

#### F. Accounts Receivable

Government-Wide and Fund Financial Statements

The recognition of revenue related to accounts receivable reported in the government-wide financial statements and the fiduciary funds financial statements are reported under the accrual basis of accounting.

The recognition of revenue related to accounts receivable reported in the governmental funds financial statements are reported under the modified accrual basis of accounting.

#### Real Estate, Personal Property Taxes and Tax Liens

Real estate and personal property taxes are levied and based on values assessed on January 1<sup>st</sup> of every year. Assessed values are established by the Board of Assessors for 100% of the estimated fair market value. Taxes are due on August 1<sup>st</sup>, November 1<sup>st</sup>, February 1<sup>st</sup> and May 1<sup>st</sup> and are subject to penalties and interest if they are not paid by the respective due date. Real estate and personal property taxes levied are recorded as receivables in the year of the levy.

Real estate tax liens are processed six months after the close of the valuation year on delinquent properties and are recorded as receivables in the year they are processed.

Real estate receivables are secured via the tax lien process and are considered 100% collectible. Accordingly, an allowance for uncollectibles is not reported.

Personal property taxes cannot be secured through the lien process. The allowance of uncollectibles is estimated based on historical trends and specific account analysis.

#### Motor Vehicle Excise

Motor vehicle excise taxes are assessed annually for each vehicle registered in the City and are recorded as receivables in the year of the levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair values of those vehicles. The tax calculation is the fair value of the vehicle multiplied by \$25 per \$1,000 of value. The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

#### Water and Sewer

User fees are levied monthly based on individual meter readings and are subject to penalties and interest if they are not paid by the respective due date. Water and Sewer liens are processed in December of every year and included as a lien on the property owner's tax bill. Water and Sewer charges and liens are recorded as receivables in the year of the levy.

Since the receivables are secured via the lien process, these accounts are considered 100% collectible and therefore do not report an allowance for uncollectibles.

#### Departmental and Other

Departmental and other receivables consist primarily of parking fines and are recorded as receivables in the year accrued. The allowance of uncollectibles is estimated based on historical trends and specific account analysis.

#### Intergovernmental

Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, receivables are recorded as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, receivables are recorded when the qualifying expenditures are incurred and all other grant requirements are met.

These receivables are considered 100% collectible and therefore do not report an allowance for uncollectibles.

#### Loans

The Office of Strategic Planning and Community Development administers loan programs that provide housing assistance to residents and capital needs assistance for small businesses. Upon issuance, a receivable is recorded for the principal amount of the loan.

Loan receivables are secured via the lien process and are considered 100% collectible. Accordingly, an allowance for uncollectibles is not reported.

#### G. Inventories

Government-Wide and Fund Financial Statements

Inventories are recorded as expenditures at the time of purchase. Such inventories are not material in total to the government-wide and fund financial statements, and therefore are not reported.

#### H. Capital Assets

#### Government-Wide Fund Financial Statements

Capital assets, which include land, construction in progress, land improvements, books and periodicals, buildings and improvements, machinery and equipment, vehicles, and infrastructure (e.g., roads, water mains, sewer mains, and similar items), are reported in the applicable governmental activity column of the government-wide financial statements. Capital assets are recorded at historical cost, or at estimated historical cost, if actual historical cost is not available. Donated capital assets, donated works of art, historical treasurers and similar assets, and capital assets received in service concession arrangements are recorded at acquisition value. Construction period interest is capitalized on constructed capital assets except for the capital assets of the governmental activities column in the government-wide financial statements.

All purchases and construction costs in excess of \$50,000 are capitalized at the date of acquisition or construction, respectively, with expected useful lives of greater than one year.

Capital assets (excluding land) are depreciated on a straight-line basis. The estimated useful lives of capital assets are as follows:

	Estimated Useful Life
Capital Asset Type	(in years)
Land improvements	20-40
Books and periodicals	10
Buildings and improvements	20-40
Machinery and equipment	5-10
Vehicles	5-15
Infrastructure	10-50

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

#### Governmental Fund Financial Statements

Capital asset costs are recorded as expenditures in the acquiring fund in the year of the purchase.

#### I. Deferred Outflows/Inflows of Resources

Government-Wide Financial Statements (Net Position)

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/ expenditure) until then. The City reported deferred charges on refunding and deferred outflows related to pensions in this category.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The City reported deferred inflows related to pensions in this category.

#### Governmental Fund Financial Statements

In addition to liabilities, the governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents assets that have been recorded in the governmental fund financial statements but the revenue is not available and so will not be recognized as an inflow of resources (revenue) until it becomes available. The City has recorded unavailable revenue as deferred inflows of resources in the governmental funds balance sheet.

#### J. Unavailable Revenue

Unavailable revenue at the governmental fund financial statement level represents billed receivables that do not meet the availability criterion in accordance with the current financial resources measurement focus and the modified accrual basis of accounting. Unavailable revenue is recognized as revenue in the conversion to the entity-wide (full accrual) financial statements.

#### K. Interfund Receivables and Payables

During the course of its operations, transactions occur between and within individual funds that may result in amounts owed between funds.

#### Government-Wide Financial Statements

Transactions of a buyer/seller nature between and within governmental funds and internal service funds are eliminated from the governmental activities in the statement of Net Position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of Net Position as "internal balances".

#### Fund Financial Statements

Transactions of a buyer/seller nature between and within funds are *not* eliminated from the individual fund statements. Receivables and payables resulting from these transactions are classified as "Due from other funds" or "Due to other funds" on the balance sheet.

#### L. Interfund Transfers

During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as operating transfers in and operating transfers out.

#### Government-Wide Financial Statements

Operating transfers between and within governmental funds are eliminated from the governmental activities in the statement of activities. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of activities as "Transfers, net".

#### Fund Financial Statements

Operating transfers between and within funds are *not* eliminated from the individual fund statements and are reported as operating transfers in and operating transfers out.

#### M. Net Position and Fund Equity

Government-Wide Financial Statements (Net Position)

Net position reported as "net investment in capital assets" includes capital assets, net of accumulated depreciation, less the principal balance of outstanding debt used to acquire capital assets. Unspent proceeds of capital related debt are not considered to be capital assets. Outstanding debt related to future reimbursements from the state's school building program is not considered to be capital related debt.

Net position is reported as restricted when amounts that are not available for appropriation or are legally restricted by outside parties for a specific future use.

Net position has been "restricted for" the following:

"Streets" represents amounts committed by the Commonwealth for the repair and/or construction of streets.

"Community Development" represents amounts committed by the Federal Department of Housing and Urban Development (HUD) for various community development projects.

"Loans" represents community development outstanding loans receivable balances.

"Permanent funds – nonexpendable" represents the endowment portion of donor restricted trusts that support governmental programs.

"Permanent funds – expendable" represents the amount of realized and unrealized investment earnings of donor restricted trusts. The donor restrictions and trustee policies only allows the trustees to approve spending of the realized investment earnings that support governmental programs.

"Other specific purposes" represents restrictions placed on assets from outside parties, such as federal and state grants.

Sometimes the City will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

#### Fund Financial Statements (Fund Balances)

Governmental fund balances are classified as nonspendable, restricted, committed, assigned, or unassigned based on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The governmental fund balance classifications are as follows:

"Nonspendable" fund balance includes amounts that cannot be spent because they are either not in spendable form or they are legally or contractually required to be maintained intact.

"Restricted" fund balance includes amounts subject to constraints placed on the use of resources that is either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or that are imposed by law through constitutional provisions or enabling legislation.

"Committed" fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority. Approval by the Board of Alderman is the highest level of decision-making authority for the government that can, by approval of a council order prior to the end of the year, commit fund balance. Once adopted, the limitation imposed by the order remains in place until a similar action is taken to remove or revise the limitation.

"Assigned" fund balance includes amounts that are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed. The City Finance Director has the authority to assign fund balance. Funds are assigned when the City has an obligation to purchase goods or services from the current years' appropriation. Assignments generally only exist temporarily. Additional action does not have to be taken for the removal of an assignment.

"Unassigned" fund balance includes the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. The general fund is the only fund that that can report a positive unassigned fund balance amount.

The City's spending policy is to spend restricted fund balance first, followed by committed, assigned and unassigned fund balance. Most governmental funds are designated for one purpose at the time of their creation. Therefore, any expenditure from the fund will be allocated to the applicable fund balance classifications in the order of the aforementioned spending policy. The general fund and certain other funds may have more than one purpose.

#### N. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Somerville Contributory Retirement System and the Massachusetts Teachers Retirement System and additions to/deductions from the Systems fiduciary net position have been determined on the same basis as they are reported by the Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### O. Long-term debt

Government-Wide and Proprietary Fund Financial Statements

Long-term debt is reported as a liability in the government-wide statement of Net Position. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

#### Governmental Fund Financial Statements

The face amount of governmental funds long-term debt is reported as other financing sources. Bond premiums and discounts, as well as issuance costs, are recognized in the current period. Bond premiums are reported as other financing sources and bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual bond proceeds received, are reported as general government expenditures.

#### P. Investment Income

Excluding the permanent funds, investment income derived from major and nonmajor governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Law (MGL).

Investment income of the proprietary funds is retained in the respective enterprise fund.

#### Q. Compensated Absences

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements, state laws and executive policies.

Government-Wide Financial Statements

Vested or accumulated vacation and sick leave are reported as liabilities and expensed as incurred.

Governmental Fund Financial Statements

Vested or accumulated vacation and sick leave, which will be liquidated with expendable available financial resources, are reported as expenditures and fund liabilities.

#### R. Use of Estimates

Government-Wide and Fund Financial Statements

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the year. Actual results could vary from estimates that were used.

#### S. Individual Fund Deficits

At June 30, 2017, the Capital Projects Fund reports a fund deficit of \$11.4 million. This deficit will be funded with available funds and future bond proceeds.

#### T. Total Column

Government-Wide Financial Statements

The total column presented on the government-wide financial statements represents consolidated financial information.

#### Fund Financial Statements

The total column on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

#### **NOTE 2 - CASH AND INVESTMENTS**

A cash and investment pool is maintained that is available for use by all funds. Each fund type's portion of this pool is displayed on the balance sheet as "Cash and Cash Equivalents". The deposits and investments of the trust funds are held separately from those of other funds.

Statutes authorize the investment in obligations of the U.S. Treasury, agencies, and instrumentalities, certificates of deposit, repurchase agreements, money market accounts, bank deposits and the State Treasurer's Investment Pool (Pool). In addition, there are various restrictions limiting the amount and length of deposits and investments.

The Pool meets the criteria of an external investment pool. The Pool is administered by the Massachusetts Municipal Depository Trust (MMDT), which was established by the Treasurer of the Commonwealth who serves as Trustee. The fair value of the position in the Pool is the same as the value of the Pool shares. The MMDT maintains a cash portfolio and a short-term bond fund with combined average maturities of approximately 3 months.

The City Treasurer is the custodian of funds held in the Other Postemployment Benefit (OPEB) Trust Fund. As of June 30, 2017, \$1.8 million of the OPEB Trust Fund is included within the City's cash and investments.

#### <u>Custodial Credit Risk – Deposits</u>

In the case of deposits, this is the risk that in the event of a bank failure, the City of Somerville's deposits may not be returned to it. The City's investment policy states that safety, liquidity and yield are the most important attributes when deciding on which financial institutions to deposit funds with. These guidelines are intended to further the objective of securing the highest return that is consistent with the safety principal while meeting the daily cash requirements of the City. The Treasurer also subscribes to a bank rating service to assist in the determination of which banks to place deposits with. At year-end, the carrying amount of deposits totaled \$135,680,472 and the bank balance totaled \$140,567,097. Of the bank balance, \$2,585,564 was covered by Federal Depository Insurance, \$15,712,548 was covered by the Depositors Insurance Fund, \$7,844,068 was covered by Share Insurance Fund, \$113,778,354 was collateralized, and \$646,563 was exposed to custodial credit risk because it was uninsured and uncollateralized.

At December 31, 2016, carrying amount of deposits for the System totaled \$4,983,824, and the bank balance totaled \$5,429,576. The entire bank balance of the System was covered by Federal Depository Insurance and is collateralized.

#### Investments

As of June 30, 2017, the City of Somerville had the following investments:

Other Investments	
MMDT\$	6,009,284

As of December 31, 2016, the System had the following investments:

	-	<u>Maturity</u>							
-	Fair Value	Under 1 Year	1-5 Years	6-10 Years	Over 10 Years	Rating			
Investment Type									
<u>Debt Securities</u> (1) Loomis Sayles Fixed Income Fund\$	65,233,177 \$	13,307,568	24,984,307 \$	14,873,164	\$ 12,068,138	Aaa / NR			
Other Investments  Equity Mutual Funds (Domestic)  Equity Mutual Funds (International)  Equities  Real Estate and Alternative Mutual Funds  Money Market Mutual Funds	10,774,696 11,971,177 127,362,526 22,144,293 439,297								
Total Investments\$	237,925,166								

(1) The maturities and ratings of the fixed income mutual funds are representative of the average maturities of the underlying investments of each fund.

#### Custodial Credit Risk – Investments

For an investment, this is the risk that, in the event of a failure by the counterparty, the City will not be able to recover the value of its investments or collateral security that are in the possession of an outside party. The City does not have investments that are subject to custodial credit risk. The City's investment policy states that no more than 20% of the City's investments should be invested in a single financial institution with the exception of U.S. Treasuries or Agencies and the State Treasurer's Investment Pool (MMDT).

Of the System's \$127,362,526, in equity securities, the System has custodial credit risk exposure of \$127,362,526, because the related securities are uninsured, unregistered and held by the counterparty. The System has not adopted a formal investment policy to manage custodial credit risk.

#### Interest Rate Risk

The City's investment policy limits the maturities of investments in the following ways; up to one year from date of purchase for U.S. Treasuries or Agencies, Certificates of Deposit limited to one year terms, Repurchase Agreements not to exceed 90 days. These limits do not apply to fully insured deposits.

The System does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### Credit Risk

The City has not adopted a formal policy related to credit risk. The City does not have any debt securities as of June 30, 2017. The City's investment in MMDT is unrated.

The System has not adopted a formal policy related to credit risk. The System's investment in Fixed Income Mutual Funds have ratings that range from Aaa to not rated and their Money Market Mutual Funds are not rated.

#### Concentration of Credit Risk

The City places no limit on the amount the government may invest in any one issuer.

The System is not invested more than 5% in any one issuer. The System has not adopted a formal policy related to the amount that may be invested in any one issuer.

#### Fair Market Value of Investments

The City holds investments that are measured at fair value on a recurring basis. Because investing is not a core part of the City's mission, the City determines that the disclosures related to these investments only need to be disaggregated by major type. The City chooses a narrative format for the fair value disclosures

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The City has the following recurring fair value measurements as of June 30, 2017:

MMDT investments of \$6.0 million are valued at amortized cost. Under the amortized cost method, an investment is valued initially at its cost and adjusted for the amount of interest income accrued each day over the term of the investment to account for any difference between the initial cost and the amount payable at its maturity. If amortized cost is determined not to approximate fair value, the value of the portfolio securities will be determined under procedures established by the Advisor.

#### **Retirement System**

The retiree pension defined benefit plan holds significant amounts of investments that are measured at fair value on a recurring basis. Because investing is a key part of the plan's activities, the plan shows greater disaggregation in its disclosures. The plan chooses a tabular format for disclosing the levels within the fair value hierarchy.

The System categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The System has the following recurring fair value measurements as of December 31, 2016:

		_	Fair Value Measurements Using								
Investment Type		. <u>-</u>	Quoted Prices in Active Markets for Identical Assets (Level 1)		Significant Other Observable Inputs (Level 2)	_	Significant Unobservable Inputs (Level 3)				
Investments by fair value level											
<u>Debt securities</u>											
Fixed Income Mutual Funds\$	65,233,177	\$_	65,233,177	\$		\$_	-				
Other investments											
Equity securities	127,362,526		127,362,526		-		-				
Real Estate investment trusts	22,144,293		-		-		22,144,293				
Money market mutual funds	439,297		439,297		-		-				
Equity mutual funds	22,745,873		22,745,873			_					
Total other invesments	172,691,989		150,547,696			-	22,144,293				
Total investments by fair value level \$	237,925,166	\$	215,780,873	\$	-	\$_	22,144,293				

Fixed income mutual funds, equity securities, money market mutual funds, and equity mutual funds classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Real estate investment trusts are classified in Level 3 are valued using either a discounted cash flow or market comparable companies technique.

#### **NOTE 3 - RECEIVABLES**

At June 30, 2017, receivables for the individual major governmental funds and non-major funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	Allowance									
	Gross	for	Net							
	Amount	Uncollectibles	Amount							
Receivables:										
Real estate and personal property taxes \$	1,950,239	\$ (155,056) \$	1,795,183							
Tax liens	851,508	-	851,508							
Motor vehicle excise taxes	1,631,041	(1,454,139)	176,902							
Departmental and other	13,978,988	(10,891,231)	3,087,757							
Intergovernmental	13,537,763	-	13,537,763							
Loans	18,325,413	<u> </u>	18,325,413							
			_							
Total	50,274,952	\$ <u>(12,500,426)</u> \$ _	37,774,526							

At June 30, 2017, receivables for the enterprise funds, including the applicable allowances for uncollectible accounts, are as follows:

_	Gross Amount	<u>_</u>	Allowance for Jncollectibles		Net Amount
 \$ \$	7,165,147 4,252,054	\$	- -	\$_	7,165,147 4,252,054
Total\$_	11,417,201	\$	_	\$_	11,417,201

Governmental funds report *unavailable revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At the end of the current year, the various components of *unavailable revenue* reported in the governmental funds were as follows:

	General Fund	Community Development	Non-Major Governmental Funds		Total		
Receivable type:					•		
Real estate and personal property taxes \$	1,144,950	\$ -	\$	-	\$	1,144,950	
Tax liens	851,508	-		-		851,508	
Motor vehicle excise	176,902	-		-		176,902	
Departmental and other	3,061,585	-		396,637		3,458,222	
Intergovernmental	8,498,625	 1,148,368		3,205,981		12,852,974	
		•	•		_	•	
Total\$	13,733,570	\$ 1,148,368	\$	3,602,618	\$_	18,484,556	

#### **NOTE 4 - CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2017 was as follows:

		Beginning Balance	•			Decreases		Ending Balance	
Governmental Activities:	_				•				
Capital assets not being depreciated:									
Land	\$	37,082,399	\$	-	\$	-	\$	37,082,399	
Construction in progress	-	5,977,097		11,238,305		(905,933)		16,309,469	
Total capital assets not being depreciated	_	43,059,496		11,238,305	į	(905,933)		53,391,868	
Capital assets being depreciated:									
Land improvements		41,138,786		697,945		-		41,836,731	
Books and periodicals		2,626,489		-		-		2,626,489	
Buildings and improvements		206,411,317		996,271		(5,097,435)		202,310,153	
Machinery and equipment		10,275,330		191,857		-		10,467,187	
Vehicles		15,383,860		484,636		(167,612)		15,700,884	
Infrastructure	_	46,885,083		1,101,977				47,987,060	
Total capital assets being depreciated	_	322,720,865	•	3,472,686		(5,265,047)		320,928,504	
Less accumulated depreciation for:									
Land improvements		(14,452,628)		(1,586,914)		-		(16,039,542)	
Books and periodicals		(2,519,872)		(42,982)		-		(2,562,854)	
Buildings and improvements		(76,358,080)		(5,079,527)		5,008,846		(76,428,761)	
Machinery and equipment		(7,876,565)		(508,676)		-		(8,385,241)	
Vehicles		(9,192,083)		(819,002)		167,612		(9,843,473)	
Infrastructure	_	(27,842,852)		(900,821)	·			(28,743,673)	
Total accumulated depreciation	_	(138,242,080)		(8,937,922)	,	5,176,458	•	(142,003,544)	
Total capital assets being depreciated, net	_	184,478,785		(5,465,236)		(88,589)		178,924,960	
Total governmental activities capital assets, net	\$_	227,538,281	\$	5,773,069	\$	(994,522)	\$	232,316,828	

		Beginning Balance	Increases			Decreases		Ending Balance
Business-Type Activities: Water					-			
Capital assets not being depreciated:								
Construction in progress	<b>\$</b> _	116,945	\$_		\$	(116,945)	\$_	-
Capital assets being depreciated:								
Buildings		16,087		-		-		16,087
Machinery and equipment		5,267,964		-		-		5,267,964
Vehicles		462,918		-		-		462,918
Infrastructure	_	36,857,248	-	1,929,751			_	38,786,999
Total capital assets being depreciated	_	42,604,217	-	1,929,751	-		_	44,533,968
Less accumulated depreciation for:								
Buildings		(9,248)		(804)		-		(10,052)
Machinery and equipment		(2,392,292)		(360,665)		-		(2,752,957)
Vehicles		(410,968)		(35,400)		-		(446,368)
Infrastructure		(9,093,509)	-	(836,805)			_	(9,930,314)
Total accumulated depreciation	_	(11,906,017)	-	(1,233,674)	-		_	(13,139,691)
Total water capital assets being depreciated, net	_	30,698,200	_	696,077	-		_	31,394,277
Total water activities capital assets, net	\$_	30,815,145	\$_	696,077	\$	(116,945)	\$_	31,394,277
		Beginning				_		Ending
	_	Balance	_	Increases		Decreases	_	Balance
Business-Type Activities: Sewer								
Capital assets not being depreciated:	_		_		_			
Construction in progress	<b>\$</b> _	274,824	\$_	22,244	\$_	(274,824)	\$_	22,244
Capital assets being depreciated:								
Vehicles		434,092		-		-		434,092
Infrastructure		32,367,660	-	3,629,388	-		_	35,997,048
Total capital assets being depreciated	_	32,801,752	_	3,629,388	-		_	36,431,140
Less accumulated depreciation for:								
Vehicles		(223,565)		(34,924)		_		(258,489)
Infrastructure		(13,733,700)		(452,078)				(14,185,778)
iiiiasiiuciuie	-	(13,733,700)	-	(432,078)	-		-	(14,103,770)
Total accumulated depreciation	_	(13,957,265)	_	(487,002)	-		_	(14,444,267)
Total sewer capital assets being depreciated, net	_	18,844,487	-	3,142,386	-		_	21,986,873
Total sewer activities capital assets, net	\$_	19,119,311	\$_	3,164,630	\$	(274,824)	\$_	22,009,117

	Beginning Balance		Increases	Decreases	_	Ending Balance
Business-Type Activities: Rink			_		_	
Capital assets being depreciated:  Buildings Improvements  \$	3,435,934	\$	-	\$ -	\$	3,435,934
Less accumulated depreciation for: Buildings Improvements	(300,644	<u>)                                    </u>	(85,898)	<u>-</u>	_	(386,542)
Total rink activities capital assets, net	3,135,290	\$	(85,898)	\$ 	\$_	3,049,392

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:		
General government	\$	781,181
Public safety		585,500
Education		4,783,030
Public works		1,581,138
Culture and recreation	_	1,207,073
	_	_
Total depreciation expense - governmental activities	\$	8,937,922
Business-Type Activities:		
Water	\$	1,233,674
Sewer		487,002
Rink		85,898
	•	
Total depreciation expense - business-type activities	\$	1,806,574

#### NOTE 5 – INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

The City's interfund balances at June 30, 2017, consisted of \$1,371,806 in balances within the non-major governmental funds which represent interfund borrowings for short-term cash flow needs.

Interfund transfers for the year ended June 30, 2017, are summarized as follows:

_	Transfers In:													
Operating Transfers Out:	General Fund	Capital Projects Fund		Nonmajor Governmental Funds		Sewer	Veteran's Memorial Ice Rink		Water	_	Total	_		
General Fund\$	- \$	397,551	\$	507,531	\$	974,748	\$ 199,000	\$	458,705	\$	2,537,535	(1)		
Nonmajor Governmental Funds	3,344,441	-				-	-		-		3,344,441	(2)		
Sewer Enterprise Fund	655,701	-		-		-	-		-		655,701	(3)		
Water Enterprise Fund	631,696					-			-	_	631,696	(3)		
Total\$	4,631,838	397,551	\$	507,531	_\$_	974,748	\$ 199,000	\$	458,705	\$_	7,169,373	=		

- (1) Represents budgeted transfers out of the general fund various capital projects, a subsidy transfer to the Veteran's Memorial Ice Rink, and contributions to the water and sewer stabilization funds.
- (2) Represents a transfer from the parking receipts reserve fund and the bond issuance expense fund to the general fund, along with various other non-major projects.
- (3) Represents the transfer of indirect costs to the general fund.

#### **NOTE 6 – OPERATING LEASES**

#### Operating Leases

The City leases two police sub-stations under several non-cancelable operating leases. The total cost of these leases for the year ended June 30, 2017, was approximately \$43,800 and is reported as public safety expenditures in the basic financial statements. The Police sub-station leases were renewed through February of 2018.

#### **NOTE 7 – SHORT-TERM FINANCING**

Short-term debt may be authorized and issued to fund the following:

- Current operating costs prior to the collection of revenues through issuance of revenue or tax anticipation notes (RANS or TANS).
- Capital project costs and other approved expenditures incurred prior to obtaining permanent financing through issuance of bond anticipation notes (BANS) or grant anticipation notes (GANS).

Short-term loans are general obligations and carry maturity dates that are limited by statute. Interest expenditures and expenses for short-term borrowings are accounted for in the general fund and capital projects fund, respectively.

Details related to the short-term debt activity for the year ended June 30, 2017, is as follows:

#### **Governmental Activities**

		Balance at  Rate June 30, Renewed/ Retired/						Balance at June 30,			
Typo	Purpose	(%)	Due Date		2016		Issued		Redeemed		2017
Туре	ruipose	(70)	Due Date	-	2010	-	issueu	-	Redeemed	-	2017
BAN	Municipal Purpose	1.25	10/14/16	\$	18,168,551	\$	-		18,168,551	\$	-
BAN	Municipal Purpose	2.00	06/09/17		25,631,449		-		25,631,449		-
BAN	Municipal Purpose	2.00	06/08/18	_	-		39,043,332	_	-	_	39,043,332
	Total Short-Term Debt			\$_	43,800,000	\$_	39,043,332	\$_	43,800,000	\$	39,043,332
Enterprise Activities											
					Balance at						Balance at
		Rate			June 30,		Renewed/		Retired/		June 30,
Туре	Purpose	(%)	Due Date	_	2016		Issued	_	Redeemed	_	2017
BAN	Water Repairs	2.00	06/09/17	\$	500,000	\$	-	\$	500,000	\$	-
BAN	Sewer Repairs	2.00	06/09/17		500,000		-		500,000		-
BAN	Nunziato Field Stormwater Project	2.00	06/09/17		200,000		-		200,000		-
BAN	Sewer Main Repairs	2.00	06/08/18		-		1,500,000		-		1,500,000
BAN	Water Main Repairs	2.00	06/08/18		-		2,500,000		-		2,500,000
BAN	Cedar Street Water Repairs	2.00	06/08/18		-		1,300,000		-		1,300,000
BAN	Cedar Street Sewer Repairs	2.00	06/08/18		-		3,000,000		-		3,000,000
BAN	Nunziato Field Stormwater Project	2.00	06/08/18	_	-	_	700,000	_	-	_	700,000
	Total			\$_	1,200,000	\$	9,000,000	\$	1,200,000	\$	9,000,000

#### **NOTE 8 - LONG-TERM DEBT**

Under the provisions of Chapter 44, Section 10, Municipal Law authorizes indebtedness up to a limit of 5% of the equalized valuation. Debt issued in accordance with this section of the law is designated as being "inside the debt limit". In addition, however, debt may be authorized in excess of that limit for specific purposes. Such debt, when issued, is designated as being "outside the debt limit".

On June 1, 2017, the City issued \$12,335,000 of general obligation bonds for various governmental projects. The full \$12.3 million of bond proceeds was recognized in the governmental funds.

Details related to the general obligation bonds outstanding at June 30, 2017, and the debt service requirements are as follows:

#### **Bonds Payable Schedule – Governmental Funds**

Project	Original Borrowing	Maturities Through	Interest Rate (%)	Outstanding at June 30, 2016	Issued	Redeemed	Outstanding at June 30, 2017
Municipal Purpose - August 16, 2006 (Refunding)\$	11,230,000	2018	3.5% - 5.0%	3,850,000 \$	- \$	2,610,000 \$	1,240,000
Municipal Purpose - August 15, 2006	3,795,000	2027	4.0% - 4.1%	2,730,000	-	345,000	2,385,000
MSBA - February 12, 2008	7,282,102	2033	7.1% - 8.0%	6,189,787	-	364,105	5,825,682
Municipal Purpose - February 1, 2009	3,030,000	2028	3.6% - 4.0%	2,015,000	-	330,000	1,685,000
Municipal Purpose - February 15, 2010	2,272,000	2028	2.0% - 5.0%	1,789,000	-	161,000	1,628,000
Municipal Purpose - April 1, 2010 (Refunding)	13,407,000	2022	2.0% - 5.0%	9,051,500	-	1,511,500	7,540,000
Municipal Purpose - June 15, 2010	6,705,000	2029	2.0% - 5.0%	5,450,000	-	450,000	5,000,000
Municipal Purpose - February 23, 2011	5,020,000	2025	2.0% - 5.0%	3,320,000	-	330,000	2,990,000
Municipal Purpose - May 17, 2013	15,750,000	2042	2.0% - 5.0%	15,045,000	-	365,000	14,680,000
Municipal Purpose - October 9, 2013	13,940,000	2033	2.0% - 5.0%	10,225,000	-	570,000	9,655,000
MSBA - September 25, 2013	6,250,000	2043	2.00%	5,818,964	-	215,518	5,603,446
Municipal Purpose - October 15, 2015	8,603,000	2038	2.125% - 5.0%	8,603,000	-	203,000	8,400,000
Municipal Purpose - October 5, 2016	17,771,000	2039	2.0 - 4.0%	17,771,000	-	-	17,771,000
Municipal Purpose - June 1, 2017	1,235,000	2042	3.0 - 5.0%	-	12,335,000	-	12,335,000
Total bonds payable				91,858,251	12,335,000	7,455,123	96,738,128
Add: unamortized premium				1,892,114	2,970,178	177,075	4,685,217
Total				93,750,365	15,305,178 \$	7,632,198 \$	101,423,345

Debt service requirements for principal and interest for Governmental and Enterprise bonds payable in future years are as follows:

#### **Governmental Funds**

Year	Principal	Interest		Total		
		•				
2018\$	7,101,623	\$ 2,905,536	\$	10,007,159		
2019	6,015,623	2,662,706		8,678,329		
2020	5,925,623	2,448,797		8,374,420		
2021	6,285,622	2,248,909		8,534,531		
2022	6,446,622	2,020,867		8,467,489		
2023	4,921,622	1,778,127		6,699,749		
2024	4,759,622	1,615,162		6,374,784		
2025	4,644,622	1,456,726		6,101,348		
2026	4,384,622	1,305,872		5,690,494		
2027	4,499,622	1,175,811		5,675,433		
2028	4,409,622	1,055,821		5,465,443		
2029	3,779,622	944,412		4,724,034		
2030	3,694,622	865,782		4,560,404		
2031	3,144,622	788,163		3,932,785		
2032	3,214,622	704,362		3,918,984		
2033	3,314,624	614,586		3,929,210		
2034	3,050,517	523,201		3,573,718		
2035	2,365,517	450,975		2,816,492		
2036	2,140,517	392,971		2,533,488		
2037	2,200,517	332,528		2,533,045		
2038	2,270,517	269,968		2,540,485		
2039	1,905,517	212,352		2,117,869		
2040	1,960,517	159,916		2,120,433		
2041	2,015,517	105,756		2,121,273		
2042	2,070,517	50,045		2,120,562		
2043	215,518	4,310	_	219,828		
_						
Total\$_	96,738,128	\$ 27,093,656	\$	123,831,784		

### **Bonds Payable Schedule – Enterprise Funds**

			Interest		Outstanding				Outstanding
	Original	Maturities	Rate		at June 30,				at June 30,
Project	Borrowing	Through	(%)		2016	Issued		Redeemed	2017
MWRA Notes\$	7,584,424	2018	0.0%	\$	284,413	\$	- \$	189,608 \$	94,805
Municipal Purpose August 15, 2006	1,500,000	2017	4.0%		150,000		-	150,000	-
Municipal Purpose - December 15, 2009	4,400,000	2019	2.0%		1,460,000		-	490,000	970,000
Municipal Purpose - February 15, 2010	1,910,000	2030	2.0% - 5.0%		1,241,000		-	109,000	1,132,000
Municipal Purpose - April 1, 2010 (Refunding)	262,000	2022	2.0% - 5.0%		151,500		-	26,500	125,000
Municipal Purpose - February 23, 2013	424,000	2020	2.0% - 5.0%		210,000		-	50,000	160,000
MWRA Notes	1,336,000	2022	0.0%		801,600		-	133,600	668,000
MWRA Notes	1,242,340	2016	0.0%		869,638		-	124,234	745,404
MWRA Notes	875,000	2025	0.0%		787,500		-	87,500	700,000
MWRA Notes	138,000	2021	0.0%		138,000		-	27,600	110,400
MWRA Notes	1,660,000	2027	0.0%		-		1,660,000		1,660,000
Total Water Enterprise					6,093,651		1,660,000	1,388,042	6,365,609
Municipal Purpose - March 15,2004	1,229,551	2016	4.0%		-		-	-	-
Municipal Purpose - August 15, 2006	2,070,000	2027	4.0%		1,065,000		-	105,000	960,000
Municipal Purpose - April 1, 2010 (Refunding)	419,000	2022	2.0% - 5.0%		242,000		-	42,000	200,000
MWRA Notes	1,616,450	2017	0.0%		323,290		-	323,290	-
MWRA Notes	800,256	2019	0.0%		480,153		<u>-</u>	160,051	320,102
Total Sewer Enterprise					2,110,443			630,341	1,480,102
Rink Enterprise Debt - October 9, 2013	13,940,000	2027	2.0% - 5.0%		2,290,000			185,000	2,105,000
Total				\$	10,494,094	\$	1,660,000 \$	2,203,383 \$	9,950,711

## **Water Enterprise Fund**

Year	Principal	Principal Intere			Total
2018\$	1,302,739	\$	50,640	\$	1,353,379
2019	1,187,934		44,315		1,232,249
2020	702,934		39,115		742,049
2021	647,934		34,165		682,099
2022	624,334		30,435		654,769
2023	460,734		26,105		486,839
2024	333,500		23,200		356,700
2025	333,500		20,400		353,900
2026	246,000		17,400		263,400
2027	246,000		14,400		260,400
2028	80,000		11,200		91,200
2029	100,000		8,000		108,000
2030	100,000		4,000		104,000
_		_		•	
Total\$	6,365,609	\$	323,375	\$	6,688,984

## **Sewer Enterprise Fund**

Year	Principal	_	Interest	Total	
2018\$	305,051	\$	44,576	\$	349,627
2019	305,051		38,976		344,027
2020	145,000		33,176		178,176
2021	145,000		27,776		172,776
2022	140,000		22,076		162,076
2023	95,000		16,129		111,129
2024	95,000		12,234		107,234
2025	105,000		8,134		113,134
2026	75,000		4,435		79,435
2027	70,000	_	1,444	_	71,444
_					
Total\$	1,480,102	\$	208,956	\$	1,689,058

## Rink Enterprise Fund

Year	Principal		Interest		Total
		-			
2018\$	195,000	\$	83,250	\$	278,250
2019	200,000		75,350		275,350
2020	205,000		69,044		274,044
2021	215,000		61,363		276,363
2022	190,000		51,238		241,238
2023	200,000		41,488		241,488
2024	210,000		31,238		241,238
2025	220,000		20,488		240,488
2026	230,000		11,394		241,394
2027	240,000		3,900		243,900
_					
Total\$_	2,105,000	\$	448,750	\$	2,553,750

The Massachusetts Water Resource Authority (MWRA) operates an Infiltration/Inflow Financial Assistance Program for community owned collection systems. For each community approved for the project, financial assistance received from the MWRA consists of a non-interest bearing loan. At June 30, 2017, the outstanding principal amount of these loans totaled \$4.3 million. The imputed interest on these loans is immaterial and has not been recognized by the City.

The Commonwealth has approved school construction assistance. The assistance program, which is administered by the Massachusetts School Building Authority (MSBA), provides resources for future debt service of general obligation school bonds outstanding. During 2017, \$3,548,000 of such assistance was received. Approximately \$6,919,000 will be received in future years. Of this amount, approximately \$1,651,000 represents reimbursement of long-term interest costs, and approximately \$5,268,000 represents reimbursement of approved construction costs. Accordingly, a \$5,268,000 intergovernmental receivable and corresponding unavailable revenue have been reported in governmental fund financial statements. The unavailable revenue has been recognized as revenue in the conversion to the government-wide financial statements.

Beginning in 2005, the Commonwealth changed the method for funding the school building assistance program. Under the new program, the assistance is paid to support construction costs and reduce the total debt service of the City. Through the end of 2017, the City has recorded capital grant proceeds totaling \$13.8 million related to the East Somerville Community School and \$3.6 million related to the Somerville High School project, from the MSBA, which is equal to 80% and 75.29%, respectively, of approved construction costs submitted for reimbursement. The City anticipates receiving an additional \$1.4 million related to the East Somerville Community School project and \$120.4 million related to the Somerville High School project. Accordingly, a \$3.0 million intergovernmental receivable and corresponding deferred inflow of resources - unavailable revenue has been reported in the governmental fund financial statements. This receivable relates to expenditures incurred during 2017 and submitted for reimbursement from the MSBA. The unavailable revenue has been recognized as revenue in the conversion to the government-wide financial statements.

The City is subject to various debt limits by statute and may issue additional general obligation debt under the normal debt limit.

At June 30, 2017, the City had the following authorized and unissued debt:

Purpose	Amount
Central Hill Memorial Park\$	450,000
Veterans Memorial Ice Rink	950
Street Resurfacing	15,979
Public Safety Building Repairs	56,200
East Somerville Community School Remodeling	10,422,563
Morse-Kelley Park Renovations	2,445
Departmental Equipment (Radio)	23,000
ISD Office Renovations	15,000
Park Constructions	500,000
Various School and City Building Improvements	1,000,000
Departmental Equipment (Ladder Truck)	1,000
Recreation Dept. Vehicle	15,000
Network Infrastructure Replacement	1,000
MWRA Infiltration & Inflow	90
DPW Equipment Replacement/ Street Sweeper	876
DPW Salt Shed	29,000
High School Feasibility Study & Schematic Design	1,053,417
Computer Hardware & Software	455,000
Citywide Bicycle & Pedestrian Upgrades	30,000
Street & Sidewalk Repairs	1,400,000
ADA Accessibility - Curb Ramp Installation and Improvements	578,465
ADA Accessibility Building Improvements	300,000
West Branch Library Design & Engineering	275,000
DPW Snow Removal Equipment	9,425
Powderhouse Square Rotary Traffic Signal Improvements	250,000
Engine 7 Roof Replacement	120,000
IT Server Upgrade	603,998
LED Light Conversion	2,475,000
Union Square Streetscape & Utility Early Action Project	2,200,000
Fire Station Engine 3	835,000
Hybrid DPW Refuse Tracks	250,000
Building Assessment/ Preventative Maintenance	262,000
Cedar Street Water Repairs	2,227,500
Cedar Street Sewer Repairs	5,197,500
Nunziato Field Stormwater Project	700,000
Lincoln Park Renovation	9,425,000
Sidewalk Improvements	3,350,000
Beacon Street Reconstruction	1,500,000
East Broadway Streetscape	175,000
West Branch Library Rehabilitation	3,385,000
Winter Hill Schoolyard & Nunziato Fields	275,000
Sewer Main Rehabilitation & Replacement	2,500,000
Water Main Rehabilitation & Replacement	4,200,000
Fire Pumper	544,182
DPW Capital Equipment & Vehicles	1,245,340
MBTA Green Line Extenstion	50,000,000
High School Feasibility Study	192,000
U8 Winter Hill Community School Soccer Field	375,000
Building Assessment/ Preventative Maintenance Plan	410,000
ADA Accessibility Building Improvements	500,000
High School Construction	255,982,705
Winter Hill Community Innovation School Repairs	3,968,259
Streets, Sidewalks, and ADA Ramp Improvements	2,700,000
Total\$	372,482,894

### Calculation of Net Investment in Capital Assets

•	Governmental Activities	Business-Type Activities
Capital assets, net of accumulated depreciation\$	232,316,828	\$ 56,452,786
Outstanding principal of related debt:		
Long-term debt	(101,423,345)	(9,950,711)
Short-term debt	(39,043,332)	(9,000,000)
Add:		
Deferred charges on refunding	338,362	-
Unspent proceeds of capital debt	27,658,970	8,579,367
Noncapital-related debt (1)	8,498,625	
Net investment in capital assets\$	128,346,108	\$ 46,081,442

<sup>(1)</sup> School construction grant financing.

### Changes in Long-term Liabilities

During the year ended June 30, 2017, the following changes occurred in long-term liabilities:

Governmental Activities:	Balance June 30, 2016		Additions	 Reductions	_	Balance June 30, 2017		Current Portion
Long-Term Bonds	91,858,251 1,892,114 93,750,365 1,264,000 114,117,612 132,896,846 3,892,700		12,335,000 2,970,178 15,305,178 505,910 21,702,998 19,107,824 54,079	\$ (7,455,123) (177,075) (7,632,198) (414,910) (9,187,723) (13,544,742) (182,579)	\$ 	96,738,128 4,685,217 101,423,345 1,355,000 126,632,887 138,459,928 3,764,200	\$ -	7,101,623 508,970 7,610,593 338,750 - 159,509
Total	345,921,523	\$_	56,675,989	\$ (30,962,152)	\$_	371,635,360	\$	8,108,852
Business-Type Activities:	Balance June 30, 2016		Additions	 Reductions	_	Balance June 30, 2017	. <u>-</u>	Current Portion
Long-Term Bonds	10,494,094 1,006,197 1,378,948 75,600		1,660,000 448,200 494,448 3,100	\$ (2,203,383) (1,070,843) (166,933) (15,200)	\$ _	9,950,711 383,554 1,706,463 63,500	\$	1,802,790 - - - 1,700
Total	12,954,839	\$_	2,605,748	\$ (3,456,359)	\$_	12,104,228	\$	1,804,490

The long-term liabilities will be liquidated in the future by the general fund and enterprise funds.

### **NOTE 9 – GOVERNMENTAL FUND BALANCE CLASSIFICATIONS**

Massachusetts General Law Ch.40 §5B allows for the establishment of Stabilization funds for one or more different purposes. The creation of a fund requires a two-thirds vote of the legislative body and must clearly define the purpose of the fund. Any change to the purpose of the fund along with any additions to or appropriations from the fund requires a two-thirds vote of the legislative body.

At year end the balance of the Rainy Day Stabilization fund if \$4.1 million and reported as unassigned fund balance within the general fund. The City's remaining stabilization funds are for specific purposes and have been reported as committed within the general fund.

GASB 54 provides for two major types of fund balances, which are Nonspendable and Spendable. Nonspendable fund balances are balances that cannot be spent because they are not expected to be converted to cash or they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund. The City has reported principal portions of endowment funds as Nonspendable.

In addition to the Nonspendable fund balance, GASB 54 has provided a hierarchy of Spendable fund balances, based on a hierarchy of spending constraints.

- Restricted: fund balances that are constrained by external parties, constitutional provisions, or enabling legislation.
- <u>Committed</u>: fund balances that contain self-imposed constraints of the government from its highest level of decision making authority.
- <u>Assigned</u>: fund balances that contain self-imposed constraints of the government to be used for a particular purpose.
- <u>Unassigned</u>: fund balance of the general fund that is not constrained for any particular purpose

As of June 30, 2017, the fund balances consisted of the following:

	General	Strategic Planning & Community Development	Capital Projects Funds	Nonmajor Governmental Funds	Total Governmental Funds
FUND BALANCES					
Nonspendable:					
Permanent fund principal\$	- \$	- \$	- \$	433,126 \$	433,126
Restricted for:					
Strategic planning & community development	-	14,265,004	-	-	14,265,004
School special revenue funds	-	-	-	726,236	726,236
School federal grants	-	-	-	106,539	106,539
School state & private grants	-	-	-	2,836,603	2,836,603
City federal grant funds	-	-	-	6,107	6,107
City state grant funds	-	-	-	410,934	410,934
City revolving funds	-	-	-	115,017	115,017
City receipts reserved	-	-	-	4,936,375	4,936,375
City Private grants	-	-	-	297,029	297,029
School lunch	-	-	-	871,194	871,194
Community preservation	-	-	-	9,701,333	9,701,333
Other special revenue funds	-	-	-	5,896,584	5,896,584
Other permanent funds	-	-	-	159,213	159,213
Committed to:					
Health claims	16,289,127	-	-	-	16,289,127
Max-Pak stabilization fund	20,222	-	-	-	20,222
East Somerville stabilization fund	103,239	-	-	-	103,239
Street Tree stabilization fund	12,820	-	-	-	12,820
Alpine Restaurant stabilization fund	2,526	-	-	-	2,526
Rockwell Restaurant stabilization fund	9,105	-	-	-	9,105
Capital Projects stabilization fund	4,499,444	-	-	-	4,499,444
Construction stabilization fund	2,115,326	-	-	-	2,115,326
Traffic Safety stabilization fund	398,423	-	-	-	398,423
Mitigation stabilization fund	232,809	-	-	-	232,809
270 Cedar Street LLC stabilization fund	1,009	-	-	-	1,009
Workforce Training stabilization fund	414	-	-	-	414
Bicycle stabilization fund	2,197	-	-	-	2,197
Linwood Street sidewalk improvement stabilization fund	11,823	-	-	-	11,823
Davis Square traffic and Sign stabilization fund	286	-	-	-	286
Trash transfer station stabilization fund	148,988	-	-	-	148,988
Salary and wage stabilization fund	5,648,388	-	-	-	5,648,388
Open space improvement stabilization fund	95,277	-	-	-	95,277
Union square revitalization stabilization fund	172,075	-	-	-	172,075
Facility construction & renovation stabilization fund	3,011,598	-	-	-	3,011,598
Street reconstruction & resurfacing stabilization fund	1,508,663	-	-	-	1,508,663
Millbrook stabilization	47,945	-	-	-	47,945
Elmwood stabilization	12,564	-	-	-	12,564
377 Broadway stabilization	4,316	-	-	-	4,316
Infiltration/Inflow stabilization	185,413	-	-	-	185,413
Assigned to:					
General government	970,720	-	-	-	970,720
Public safety	276,808	-	-	-	276,808
Education	674,470	-	-	-	674,470
Public works	1,877,285	-	-	-	1,877,285
Culture and recreation	107,701	-	-	-	107,701
Employee benefits	833	-	-	-	833
Free cash used for the 2018 budget	2,000,000	-	-	-	2,000,000
Unassigned	20,194,053	<u> </u>	(11,385,014)	-	8,809,039
TOTAL FUND BALANCES (DEFICIT)\$	60,635,867 \$	14,265,004 \$	(11,385,014) \$	26,496,290 \$	90,012,147

### **NOTE 10 - RISK FINANCING**

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the City carries commercial insurance.

The City participates in premium-based health care plans for its active employees and retirees through the Group Insurance Commission. Claims have not exceeded insurance coverage for the last three years.

The City is self-insured for its workers' compensation activities. These activities are accounted for in the General Fund. Workers' compensation claims are administered in house and are funded on a pay-as-you-go basis from annual appropriations. The estimated future workers' compensation liability is based on history and injury type. At June 30, 2017, the amount of the liability for workers' compensation claims totaled \$1,355,000.

Changes in the reported liability since July 1, 2015, are as follows:

	Balance at Beginning of Year	Current Year Claims and Changes in Estimate	Claims Payments	Balance at End of Year
2016\$	1,255,000 \$	385,995 \$	(376,995) \$	1,264,000
2017	1,264,000	505,910	(414,910)	1,355,000

#### **NOTE 11 - PENSION PLAN**

### Plan Descriptions

The City is a member of the Somerville Contributory Retirement System (System), a cost-sharing multiple-employer defined benefit pension plan covering eligible employees of the 2 member units. The System is administered by five board members (Board) on behalf of all current employees and retirees except for current teachers and retired teachers. Chapter 32 of the MGL assigns authority to establish and amend benefit provisions of the plan. The System is a component unit and is reported as a pension trust fund in the fiduciary fund financial statements. See Note 1 for more information.

The City is a member of the Massachusetts Teachers' Retirement System (MTRS), a cost-sharing multi-employer defined benefit plan. MTRS is managed by the Commonwealth of Massachusetts (Commonwealth) on behalf of municipal teachers and municipal teacher retirees. The Commonwealth is a nonemployer contributor and is responsible for 100% of the contributions and future benefit requirements of the MTRS. The MTRS covers certified teachers in cities (except Boston), towns, regional school districts, charter schools, educational collaboratives and Quincy College. The MTRS is part of the Commonwealth's reporting entity and the audited financial report may be obtained by visiting http://www.mass.gov/osc/publications-and-reports/financial-reports/.

### Special Funding Situation

The Commonwealth is a nonemployer contributor and is required by statute to make 100% of all actuarially determined employer contributions on behalf of the City to the MTRS. Therefore, the City is considered to be in a special funding situation as defined by GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and the Commonwealth is a nonemployer contributor in MTRS. Since the City does not contribute directly to MTRS, there is no net pension liability to recognize. The total of the Commonwealth provided contributions have been allocated based on each employer's covered payroll to the total covered payroll of employers in MTRS as of the measurement date of June 30, 2016. The City's portion of the collective pension expense, contributed by the

Commonwealth, of \$14,596,546 is reported in the general fund as intergovernmental revenue and pension benefits in the current fiscal year. The portion of the Commonwealth's collective net pension liability associated with the City is \$143,094,195 as of the measurement date.

### Benefits Provided

Both Systems provide retirement, disability, survivor and death benefits to plan members and beneficiaries. Massachusetts Contributory Retirement System benefits are, with certain minor exceptions, uniform from system to system. The Systems provide retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. For persons who became members on or after April 2, 2012, average salary is the average annual rate of regular compensation received during the five consecutive years that produce the highest average, or, if greater, during the last five years (whether or not consecutive) preceding retirement. Benefit payments are based upon a member's age, length of creditable service, level of compensation, and group classification. Members become vested after ten years of creditable service. There were no reported changes in pension benefit terms that effect measurement of the total pension liability as of December 31, 2016.

Employees who resign from service and who are not eligible to receive a retirement allowance or are under the age of 55 are entitled to request a refund of their accumulated total deductions. Survivor benefits are extended to eligible beneficiaries of members whose death occurs prior to or following retirement.

Cost-of-living adjustments granted between 1981 and 1997 and any increase in other benefits imposed by the Commonwealth's state law during those years are borne by the Commonwealth and are deposited into the pension fund. Cost-of-living adjustments granted after 1997 must be approved by the Board and are borne by the System.

At December 31, 2016, the SCRS membership consists of the following:

Active members	1,190
Inactive members	446
Retirees and beneficiaries currently receiving benefits	879
·	
Total	2,515

### Contributions

Chapter 32 of the MGL governs the contributions of plan members and member units. Active plan members are required to contribute at rates ranging from 5% to 9% of gross regular compensation with an additional 2% contribution required for compensation exceeding \$30,000. The percentage rate is keyed to the date upon which an employee's membership commences. The member units are required to pay into the SCRS a legislatively mandated actuarial determined contribution that is apportioned among the employers based on active current payroll. The total member units' contribution for the year ended December 31, 2016 was \$14,659,434, 20.52% of covered payroll, actuarially determined as an amount that, when combined with plan member contributions, is expected to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. The City's proportionate share of the required contribution was \$13,711,675 which equaled its actual contribution.

### Pension Liabilities

The components of the net pension liability of the participating member units at June 30, 2017, were as follows:

Total pension liability	\$	392,656,092
The pension plan's fiduciary net position	_	(242,801,289)
The net pension liability	\$_	149,854,803
The pension plan's fiduciary net postion as a percentage of the total pension liability		61.84%

At June 30, 2017, the City reported a liability of \$140,166,391 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2016. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating members. At December 31, 2016, the City's proportion was 93.53%, which changed from its proportion measured at December 31, 2015, of 93.70%.

### Pension Expense

For the year ended June 30, 2017, the City recognized a pension expense of \$17,106,753. At June 30, 2017, the City reported deferred outflows of resources related to pensions of \$22,869,820, and deferred inflows of resources related to pensions of \$2,386,355.

The balances of deferred outflows and inflows at June 30, 2017 consist of the following:

Year ended June 30:

Deferred Category	Deferred Outflows of Resources	Deferred Inflows of Resources	Total
Differences between expected and actual experience.  Changes of assumptions.  Difference between projected and actual earnings.  Changes in proportionate share of contributions.	2,088,412 20,781,408	\$ (2,190,396) - - (195,960)	\$ (2,190,396) 2,088,412 20,781,408 (195,960)
Total Deferred Outflows/(Inflows) of Resources	\$ 22,869,820	\$ (2,386,356)	\$ 20,483,464

The deferred outflows of resources related to pensions will be recognized in pension expense as follows:

Total office out of the control of t	
2018\$	6,603,667
2019	6,603,666
2020	5,448,365
2021	1,827,766
Total\$	20.483.464

### Actuarial Assumptions

The total pension liability in the January 1, 2017, actuarial valuation was determined using the following actuarial assumptions:

Valuation date	. January 1, 2017
Actuarial cost method	Individual Entry Age Normal Cost Method.
Amortization method	. Payments increasing at 3.5%
Remaining amortization period	Increasing amortization at 3.5% of unfunded actuarial accrued liability over 16 years completed by June 30, 2033, 2 years by June 30, 2019 for the 2002 Early Retirement Incentive, and 3 years by June 30, 2020 for 2003 Early Retirement Incentive.
Asset valuation method	The actuarial value of assets is determined using a five-year smoothing of asset returns greater than or less than the assumed rate of return, with a 20% corridor.
Inflation rate	. 4.00%
Projected salary increases	It is assumed that salaries including longevity will increase at a rate of 3.00% per year.
Cost of living adjustments	. 2.5% of the first \$13,000 of retirement income.
Rates of retirement	. Varies based upon age for general employees, police and fire employees.
Rates of disability	For general employees, it was assumed that 40% of all disabilities are ordinary (60% are service connected). For police and fire employees, 10% of all disabilities are assumed to be ordinary (90% are service connected).
Mortality Rates:	
	. The RP-2014 Blue Collar Mortality Table projected generationally with a Scale MP-2015.
Healthy Retiree	Groups 1 & 2, the RP-2014 Blue Collar Mortality Table set forward five years for males and three years for females. Group 4, the RP-2014 Blue Collar Mortality Table set forward three years fro males and six years fro females, fully generational.
Disabled Retiree	The RP-2000 Mortality Table set forward two years for all disabled members only projected generationally with Scale MP-2015.
Investment rate of return/Discount rate	. 8.00%, compounded annual rate

### Investment policy

The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the Board. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension plan.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of January 1, 2016, are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash Equities - Large Cap Equities - Small Cap Equities - Multi Cap Fixed Income - Investment Grade Fixed Income - Below Investment Grade Real Estate Venture Capital International Emerging Markets Foreign Bonds	0%-10% 45%-65% 0%-10% 0%-5% 35%-45% 3%-7% 0%-15% 0%-5% 0%-15% 0%-3%	2.75% 9.00% 9.00% 9.00% 5.50% 6.00% 7.50% 9.00% 8.00% 9.00%

### Rate of return

For the year ended December 31, 2016, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 3.73%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

### Discount rate

The discount rate used to measure the total pension liability at June 30, 2017, was 8.00%, which changed from 8.25% at June 30, 2016. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that contributions will be made at rates equal to the actuarially determined contribution rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the net pension liability to changes in the discount rate

The following presents the net pension liability, calculated using the discount rate of 8.00%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (7.00%) or 1-percentage-point higher (9.00%) than the current rate:

	1% Decrease (7.00%)	Current Discount (8.00%)	1% Increase (9.00%)
The City's proportionate share of the net pension liability\$	176,500,252	\$ 140,166,391	\$ 109,081,244
System total net pension liability\$	188,700,109	\$ 149,854,804	\$ 116,621,039

Noncontributory Retirement Allowance – The City pays the entire retirement allowance for certain retirees who are eligible for noncontributory benefits and are not members of the System. The general fund expenditure for 2017 totaled \$121,000.

Changes in Assumptions

The discount rate has changed from 8.25% to 8.00%.

Annual rates of withdrawal prior to retirement have been adjusted based on experience, for both general employees and police and fire employees.

Annual rate of mortality tables used have been updated.

The assumed annual retirement rates for those hired prior to April 2, 2012, have been updated.

The assumed annual retirement rates for those hired on or after April 2, 2012, have been updated.

The assumed annual rates of disability for both general employees and police and fire employees have been updated.

The annual amount of administrative expenses has been increased to \$450,000, and is expected to increase at 4% per year.

Changes in Plan Provisions

The maximum amount of pension benefits subject to a cost of living increase has been raised from \$12,000 to \$13,000.

### NOTE 12 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS

Plan Description – The City of Somerville administers a single-employer defined benefit healthcare plan ("Plan"). The Plan provides health, dental and life insurance for eligible retirees and their spouses through a single-employer defined Other Postemployment Benefit (OPEB) plan. The Plan is administered through the Group Insurance Commission (GIC) as of January 1, 2012. The Plan provides lifetime healthcare and life insurance for eligible retirees and their spouses through the City's group health, life and GIC health plans which covers both active and retired members. Chapter 32b, Section 19, of the MGL, and an agreement between the City and the Public Employee Committee (PEC) which is subject to renegotiation at the end of each contract period provides the authority to establish and amend benefit provisions of the Plan. The Plan does not issue a publicly available financial report. The employers share is based on the type of plan the employee/retiree is enrolled in. For all HMO and PPO plans, the employer contributes 80% of the premium and for all indemnity plans, the employer contributes 75% of the premium. The City's assessment of the employer's share by the GIC, for retired teachers, for 2017 totaled \$2,819,000.

Funding Policy – Contribution requirements are also negotiated between the City and the PEC. The required contribution is based on a pay-as-you-go financing requirement. The City contributes 80% of the premium for all HMO and PPO plans and 75% of the premium for all indemnity plans per the Chapter 32b, Section 19 PEC Agreement and the retiree's will contribute the remaining 20% for all HMO and PPO plans and 25% for all indemnity plans. For 2017, the City's benefit payments totaled \$9,258,566, and the City contributed another \$1.0 million to the OPEB Trust fund. For the year ended June 30, 2017, the City's average contribution rate was 12.63% of covered-employee payroll. Plan members are not required to contribute to the Plan.

The Commonwealth of Massachusetts passed special legislation that has allowed the City to establish a postemployment benefit trust fund and to enable the City to raise taxes necessary to begin pre-funding its OPEB liabilities.

During 2017, the City pre-funded future OPEB liabilities by contributing \$1,000,000 of funds to the Other Postemployment Benefit Fund in excess of the pay-as-you-go required contribution. These funds are reported within the Fiduciary Funds financial statements. As of June 30, 2017, the balance of this fund totaled \$1.8 million.

The annual money-weighted rate of return on OPEB plan investments was 0.92%. The money-weighted rate of return expresses investment performance, net of OPEB plan investment expense, adjusted for the changing amounts actually invested.

Plan Membership - The following table represents the Plan's membership at June 30, 2017:

Active members	1,719
Inactive employees or beneficiaries currently	
receiving benefits	1,676
Total	3,395

Components of OPEB Liability – The following table represents the components of the Plan's OPEB liability as of June 30, 2017:

304,074,941
(1,821,275)
302,253,666
0.60%

Significant Actuarial Methods and Assumptions – The total OPEB liability in the June 30, 2016 actuarial valuation was determined by using the following actuarial assumptions, applied to all periods including the measurement date that was updated to June 30, 2017, to be in accordance with GASB #74.

Valuation date	June 30, 2017
Actuarial cost method	Individual Entry Age Normal
Asset valuation method	Market Value
Single equivalent discount rate	3.75% per year, net of investment expenses
Healthcare cost trend rate	6.0% decreasing by 0.5% each year to 4.5% for periods starting in 2017
Participation	95% of future retiree teachers are assumed to participate in the retiree medical plan, 95% of future non-teacher retires are expected to participate in the retiree medical plan and 100% of future retirees are expected to elect life insurance.
Marital Status	60% of male employees and 50% of female employees are assumed to have a covered spouse at retirement. Wives are assumed to be three years younger than their husbands.
Pre-Retirement mortality	RP-2014 Blue Collar Mortality with Scale MP-2015, fully generational.
Post-Retirement mortality	Group 1 and 2 is represented by the RP-2014 Blue Collar Mortality Table set forward 5 years for males and 3 years for females, fully generational. Group 4 is represented by the RP-2014 Blue Collar Mortality Table set forward 3 years for males and 6 years for females, fully generational.
Disabled mortality	Group 1 and 2 is represented by the RP-2000 Mortality Table set forward 6 years. Group 4 is represented by the RP-2000 Mortality Table set forward 2 years.

### Investment policy

The City's policy in regard to the allocation of invested assets is established and may be amended by the Board of Aldermen by a majority vote of its members. The OPEB plan's assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the OPEB plan. The long-term real rate of return on OPEB investments was determined using the City's investment policy.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real of returns (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return of by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Currently, the Plan is holding 100% of its trust fund assets in cash, which has an expected return of 0.0%. The City is expected to develop a long-term investment policy in the future.

Discount Rate – The discount rate was selected based on a projection of employer and employee contributions, benefit payments (with and without subsidy), expenses and the long term expected rate of return on trust assets. Based on these assumptions, the OPEB's plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

Sensitivity of the net position liability to changes in the discount rate – The following table presents the net other postemployment benefit liability and service cost, calculated using the discount rate of 3.75%, as well as what the net other postemployment benefit liability and service cost would be if it were calculated using a discount rate that is 1-percentage-point lower 2.75% or 1-percentage-point higher 4.75% than the current rate.

		Current	
	1% Decrease	Discount Rate	1% Increase
	(2.75%)	(3.75%)	(4.75%)
Net OPEB liability\$	356,104,376	\$ 302,253,666	\$ 259,824,708

Sensitivity of the net position liability to changes in the healthcare trend – The following table presents the net other postemployment benefit liability and service cost, calculated using the current healthcare trend rate of 6.00%, as well as what the net other postemployment benefit liability and service cost would be if it were calculated using a healthcare trend rate that is 1-percentage-point lower (5.00%) or 1-percentage-point higher (7.00%).

	1% Decrease (5.00%)	Current Trend (6.00%)	
Net OPEB liability\$	253,770,398	\$ 302,253,666	\$ 365,627,543

Annual OPEB Cost and Net OPEB Obligation – The City's annual OPEB cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement #45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The components of the City's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the City's net OPEB obligation are summarized in the table that follows:

Annual Required Contribution\$  Interest on existing net OPEB obligation  Adjustments to annual required contribution  Annual OPEB cost (expense)	21,086,425 4,604,952 (3,837,460) 21,853,917
Contributions made	(10,258,566)
Increase in net OPEB obligation	11,595,351
Net OPEB obligation-beginning of year	115,123,809
Net OPEB obligation-end of year\$	126,719,160

The sewer fund is reporting an other postemployment benefits asset in the amount of \$297,281 as the result of a \$500,000 contribution to the OPEB Trust in 2017.

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2017 and the previous two years was as follows:

-	Year Ended	 Annual OPEB Cost	Annual OPEB Cost Contributed	 Net OPEB Obligation	
	6/30/2017	\$ 21,853,917	47%	\$ 126,719,160	
	6/30/2016	20,854,172	41%	115,123,809	
	6/30/2015	20,365,492	47%	102,803,133	

### Funded Status and Funding Progress

As of June 30, 2016, the most recent actuarial valuation date, the actuarial value of assets totaled \$813,768, the actuarial accrued liability for benefits was \$302.6 million and \$301.8 million of which was unfunded. The covered payroll (annual payroll of active employees covered by the plan) was \$149.2 million, and the ratio of the UAAL to the covered payroll was 202.3 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions - Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the June 30, 2016, actuarial valuation, actuarial liabilities were determined using the projected unit credit cost method. The actuarial assumptions included a 4.0% investment return assumption, which is based on the expected yield on the assets of the City, calculated based on the funded level of the plan at the valuation date, projected salary increases of 4.0% per year, and an annual medical/drug cost trend rate of 6% initially, graded to 4.5% over 4 years, and an inflation rate of 6% initially, graded to 4.5% over 4 years. The UAAL is being amortized over a 30 year open period, with amortization payments increasing at 4% per year. The remaining amortization period at June 30, 2017, is 30 years.

### **NOTE 13 - COMMITMENTS**

The City has entered into an agreement with Wheelabrator Saugus, Inc. to direct the acceptable waste it collects to a transfer station. The City is charged a flat rate per ton that is subject to increase annually equal to but not to exceed any average net increase in the Consumer Price Index for Urban Wage Earners. There are no minimum tonnage requirements that the City must comply with.

The School Department has entered into an agreement with S. P. & R. Transportation, Inc. to provide for the transportation of its students. The contract bears an annual cost of approximately \$2.3 million and expires on June 30, 2019.

The City has entered into, or is planning to enter into, contracts totaling approximately \$513.9 million. The Union Square streetscape and utility improvements, Somerville High School reconstruction, new fire and police stations, and various street and sidewalk projects throughout the City are some of the major projects that the City will be completing.

### **NOTE 14 - CONTINGENCIES**

The City participates in a number of federal award programs. Although the grant programs have been audited in accordance with the provisions of Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* through June 30, 2017, these programs are still subject to financial and compliance audits. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although it is expected such amounts, if any, to be immaterial.

Various legal actions and claims are pending. Litigation is subject to many uncertainties, and the outcome of individual litigated matters is not always predictable. Although the amount of liability, if any, at June 30, 2017, cannot be ascertained, management believes any resulting liability should not materially affect the financial position at June 30, 2017.

#### **NOTE 15 – SUBSEQUENT EVENTS**

Management has evaluated subsequent events through December 20, 2017, which is the date the financial statements were available to be issued.

### **NOTE 16 – IMPLEMENTATION OF NEW GASB PRONOUNCEMENTS**

During 2017, the following GASB pronouncements were implemented:

- GASB <u>Statement #74</u>, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans. The basic financial statements, related notes and required supplementary information were updated to be in compliance with this pronouncement.
- GASB <u>Statement #77</u>, *Tax Abatement Disclosures*. This pronouncement did not impact the basic financial statements.
- GASB <u>Statement #78</u>, Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans. This pronouncement did not impact the basic financial statements.
- GASB <u>Statement #80</u>, Blending Requirements for Certain Component Units an amendment of GASB Statement #14. This pronouncement did not impact the basic financial statements.
- GASB <u>Statement #82</u>, <u>Pension Issues an amendment of GASB Statements #67</u>, #68, and #73. The basic financial statements and related notes were updated to be in compliance with this pronouncement.

The following GASB pronouncements will be implemented in the future:

- The GASB issued <u>Statement #75</u>, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, which is required to be implemented in 2018.
- The GASB issued <u>Statement #81</u>, *Irrevocable Split-Interest Agreements*, which is required to be implemented in 2018.
- The GASB issued <u>Statement #83</u>, *Certain Asset Retirement Obligations*, which is required to be implemented in 2019.

- The GASB issued Statement #84, Fiduciary Activities, which is required to be implemented in 2020.
- The GASB issued <u>Statement #85</u>, *Omnibus 2017*, which is required to be implemented in 2018.
- The GASB issued <u>Statement #86</u>, *Certain Debt Extinguishment Issues*, which is required to be implemented in 2018.
- The GASB issued Statement #87, Leases, which is required to be implemented in 2021.

Management is currently assessing the impact the implementation of these pronouncements will have on the basic financial statements.

Required Supplementary Information
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## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

### YEAR ENDED JUNE 30, 2017

		Budgeted A	mounts				
	Amounts	Current Year			Actual	Amounts	Variance
	Carried forward	Initial	Original	Final	Budgetary	Carried Forward	To Final
	From Prior Year	Budget	Budget	Budget	Amounts	To Next Year	Budget
EVENUES:							
Real estate and personal property taxes,							
net of tax refunds	\$ - \$	134,362,677 \$	134,362,677 \$	134,362,677 \$	134,169,221 \$	- \$	(193,456
Tax liens	-	-	-	-	392,962	-	392,962
Motor vehicle and other excise taxes	-	9,590,848	9,590,848	9,590,848	9,297,090	-	(293,758
Payments in lieu of taxes	-	808,000	808,000	808,075	1,248,682	-	440,607
Intergovernmental	-	49,976,226	49,976,226	49,976,226	50,665,533	-	689,307
Departmental and other	-	20,471,199	20,471,199	20,471,124	20,835,081	-	363,957
Investment income	-	210,000	210,000	210,000	325,743	-	115,743
Miscellaneous		<u> </u>	<u> </u>		37,404	<u> </u>	37,404
TOTAL REVENUES		215,418,950	215,418,950	215,418,950	216,971,716	<u> </u>	1,552,766
XPENDITURES:							
ENERAL GOVERNMENT							
Board of Alderman							
		455.000	455.000	4EE 000	456 479		(EEC
Salaries	-	455,923	455,923	455,923	456,473	-	(550
Expenses	251	40,660	40,911	40,865	38,866	<del></del>	1,999
TOTAL	251	496,583	496,834	496,788	495,339	<del>-</del> -	1,449
Clerk of Committees							
Salaries	-	74,244	74,244	74,244	73,134	-	1,110
Expenses	-	1,000	1,000	1,000	-	-	1,000
TOTAL		75,244	75,244	75,244	73,134		2,110
Executive Office							
Salaries	-	3,086,820	3,086,820	3,086,820	2,908,521	-	178,299
Expenses	135,215	657,667	792,882	792,839	644,727	118,946	29,166
Special Items	-	216,500	216,500	216,500	183,166	1,098	32,236
Capital	54,010	225,000	279,010	276,644	157,112	85,615	33,917
TOTAL	189,225	4,185,987	4,375,212	4,372,803	3,893,526	205,659	273,618
Auditor's Office							
Salaries	-	790,935	790,935	790,935	751,685	-	39,250
Expenses	125,555	112,325	237,880	237,101	124,211	110,829	2,061
TOTAL	125,555	903,260	1,028,815	1,028,036	875,896	110,829	41,311
Grants Management							
Salaries	-	149,299	149,299	149,299	148,779	-	520
Expenses	10,000	5,776	15,776	5,776	3,489	-	2,287
TOTAL	10,000	155,075	165,075	155,075	152,268		2,807
Purchasing							
Salaries	-	395,044	395,044	395,044	325,033	-	70,01
Expenses	285	38,050	38,335	38,050	26,346		11,704
TOTAL	285	433,094	433,379	433,094	351,379	<del></del>	81,715
101/12	200	400,004	400,070	400,004	001,070		01,710
Assessing							
Salaries	-	538,953	538,953	527,780	521,653	-	6,127
Expenses	-	121,890	121,890	133,063	114,708	-	18,355
TOTAL		660,843	660,843	660,843	636,361	<u> </u>	24,482
Treasurer's/Collector's Office							
Salaries	-	662,214	662,214	662,214	607,001	-	55,213
Expenses	30,632	264,990	295,622	274,962	241,827	2,768	30,367
TOTAL	30,632	927,204	957,836	937,176	848,828	2,768	85,580
Law Danastonast					_		_
Law Department Salaries		696,862	696,862	671,862	667,774		4,088
	75 745					42.022	
TOTAL	75,745 75,745	175,275 872,137	251,020 947,882	1,357,882	1,307,095	43,023 43,023	3,676 7,764
				,,	,,		. ,. 0
Personnel Department							
Salaries	-	796,646	796,646	796,646	785,940	-	10,706
Expenses	20,858	318,700	339,558	327,813	174,679	23,280	129,854
			00.000	00.000	20.054		29,146
Special Items	20,858	60,000 1,175,346	1,196,204	60,000 1,184,459	30,854 991,473	23,280	169,706

(Continued)

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

### YEAR ENDED JUNE 30, 2017

		Budgeted A					
	Amounts Carried forward From Prior Year	Current Year Initial Budget	Original Budget	Final Budget	Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance To Final Budget
Information Technology	TIGHT HOL TEAL	Daaget	Dauget	Duaget	Announts	TO NOXE TOUR	Duaget
Salaries	-	733,595	733,595	710,300	626,580	-	83,720
Expenses	75,977	1,593,934	1,669,911	1,659,143	1,342,262	268,435	48,446
TOTAL	75,977	2,327,529	2,403,506	2,369,443	1,968,842	268,435	132,166
Communications							
Salaries	-	335,596	335,596	335,596	330,749	-	4,847
Expenses		23,125	23,125	23,125	19,237	2,079	1,809
TOTAL		358,721	358,721	358,721	349,986	2,079	6,65
City Clerk							
Salaries	-	431,782	431,782	431,782	427,585	-	4,19
Expenditures	6,097	153,737	159,834	158,558	130,253	13,522	14,78
TOTAL	6,097	585,519	591,616	590,340	557,838	13,522	18,98
Elections							
Salaries	-	506,774	506,774	475,197	409,946	-	65,25
Expenditures	-	120,145	120,145	120,145	97,201	-	22,94
Capital				31,577		24,077	7,50
TOTAL		626,919	626,919	626,919	507,147	24,077	95,69
Licensing Committee Salaries		10,800	10,800	10,800	9,000		1,800
Gaiarits	<del></del>	10,800	10,800	10,800	9,000		1,80
Community Development		4 207 222	4 207 222	4 007 000	4 007 500		070.00
Salaries Expenses.	- 75 745	4,367,226	4,367,226	4,367,226	4,087,598	276.059	279,62
Capital	75,745	960,718	1,036,463	1,100,735	755,846	276,958	67,93
TOTAL	75,745	5,327,944	5,403,689	5,467,961	4,843,444	276,958	347,55
Veterans Benefits							
Salaries	-	121,294	121,294	121,294	120,795	-	49
Expenses		634,035	634,035	634,035	562,224	90	71,72
TOTAL		755,329	755,329	755,329	683,019	90	72,220
Building Insurance Expenses	-	460,058	460,058	460,058	398,067	-	61,99
Person and Property Insurance Expenditures	-	175,000	175,000	65,000	53,800	-	11,20
Contingency Account Expenses	_	1,302,835	1,302,835	190,132	132,209	_	57,92
	040.070						
otal General Government	610,370	21,815,427	22,425,797	21,596,103	19,128,651	970,720	1,496,73
JBLIC SAFETY Police Department							
Salaries	-	15,221,614	15,221,614	17,443,056	16,916,919	-	526,13
Expenses	22,530	667,616	690,146	646,399	490,519	67,952	87,92
Special Items		51,314	51,314	51,314	43,200		8,11
TOTAL	22,530	15,940,544	15,963,074	18,140,769	17,450,638	67,952	622,17
Fire Department							
Salaries	-	16,645,304	16,645,304	16,645,304	15,820,464	2,350	822,49
Expenses	7,776	458,600	466,376	465,027	363,036	41,819	60,17
Special Items		2,500	2,500	2,500	924		1,57
TOTAL	7,776	17,106,404	17,114,180	17,112,831	16,184,424	44,169	884,23
Emergency Management							
Salaries	-	20,747	20,747	20,747	20,747	-	-
TOTAL		5,700 26,447	5,700 26,447	5,700 26,447	5,491 26,238	<del></del>	209
		20,441	20,771	20,777	20,200		20
Animal Control		404 504	404.504	404.504	400 50 5		
Salaries.	4 4 4 0	104,581	104,581	104,581	103,594	- 0.400	98
Expenses TOTAL	1,149	19,050 123,631	20,199 124,780	20,169 124,750	10,661 114,255	3,186 3,186	6,32 7,30
Traffic and Parking Salaries	-	2,561,292	2,561,292	2,561,292	2,503,714	-	57,57
	229,734	1,543,701	1,773,435	1,764,775	1,624,005	92,618	48,15
Expenses	223,734						
ExpensesCapital			-	50,629	-	50,629	· -

(Continued)

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

### YEAR ENDED JUNE 30, 2017

		TEAR ENDED JON					
		Budgeted A	mounts				
	Amounts	Current Year			Actual	Amounts	Variance
	Carried forward	Initial	Original	Final	Budgetary	Carried Forward	To Final
	From Prior Year	Budget	Budget	Budget	Amounts	To Next Year	Budget
Board of Health							
Salaries	-	2,062,712	2,062,712	2,062,712	1,855,958	-	206,754
Expenses	125,935	471,942	597,877	715,027	636,340	18,254	60,433
TOTAL	125,935	2,534,654	2,660,589	2,777,739	2,492,298	18,254	267,187
Total Public Safety	387,124	39,836,673	40,223,797	42,559,232	40,395,572	276,808	1,886,852
•			,,	,,	,,,,,,,,,		.,,,,,,,,
EDUCATION Operational	569,554	65,420,081	65,989,635	65,891,347	65,062,143	674,470	154,734
PUBLIC WORKS							
Administration							
		621,347	621,347	621,347	547,378		73,969
Salaries						-	
Expenses	76,460	921,600	998,060	846,752	648,151	102,399	96,202
TOTAL	76,460	1,542,947	1,619,407	1,468,099	1,195,529	102,399	170,171
Electrical							
Salaries	-	344,924	344,924	344,924	312,680	-	32,244
Expenses	61,669	233,500	295,169	286,036	223,611	28,576	33,849
TOTAL	61,669	578,424	640,093	630,960	536,291	28,576	66,093
Engineering							
Engineering Salaries	_	178,757	178,757	178,757	160,928	_	17,829
	CO 04C					00.505	
Expenses TOTAL	63,046	255,588 434,345	318,634 497,391	299,812 478,569	201,324 362,252	86,585 86,585	11,903 29,732
TOTAL	03,040	434,343	497,391	470,309	302,232	80,363	25,132
Snow Removal							
Expenses	<del></del>	1,286,000	1,286,000	2,379,140	2,199,792		179,348
Highway							
Salaries	-	2,320,697	2,320,697	2,559,997	2,399,320	-	160,677
Expenses	239,167	1,353,095	1,592,262	1,480,473	1,141,208	113,526	225,739
TOTAL	239,167	3,673,792	3,912,959	4,040,470	3,540,528	113,526	386,416
Sanitation							
Expenditures	370,005	5,675,208	6,045,213	5,474,435	5,050,258	10,902	413,275
Building and Grounds							
Salaries		2,161,895	2,161,895	2,161,895	2,137,550		24,345
	000.000		9,920,519			4 505 007	
Expenditures	930,988	8,989,531		9,287,212	6,781,153	1,535,297	970,762
TOTAL	930,988	11,151,426	12,082,414	11,449,107	8,918,703	1,535,297	995,107
School Custodians							
Salaries	-	1,865,892	1,865,892	1,865,892	1,772,276	-	93,616
Expenses		888,502	888,502	888,502	887,904		598
TOTAL		2,754,394	2,754,394	2,754,394	2,660,180		94,214
Total Public Works	1,741,335	27,096,536	28,837,871	28,675,174	24,463,533	1,877,285	2,334,356
CULTURE AND RECREATION							
Library							
Salaries	-	1,781,994	1,781,994	1,781,994	1,778,861	-	3,133
Expenses	_	339,911	339,911	339,911	332,466	_	7,445
Capital	_	-	- 30,0		- 52, .00	_	.,.40
TOTAL		2,121,905	2,121,905	2,121,905	2,111,327		10,578
Pagraption and Vouth Programs			_	_	_	_	
Recreation and Youth Programs Salaries	_	698,571	698,571	698,571	652,104	_	46,467
Expenses	13,670		475,220	469,745	294,419	107,701	67,625
TOTAL		461,550				107,701	
TOTAL	13,670	1,160,121	1,173,791	1,168,316	946,523	107,701	114,092
Total Culture and Recreation	13,670	3,282,026	3,295,696	3,290,221	3,057,850	107,701	124,670

(Continued)

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

### YEAR ENDED JUNE 30, 2017

	Amounts Carried forward From Prior Year	Budgeted A Current Year Initial Budget	original Budget	Final Budget	Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance To Final Budget
OTHER							
Pension Benefits							
Pension Benefits	-	13,711,675	13,711,675	13,711,675	13,711,675	-	-
Non-Contributory Pension		121,265	121,265	121,265	121,197	<u> </u>	68
Total Pension Benefits		13,832,940	13,832,940	13,832,940	13,832,872	<u> </u>	68
Employee Benefits							
Health and Life Insurance	1,212	23,689,393	23,690,605	23,690,226	23,230,601	833	458,792
Worker's Compensation	-	818,743	818,743	818,743	803,539	-	15,204
Unemployment Compensation		125,000	125,000	125,000	114,205	<u> </u>	10,795
Total Employee Benefits	1,212	24,633,136	24,634,348	24,633,969	24,148,345	833	484,791
Debt and Interest							
Debt Principal	-	7,107,292	7,107,292	7,465,915	7,455,123	-	10,792
Debt Interest	-	3,640,774	3,640,774	3,640,774	3,639,566	-	1,208
TOTAL		10,748,066	10,748,066	11,106,689	11,094,689		12,000
State and County Charges							
State & County		14,035,001	14,035,001	14,035,001	13,532,201	<del>-</del> -	502,800
Total Other	1,212	63,249,143	63,250,355	63,608,599	62,608,107	833	999,659
TOTAL EXPENDITURES	3,323,265	220,699,886	224,023,151	225,620,676	214,715,856	3,907,817	6,997,003
EXCESS (DEFICIENCY) OF							
REVENUES OVER (UNDER) EXPENDITURES	(3,323,265)	(5,280,936)	(8,604,201)	(10,201,726)	2,255,860	(3,907,817)	8,549,769
OTHER FINANCING SOURCES (USES):							
Premium from issuance of bonds	-	-	-	-	952,000	-	952,000
Transfers in	-	2,579,936	2,579,936	4,492,347	4,564,316	-	71,969
Transfers out		(199,000)	(199,000)	(6,587,535)	(6,587,535)	<u> </u>	-
TOTAL OTHER FINANCING SOURCES (USES)		2,380,936	2,380,936	(2,095,188)	(1,071,219)	<u> </u>	1,023,969
NET CHANGE IN FUND BALANCE	(3,323,265)	(2,900,000)	(6,223,265)	(12,296,914)	1,184,641	(3,907,817)	9,573,738
BUDGETARY FUND BALANCE, Beginning of year		18,321,554	18,321,554	18,321,554	18,321,554	<u>-</u> , <u>-</u>	-
BUDGETARY FUND BALANCE, End of year	\$ (3,323,265)\$	15,421,554 \$	12,098,289 \$	6,024,640 \$	19,506,195 \$	(3,907,817) \$	9,573,738

See notes to required supplementary information.

(Concluded)

# Pension Plan Schedules – Retirement System

The Pension Plan's Schedule of Changes in the Net Pension Liability presents multi-year trend information on the net pension liability and related ratios.

The Pension Plan's Schedule of Contributions presents multi-year trend information on the required and actual contributions to the pension plan and related ratios.

The Pension Plan's Schedule of Investment Return presents multi-year trend information on the money-weighted investment return on retirement assets, net of investment expense.

These schedules are intended to present information for ten years. Until a ten year trend is compiled, information is presented for those years for which information is available.

## SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS

## SOMERVILLE CONTRIBUTORY RETIREMENT SYSTEM

	December 31, 2016		December 31, 2015	December 31, 2014
Total pension liability:				
Service cost\$ InterestChanges in benefit terms	8,007,754 30,159,556	\$	8,007,754 \$ 31,265,848	7,699,763 29,232,338
Differences between expected and actual experience	(2,943,803) 2,806,740			
Benefit payments, including refunds of employee contributions  Interest on benefit payments	(28,179,587)		(26,374,021) (1,066,370)	(24,693,645)
Net change in total pension liability	9,850,660		11,833,211	12,238,456
Total pension liability, beginning	382,805,432		370,972,221	358,733,765
Total pension liability, ending <b>(a)</b> \$	392,656,092	\$	382,805,432 \$	370,972,221
Plan fiduciary net position:		•		
Member contributions\$ Employer contributions	7,560,253 14,659,434	\$	7,044,521 \$ 14,199,527	6,233,959 13,812,101
Net investment income (loss)	8,831,845		454,830	12,996,452
Retirement benefits and refunds	(27,275,655) (468,722)		(24,855,194) (397,417)	(24,693,645) (380,845)
Net increase (decrease) in fiduciary net position	3,307,155		(3,553,733)	7,968,022
Fiduciary net position at beginning of year	239,494,134		243,047,867	235,079,845
Fiduciary net position at end of year <b>(b)</b> \$	242,801,289	\$	239,494,134 \$	243,047,867
Net pension liability - ending (a) - (b)\$	149,854,803	\$	143,311,298	127,924,354
Plan fiduciary net position as a percentage of the total pension liability	61.84%		62.56%	65.52%
Covered-employee payroll\$	71,454,475	\$	69,167,008 \$	66,506,738
Net pension liability as a percentage of covered-employee payroll	209.72%		207.20%	192.35%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

# SCHEDULE OF CONTRIBUTIONS SOMERVILLE CONTRIBUTORY RETIREMENT SYSTEM

	December 31, 2016	-	December 31, 2015	 December 31, 2014
Actuarially determined contribution\$  Contributions in relation to the actuarially	14,659,434	\$	14,199,527	\$ 13,147,710
determined contribution	14,659,434	-	14,199,527	 13,147,710
Contribution deficiency (excess)\$	<u>-</u>	\$	<u>-</u>	\$ <u>-</u>
Covered-employee payroll\$	71,454,475	\$	69,167,008	\$ 66,506,738
Contributions as a percentage of covered- employee payroll	20.52%		20.53%	19.77%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

# SCHEDULE OF INVESTMENT RETURN SOMERVILLE CONTRIBUTORY RETIREMENT SYSTEM

	December 31, 2016		December 31, 2014
Annual money-weighted rate of return,			
net of investment expense	3.73%	1.04%	5.63%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

# Pension Plan Schedules – City

The Schedule of the City's Proportionate Share of the Net Pension Liability presents multi-year trend information on the City's net pension liability and related ratios.

The Schedule of City Contributions presents multi-year trend information on the City's required and actual contributions to the pension plan and related ratios.

The Schedule of the Special Funding Amounts of the Net Pension Liability for the Massachusetts Teachers Contributory Retirement System presents multi-year trend information on the liability and expense assumed by the Commonwealth of Massachusetts on behalf of the City along with related ratios.

These schedules are intended to present information for ten years. Until a ten year trend is compiled, information is presented for those years for which information is available.

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

SOMERVILLE CONTRIBUTORY RETIREMENT SYSTEM

	December 31, 2016	December 31, 2015	December 31, 2014
City's proportion of the net pension liability (asset)	93.53%	93.70%	93.74%
City's proportionate share of the net pension liability (asset)\$	140,166,391 \$	134,275,794 \$	119,918,981
City's covered employee payroll\$	71,454,475 \$	69,167,008 \$	66,506,738
Net pension liability as a percentage of the City's covered employee payroll	196.16%	194.13%	180.31%
Plan fiduciary net position as a percentage of the total pension liability	61.84%	62.56%	65.52%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

# SCHEDULE OF CITY CONTRIBUTIONS SOMERVILLE CONTRIBUTORY RETIREMENT SYSTEM

<u>-</u>	June 30, 2016	 June 30, 2015	 June 30, 2014
Actuarially determined contribution\$  Contributions in relation to the actuarially	13,711,675	\$ 13,304,274	\$ 12,324,940
determined contribution	13,711,675	 13,304,274	 12,324,940
Contribution deficiency (excess)\$	-	\$ -	\$ 
Covered-employee payroll\$	71,454,475	\$ 69,167,008	\$ 66,506,738
Contributions as a percentage of covered- employee payroll	19.19%	19.24%	18.53%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

# SCHEDULE OF THE SPECIAL FUNDING AMOUNTS OF THE NET PENSION LIABILITY

### MASSACHUSETTS TEACHERS' RETIREMENT SYSTEM

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Since the City does not contribute directly to MTRS, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the collective net pension liability that is associated with the City; the portion of the collective pension expense as both a revenue and pension expense recognized by the City; and the Plan's fiduciary net position as a percentage of the total liability.

Fiscal Year	10	ommonwealth's 0% Share of the Net Pension Liability Associated with the City	City's Expense and Revenue Recognized for the Commonwealth's Support	lan Fiduciary Net Position as a ercentage of the Total Liability
2017	\$	143,094,195	\$ 14,596,546	52.73%
2016		129,500,617	10,503,653	55.38%
2015		102,638,916	7,130,818	61.64%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

# Other Postemployment Benefit Plan Schedules

The Schedule of Changes in the City's Net Other Postemployment Benefit Liability and Related Ratios presents multi-year trend information on changes in the Plan's total OPEB liability, changes in the Plan's net position, and ending net OPEB liability. It also demonstrates the Plan's net position as a percentage of the total liability and the Plan's net other postemployment benefit liability as a percentage of covered employee payroll.

The Schedule of the City's Contributions presents multi-year trend information on the City's actual contributions to the other postemployment benefit plan and related ratios.

The Schedule of Investment Return presents multi-year trend information on the money-weighted investment return on the Plan's other postemployment assets, net of investment expense.

The Schedule of Funding progress compares, over time, the actuarial accrued liability for benefits with the actuarial value of accumulated plan assets.

The Schedule of Employer Contributions presents multiyear trend information for required and actual contributions relating to the plan.

The Schedule of Actuarial Methods and Assumptions presents factors that significantly affect the identification of trends in the amounts reported.

# SCHEDULE OF CHANGES IN THE CITY'S NET OPEB LIABILITY AND RELATED RATIOS

OTHER POSTEMPLOYMENT BENEFIT PLAN

		June 30, 2017
Total OPEB Liability		
Service Cost	\$	11,768,411 11,159,515
Changes of benefit terms		11,109,010
Differences between expected and actual experience		-
Changes of assumptions		-
Benefit payments	•	(9,258,566)
Net change in total OPEB liability	•	13,669,360
Total OPEB liability- beginning		290,405,580
Total OPEB liability- ending (a)	\$	304,074,940
	•	
Plan fiduciary net position	Φ	10 250 566
Contributions- employer	Ф	10,258,566 7,507
Benefit payments		(9,258,566)
•		· / /
Net change in plan fiduciary net position	•	1,007,507
Plan fiduciary net position- beginning		813,767
Plan fiduciary net position- ending (b)		1,821,274
City's net OPEB liability- ending (a)-(b)	\$	302,253,666
Plan fiduciary net position as a percentage of the		
total OPEB liability		0.60%
,		
Covered-employee payroll		166,971,893
City's net OPEB liability as a percentage of		
covered-employee payroll		181.0%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

# SCHEDULE OF CITY CONTRIBUTIONS OTHER POSTEMPLOYMENT BENEFIT PLAN

	_	June 30, 2017
Actuarially determined contribution  Contributions in relation to the actuarially	\$	21,086,425
determined contribution	_	(10,258,566)
Contribution deficiency (excess)	\$	10,827,859
Covered-employee payroll	\$	166,971,893
Contributions as a percentage of covered- employee payroll		12.63%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

# SCHEDULE OF INVESTMENT RETURNS OTHER POSTEMPLOYMENT BENEFIT PLAN

	June 30, 2017
Annual money-weighted rate of return,	
net of investment expense	0.92%

Note: This schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

# OTHER POSTEMPLOYMENT BENEFIT PLAN SCHEDULE OF FUNDING PROGRESS AND EMPLOYER CONTRIBUTIONS

### **Schedule of Funding Progress**

Actuarial Valuation Date	. <u>-</u>	Actuarial Value of Assets (A)	-	Actuarial Accrued Liability (AAL) Projected Unit Credit (B)	 Unfunded AAL (UAAL) (B-A)	 Funded Ratio (A/B)	 Covered Payroll (C)	UAAL as a Percentage of Covered Payroll ((B-A)/C)
6/30/2016	\$	813,768	\$	302,648,586	\$ 301,834,818	0.27%	\$ 149,233,169	202.3%
6/30/2014		-		285,255,653	285,255,653	0.00%	112,256,322	254.1%
6/30/2012		-		300,478,458	300,478,458	0.00%	84,899,992	353.9%

## Schedule of Employer Contributions

Year Ended	 Annual Required Contribution	Actual Contributions Made	Percentage Contributed	
6/30/2017	\$ 21,086,425	10,258,566	49%	
6/30/2016 6/30/2015	20,168,818 19,751,604	8,533,496 9,645,790	42% 49%	

# OTHER POSTEMPLOYMENT BENEFIT PLAN ACTUARIAL METHODS AND ASSUMPTIONS

## **Actuarial Methods:**

Amortization method....... Amortization payments increasing at 4%, open

# **Actuarial Assumptions:**

Investment rate of return4%, pay-as-you-go scenarioMedical/drug cost trend rate6% graded to 4.5% over 4 yearsInflation rate6% graded to 4.5% over 4 years

# Plan Membership:

Current retirees and beneficiaries1,676Current active members1,719

See notes to required supplementary information.

# NOTE A - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

## A. Budgetary Information

Municipal Law requires the adoption of a balanced budget that is approved by the Mayor and the Board. The Mayor presents an annual budget to the Board, which includes estimates of revenues and other financing sources and recommendations of expenditures and other financing uses. The Board, which has full authority to amend and/or reject the budget or any line item, adopts the expenditure budget by majority vote.

Increases or transfers between and within departments subsequent to the approval of the annual budget, requires majority Board approval via a supplemental appropriation or Board order.

The majority of appropriations are non-continuing which lapse at the end of each year. Others are continuing appropriations for which the governing body has authorized that an unspent balance from a prior year be carried forward and made available for spending in the current year. These carry forwards are included as part of the subsequent year's original budget.

Generally, expenditures may not exceed the legal level of spending (salaries, expenses and capital) authorized for an appropriation account. However, the payment of debt service is statutorily required, regardless of whether such amounts are appropriated. Additionally, expenditures for disasters, natural or otherwise, and final judgments may exceed the level of spending authorized by two-thirds majority vote of the Board.

An annual budget is adopted for the general fund in conformity with the guidelines described above. The original 2017 approved budget authorized \$224.2 million in appropriations and other amounts to be raised. During 2017, the Board also increased appropriations by approximately \$8 million. The City Auditor's Office has the responsibility to ensure that budgetary control is maintained. Budgetary control is exercised through the accounting system.

## B. Budgetary - GAAP Reconciliation

For budgetary financial reporting purposes, the Uniform Municipal Accounting System basis of accounting (established by the Commonwealth) is followed, which differs from the GAAP basis of accounting. A reconciliation of budgetary-basis to GAAP-basis results for the general fund for the year ended June 30, 2017, is depicted below:

Excess (deficiency) of revenues and other financing sources (uses) over expenditures - budgetary basis	\$ 1,184,641
Perspective difference:	
Unemployment insurance trust recorded in the general fund for GAAPStabilization funds recorded in the general fund for GAAP	57,866 4,117,971
Basis of accounting differences:  Net change in recording 60-day receipts accrual.  Net change in recording tax refunds payable.  Recognition of revenue for on-behalf payments.	174,500 416,000 (14,596,546)
Recognition of expenditures for on-behalf payments	14,596,546
Excess (deficiency) of revenues and other financing sources (uses) over expenditures - GAAP basis	\$ 5,950,978

## **NOTE B - PENSION PLAN**

## Pension Plan Schedules - Retirement System

## A. Schedule of Changes in the Net Pension Liability and Related Ratios

The Schedule of Changes in the Net Pension Liability and Related Ratios includes the detailed changes in the systems total pension liability, changes in the systems net position, and the ending net pension liability. It also demonstrates the plan's net position as a percentage of the total pension liability and the net pension liability as a percentage of covered payroll.

## B. Schedule of Contributions

Governmental employers are required to pay an annual appropriation as established by PERAC. The total appropriation includes the amounts to pay the pension portion of each member's retirement allowance, an amount to amortize the actuarially determined unfunded liability to zero in accordance with the system's funding schedule, and additional appropriations in accordance with adopted early retirement incentive programs. The total appropriations are payable on July 1 and January 1. Employers may choose to pay the entire appropriation in July at a discounted rate. Accordingly, actual employer contributions may be less than the "total appropriation". The pension fund appropriations are allocated amongst employers based on covered payroll.

## C. Schedule of Investment Return

The money weighted rate of return is calculated as the internal rate of return on pension plan investments, net of pension plan investment expense. A money weighted rate of return expresses investment performance, net of pension plan investment expense, adjusted for the changing amounts actually invested. Inputs to the money weighted rate of return calculation are determined monthly.

# Pension Plan Schedules - City

# A. Schedule of the City's Proportionate Share of the Net Pension Liability

The Schedule of the City's Proportionate Share of the Net Pension Liability details the allocated percentage of the net pension liability (asset), the proportionate share of the net pension liability, and the covered employee payroll. It also demonstrates the net position as a percentage of the pension liability and the net pension liability as a percentage of covered payroll.

### B. Schedule of City Contributions

Governmental employers are required to pay an annual appropriation as established by PERAC. The appropriation includes the amounts to pay the pension portion of each member's retirement allowance, an amount to amortize the actuarially determined unfunded liability to zero in accordance with the system's funding schedule, and additional appropriations in accordance with adopted early retirement incentive programs. The appropriations are payable on July 1 and January 1. The City may choose to pay the entire appropriation in July at a discounted rate. Accordingly, actual contributions may be less than the "total appropriation". The pension fund appropriation is allocated to the City based on covered payroll.

## C. Schedule of the Special Funding Amounts of the Net Pension Liability

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding

situation. Since the City does not contribute directly to MTRS, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the collective net pension liability that is associated with the City; the portion of the collective pension expense as both revenue and pension expense recognized by the City; and the Plan's fiduciary net position as a percentage of the total liability.

## D. Changes in Assumptions

The discount rate has changed from 8.25% to 8.00%.

Annual rates of withdrawal prior to retirement have been adjusted based on experience, for both general employees and police and fire employees.

Annual rate of mortality tables used have been updated.

The assumed annual retirement rates for those hired prior to April 2, 2012, have been updated.

The assumed annual retirement rates for those hired on or after April 2, 2012, have been updated.

The assumed annual rates of disability for both general employees and police and fire employees have been updated.

The annual amount of administrative expenses has been increased to \$450,000, and is expected to increase at 4% per year.

# E. Changes in Plan Provisions

The maximum amount of pension benefits subject to a cost of living increase has been raised from \$12,000 to \$13,000.

## **NOTE C - OTHER POSTEMPLOYMENT BENEFITS**

The City administers a single-employer defined benefit healthcare plan ("the Plan"). The plan provides lifetime healthcare and life insurance for eligible retirees and their spouses through the City's health and life insurance plans, which covers both active and retired members, including teachers.

## The Other Postemployment Benefit Plan

Schedule of Changes in the City's Net Other Postemployment Benefit Liability and Related Ratios

The Schedule of Changes in the City's Net Other Postemployment Benefit Liability and Related Ratios presents multi-year trend information on changes in the Plan's total OPEB liability, changes in the Plan's net position, and ending net OPEB liability. It also demonstrates the Plan's net position as a percentage of the total liability and the Plan's net other postemployment benefit liability as a percentage of covered employee payroll.

### Schedule of the City's Contributions

The Schedule of the City's Contributions includes the City's annual required contribution to the Plan, along with the contribution made in relation to the actuarially determined contribution and the covered employee payroll. The City is not required to fully fund this contribution. It also demonstrates the contributions as a percentage of covered payroll.

## Schedule of Investment Return

The Schedule of Investment Return includes the money-weighted investment return on the Plan's other postemployment assets, net of investment expense.

## The City

The Town currently finances its other postemployment benefits (OPEB) on a hybrid of pay-as-you-go and setting aside monies in an OPEB Trust. As a result, the funded ratio (actuarial value of assets expressed as a percentage of the actuarial accrued liability) is .27%. In accordance with *Governmental Accounting Standards*, the Town has recorded its OPEB cost equal to the actuarial determined annual required contribution (ARC) which includes the normal cost of providing benefits for the year and a component for the amortization of the total unfunded actuarial accrued liability of the plan.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

# Schedule of Funding Progress

The Schedule of Funding Progress presents multiyear trend information which compares, over time, the City's actuarial accrued liability for benefits with the actuarial value of accumulated plan assets.

## Schedule of Employer Contributions

The Schedule of Employer Contributions presents multiyear trend information for the City's required and actual contributions relating to the plan.

# Schedule of Actuarial Methods and Assumptions

The Schedule of Actuarial Methods and Assumptions presents factors that significantly affect the identification of trends in the amounts reported.

Combining and Individual Fund Statements

# Nonmajor Governmental Funds

# Special Revenue Funds

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

School Special Revenue Funds – accounts for the activity of the school department's revolving funds established in accordance with MGL Chapter 44, Section 53E ½.

School Federal Grants – accounts for grant funds received from the federal government that are designated for specific education programs.

School State & Private Grants – This fund is used to account for receipts from a specific revenue source that by law is accounted for separately from the general fund and must be spent by appropriation.

City Federal Grants – accounts for grant funds received from the federal government that are designated for specific programs, excluding school education grants which are accounted for in the School Federal Grants Special Revenue Fund.

City State Grants – accounts for grant funds received from the Commonwealth that are designated for specific programs, excluding school education grants which are accounted for in the School State Grants Special Revenue Fund.

*Highway Improvement Funds* – accounts for construction, reconstruction and improvements to roadways, streets, and sidewalks. Funding is provided primarily by grants.

City Revolving Funds – excluding the school department, accounts for the activity of revolving funds established in accordance with MGL Chapter 44, Section 53E ½.

Receipts Reserved – accounts for receipts that are designated to fund and supplement specific operating budgets of departments.

City Private Grants – accounts for non-school related activity financed by private grants designated for specific programs.

School Lunch – accounts for the activity of the school lunch program. Revenues include State and Federal reimbursements for meals served.

Other Special Revenue Funds – accounts for the activity of gifts received and miscellaneous departmental special revenue funds.

Community Preservation Fund – accounts for funds held for uses restricted by law for community preservation purposes. These funds are attributable to the City's acceptance of the Community Preservation Act, which allows the City to impose up to a 3% surcharge on property taxes and to receive matching state grant funds for specified uses related to the acquisition, creation, preservation and support of open space, historic resources, land for recreational use and community housing.

# Permanent Funds

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support governmental programs.

*Permanent Funds Principal* – This fund is used to account for the non-expendable portion of gifts, bequests and contributions for which only earnings may be expended to benefit the City.

Expendable Permanent Funds – This fund is used to account for the spendable portion of gifts, bequests and contributions held for which only earnings may be expended for purposes specified by the donor.

# NONMAJOR GOVERNMENTAL FUNDS

COMBINING BALANCE SHEET

# JUNE 30, 2017

			Special Reve	enu	e Funds		
	School Special Revenue Funds		School Federal Grants		School State & Private Grant	City Federal Grant Funds	City State Grant Funds
ASSETS		_					
Cash and cash equivalents\$	849,569	\$	151,139	\$	1,516,892	\$ 7,108	\$ 415,310
Departmental and other	_		-		-	-	-
Loans.	-		_		-	-	
Due from other funds		. <u>-</u>	-	-	1,371,806	 -	
TOTAL ASSETS\$	849,569	\$	151,139	\$	2,888,698	\$ 7,108	\$ 415,310
LIABILITIES							
Warrants payable\$	591	\$	1,803	\$	416	\$ -	\$ 
Accrued payroll	122,742		42,797		51,679	1,001	4,376
Due to other funds	<del>-</del>	-	-	-		 -	
TOTAL LIABILITIES	123,333	_	44,600	_	52,095	 1,001	4,376
DEFERRED INFLOWS OF RESOURCES							
Unavailable revenue	<del>-</del> _	_	-	_		 -	<u>-</u>
FUND BALANCES							
Nonspendable	-		-		-	-	-
Restricted	726,236	. –	106,539	-	2,836,603	 6,107	410,934
TOTAL FUND BALANCES	726,236		106,539	-	2,836,603	 6,107	410,934
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES\$	849,569	\$_	151,139	\$	2,888,698	\$ 7,108	\$ 415,310

	Special Revenue Funds														
	Highway Improvement Funds		City Revolving Funds		Receipts Reserved		City Private Grants	. <u>-</u>	School Lunch Funds	=	Other Special Revenue Funds		Community Preservation		Subtotal
\$	-	\$	152,985	\$	4,936,375	\$	297,029	\$	888,295	\$	4,114,303	\$	8,592,712	\$	21,921,717
	-		-		-		-		-		-		26,172		26,172
	3,520,305		-		-		-		-		-		370,465		3,890,770
	-		-		-		-		-		1,788,926		1,200,658		2,989,584
	-				-	_	-		-	-	-		-		1,371,806
\$	3,520,305	\$	152,985	\$	4,936,375	\$_	297,029	\$	888,295	\$	5,903,229	\$	10,190,007	\$	30,200,049
\$	-	\$	27,529	\$	-	\$	-	\$	-	\$	78	\$	90,710	\$	121,127
	-		10,439		-		-		17,101		6,567		1,327		258,029
	314,324				-	_	-		-	_	-		-		314,324
	314,324		37,968		-	_	-		17,101	_	6,645		92,037		693,480
	3,205,981				-		-			_	<u>-</u>		396,637		3,602,618
	_		_		_		_		_		-		_		_
	-		115,017		4,936,375		297,029		871,194		5,896,584		9,701,333		25,903,951
•						_		_		-					
	-		115,017		4,936,375	-	297,029		871,194	-	5,896,584		9,701,333		25,903,951
\$	3,520,305	\$	152,985	\$	4,936,375	\$_	297,029	\$ _	888,295	\$	5,903,229	\$	10,190,007	\$	30,200,049

(Continued)

# NONMAJOR GOVERNMENTAL FUNDS

COMBINING BALANCE SHEET

JUNE 30, 2017

		Pe	ermanent Fun	ds			
	Permanent Funds Principal	_	Expendable Permanent Funds		Subtotal		Total Nonmajor Governmental Funds
ASSETS							
Cash and cash equivalents\$	433,126	\$	159,213	\$	592,339	\$	22,514,056
Departmental and other	-		-		-		26,172
Intergovernmental	-		-		-		3,890,770
Loans	-		-		-		2,989,584
Due from other funds		-	-		-		1,371,806
TOTAL ASSETS\$	433,126	\$	159,213	\$	592,339	\$	30,792,388
LIABILITIES							
Warrants payable\$	-	\$	-	\$	-	\$	121,127
Accrued payroll	-		-		-		258,029
Due to other funds		_			-		314,324
TOTAL LIABILITIES		_			-		693,480
DEFERRED INFLOWS OF RESOURCES							
Unavailable revenue		_			-		3,602,618
FUND BALANCES							
Nonspendable	433,126		_		433,126		433,126
Restricted		_	159,213		159,213		26,063,164
TOTAL FUND BALANCES	433,126	_	159,213		592,339	•	26,496,290
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES\$	433,126	\$	159,213	\$	592,339	\$	30,792,388

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# NONMAJOR GOVERNMENTAL FUNDS

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

# YEAR ENDED JUNE 30, 2017

		Special Reve	nue Funds		
	School Special Revenue Funds	School Federal Grants	School State & Private Grant	City Federal Grant Funds	City State Grant Funds
REVENUES:					
Intergovernmental\$	- \$	4,062,574 \$	3,882,982 \$	559,549 \$	
Departmental and other	2,620,547	-	-	-	97,852
Community Preservation	-	-	-	-	-
Contributions	8,947	-	-	-	-
Investment income		-		<u>-</u>	
TOTAL REVENUES	2,629,494	4,062,574	3,882,982	559,549	835,834
EXPENDITURES:					
Current:				40 700	400.004
General government	-	-	-	13,788	420,021
Public safety				71,538	400,060
Education	3,003,197	4,104,911	3,755,709	-	-
Public works	-	-	-	247,606	
Human services	-	-	-	225,558	5,817
Culture and recreation	-	-	-	89	49,259
Community Preservation		-		<u>-</u>	
TOTAL EXPENDITURES	3,003,197	4,104,911	3,755,709	558,579	875,157
EXCESS (DEFICIENCY) OF REVENUES					
OVER (UNDER) EXPENDITURES	(373,703)	(42,337)	127,273	970	(39,323)
OTHER FINANCING SOURCES (USES):					
Premium from issuance of bonds	-	-	-	-	-
Sale of capital assets	-	-	-	-	-
Transfers in	-	-	-	109	7,422
Transfers out		(48)	(1)	(11,229)	(23,541)
TOTAL OTHER FINANCING SOURCES (USES)		(48)	(1)	(11,120)	(16,119)
NET CHANGE IN FUND BALANCES	(373,703)	(42,385)	127,272	(10,150)	(55,442)
FUND BALANCES AT BEGINNING OF YEAR	1,099,939	148,924	2,709,331	16,257	466,376
FUND BALANCES AT END OF YEAR\$	726,236 \$	106,539 \$	2,836,603 \$	6,107 \$	410,934

			Speci	al Revenue Fun	ds			
-	Highway Improvement Funds	City Revolving Funds	Receipts Reserved	City Private Grants	School Lunch Funds	Other Special Revenue Funds	Community Preservation	Sub-total
\$	1,399,284 \$	- \$ 1,127,074	- \$ 2,096,387	92,555 \$	2,303,130 \$ 631,223	818,642 \$ 1,426,122	1,200,658 \$	15,057,356 7,999,205
	-	-	-	-	-	-	2,085,496	2,085,496
	-	-	740	-	-	231,200	-	240,887
-	<del></del>	<u> </u>	<del>-</del> -	<del>-</del>	<del></del>	20,390	12,292	32,682
	1,399,284	1,127,074	2,097,127	92,555	2,934,353	2,496,354	3,298,446	25,415,626
		969,098		53,802		967,234		2,423,943
	-	2,871	-	53,602	-	967,234 282,779	-	757,248
	-	-,0	-	_	3,155,456	51,164	-	14,070,437
	1,399,284	21,390	-	-	-	180,917	-	1,849,197
	-	-	-	4,916	-	8,126	-	244,417
	-	92,482	-	13	-	65,753	-	207,596
-	<u> </u>	<u> </u>	<del>-</del> -	<u>-</u>			2,314,179	2,314,179
-	1,399,284	1,085,841	<u> </u>	58,731	3,155,456	1,555,973	2,314,179	21,867,017
-	<u> </u>	41,233	2,097,127	33,824	(221,103)	940,381	984,267	3,548,609
	-	-	-	-	-	598,829	-	598,829
	-	-	2,120,152	-	-	-	-	2,120,152
	-	(1,719)	-	-	-	1,719	500,000	507,531
-		(34,330)	(3,272,520)	(148)		(2,624)		(3,344,441)
-	<u> </u>	(36,049)	(1,152,368)	(148)		597,924	500,000	(117,929)
	-	5,184	944,759	33,676	(221,103)	1,538,305	1,484,267	3,430,680
-	<u> </u>	109,833	3,991,616	263,353	1,092,297	4,358,279	8,217,066	22,473,271
\$	\$	115,017 \$	4,936,375 \$	297,029 \$	871,194 \$	5,896,584 \$	9,701,333 \$	25,903,951

(Continued)

# NONMAJOR GOVERNMENTAL FUNDS

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

# YEAR ENDED JUNE 30, 2017

			Per	manent Funds		
•		Permanent Funds Principal		Expendable Permanent Funds	 Sub-total	Total Nonmajor Governmental Funds
REVENUES:						
Intergovernmental		-	\$	-	\$ - :	\$ 15,057,356
Departmental and other		-		-	-	7,999,205
Community Preservation		-		-	-	2,085,496
Contributions		-		-	-	240,887
Investment income	_			1,897	 1,897	34,579
TOTAL REVENUES	_	-		1,897	 1,897	25,417,523
EXPENDITURES:						
Current:						0.400.040
General government		-		-	-	2,423,943
Public safety		-		-	-	757,248
Education		-		-	-	14,070,437
Public works		-		-	-	1,849,197
Human services		-		-	-	244,417
Culture and recreation.		-		-	-	207,596
Community Preservation	_	-		-	 	2,314,179
TOTAL EXPENDITURES	_	-		-	 <u>-</u>	21,867,017
EXCESS (DEFICIENCY) OF REVENUES						
OVER (UNDER) EXPENDITURES		-		1,897	 1,897	3,550,506
OTHER FINANCING SOURCES (USES):						
Premium from issuance of bonds		-		-	-	598,829
Sale of capital assets		-		-	-	2,120,152
Transfers in		-		-	-	507,531
Transfers out	_	-		-	 -	(3,344,441)
TOTAL OTHER FINANCING SOURCES (USES)	_			-	 <u> </u>	(117,929)
NET CHANGE IN FUND BALANCES		-		1,897	1,897	3,432,577
FUND BALANCES AT BEGINNING OF YEAR	_	433,126		157,316	 590,442	23,063,713
FUND BALANCES AT END OF YEAR	\$	433,126	\$	159,213	\$ 592,339	\$ 26,496,290

(Concluded)

# Agency Fund

This fund is segregated from the general fund to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governmental units, etc.

# AGENCY FUND

# STATEMENT OF CHANGES IN ASSETS AND LIABILITIES

# YEAR ENDED JUNE 30, 2017

	Beginning of Year	Additions	Deletions	End of Year
ASSETS				
CURRENT:	1 0E2 2E4	E 605 745 ¢	(C 100 CE7) ¢	627.242
Cash and cash equivalents\$	1,052,254 Þ	5,005,745 \$	(6,100,657) \$	637,342
LIABILITIES				
Accrued liabilities\$	116,723 \$	122,283 \$	(166,320) \$	72,686
Liabilities due depositors	935,531	5,563,462	(5,934,337)	564,656
TOTAL LIABILITIES\$	1,052,254 \$	5,685,745 \$	(6,100,657) \$	637,342

# Statistical Section



The Somerville District Courthouse, a division of the Massachusetts Court System, holds trials in its three courtrooms. Photo taken by Rie Lowenstein

# Statistical Section

This part of the comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

# Financial Trends

• These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

# Revenue Capacity

 These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.

# Debt Capacity

• These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

# Demographic and Economic Information

• These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

# **Operating Information**

• These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the City provided services and the activities it performs.

SOURCES: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

### **Net Position By Component**

### Last Ten Years

_	2008	2009	2010	2011	2012	2013	2014 (1)	2015	2016	2017
Governmental activities  Net investment in capital assets\$  Restricted  Unrestricted	112,716,973 \$ 23,920,569 32,910,522	114,071,426 \$ 19,464,156 22,052,332	114,146,078 \$ 24,114,249 3,369,141	117,701,275 \$ 25,126,498 (1,130,225)	126,834,901 \$ 22,775,093 (18,721,004)	136,813,615 \$ 24,157,523 (23,786,300)	135,597,852 \$ 23,001,973 (145,351,160)	132,766,621 \$ 25,063,900 (149,966,003)	130,183,221 \$ 26,765,034 (156,698,433)	128,346,108 26,765,236 (166,224,124)
Total governmental activities net assets \$	169,548,064 \$	155,587,914 \$	141,629,468 \$	141,697,548 \$	130,888,990 \$	137,184,838 \$	13,248,665 \$	7,864,518 \$	249,822 \$	(11,112,780)
Business-type activities  Net investment in capital assets\$  Unrestricted	4,762,242 \$ 17,892,482	7,539,882 \$ 20,821,058	16,039,555 \$ 19,409,168	20,025,113 \$ 21,059,957	24,078,204 \$ 23,647,858	29,794,495 \$ 21,220,544	35,084,760 \$ 19,069,553	39,855,221 \$ 17,231,368	43,810,782 \$ 17,715,352	46,081,442 22,249,407
Total business-type activities net assets\$	22,654,724 \$	28,360,940 \$	35,448,723 \$	41,085,070 \$	47,726,062 \$	51,015,039 \$	54,154,313 \$	57,086,589 \$	61,526,134 \$	68,330,849
Primary government  Net investment in capital assets\$  Restricted  Unrestricted	117,479,215 \$ 23,920,569 50,803,004	121,611,308 \$ 19,464,156 42,873,390	130,185,633 \$ 24,114,249 22,778,309	137,726,388 \$ 25,126,498 19,929,732	150,913,105 \$ 22,775,093 4,926,854	166,608,110 \$ 24,157,523 (2,565,756)	170,682,612 \$ 23,001,973 (126,281,607)	172,621,842 \$ 25,063,900 (132,734,635)	173,994,003 \$ 26,765,034 (138,983,081)	174,427,550 26,765,236 (143,974,717)
Total primary government net position\$_	192,202,788 \$	183,948,854 \$	177,078,191 \$	182,782,618 \$	178,615,052 \$	188,199,877 \$	67,402,978 \$	64,951,107 \$	61,775,956 \$	57,218,069

Note: In 2008, the City reclassified capital assets related to the water and sewer enterprise funds from the governmental capital assets. (1) = Unrestricted net position has been revised to reflect the implementation of GASB Statements #67, #68, and #71.

### Changes in Net Position

#### Last Ten Years

		2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Expenses	-										
Governmental activities:											
General government	\$	22,192,789 \$ 54,178,926	53,220,232 53,444,548	\$ 21,779,285 \$ 52,328,325	21,655,742 \$ 45,903,858	22,124,384 \$ 52,391,661	25,892,120 \$ 51,377,022	27,028,141 \$ 52,091,080	30,201,124 \$ 52,579,803	32,270,976 \$ 54,345,466	34,076,945 58,162,944
Education.		102.347.605	110,053,080	108.803.922	108.813.913	113.396.259	113.753.374	121,176,505	114.802.360	124,740,381	132,958,254
Public works		30,054,802	27,101,081	24,973,616	23,346,672	23,631,860	25,203,877	26,974,196	33,520,992	28,957,827	31,017,581
Commmunity development		8,021,636	9,504,292	6,014,349	7,491,176	5,225,117	5,092,521	5,399,251	5,730,544	5,177,605	9,696,020
Human services		22,475	122,641	18,802	9,560	316,137	288,766	227,030	229,633	178,570	244,417
Community preservation		969.173	4 159 278	4.566.066	3.880.264	4.160.530	4,695,015	56,770 3.868.022	77,672 4.948.901	347,016 4.787.187	1,522,282 5,245,975
Interest		3,003,452	2,865,682	2,713,563	2,282,434	2,306,520	2,858,173	3,178,533	2,913,723	2,956,192	3,563,654
	-	0,000,.02			_,,_,			4,,			0,000,000
Total government activities expenses	-	220,790,858	230,470,834	221,197,928	213,383,619	223,552,468	229,160,868	239,999,528	245,004,752	253,761,220	276,488,072
Business-type activities:											
Water		7,111,413	7,920,756	6,863,013	9,034,024	8,366,003	9,222,940	9,120,695	9,779,632	10,211,295	11,166,299
Sewer		11,554,303	12,979,914	13,245,282	14,185,999	14,803,664	15,303,668	15,811,901	16,312,337	17,099,159	18,106,483
Veteran's memorial ice rink		-				337,456	522,392	584,995	750,644	721,990	679,098
Diluoy stadium	-			<del></del>	<del></del>	132,312	147,794	217,761	160,855	136,199	154,881
Total business-type activities expenses	-	18,665,716	20,900,670	20,108,295	23,220,023	23,639,435	25,196,794	25,735,352	27,003,468	28,168,643	30,106,761
Total primary government expenses	\$	239,456,574 \$	251,371,504	\$ 241,306,223 \$	236,603,642 \$	247,191,903 \$	254,357,662 \$	265,734,880 \$	272,008,220 \$	281,929,863 \$	306,594,833
Program Revenues											
Governmental activities:											
General government charges for services	\$	2,683,805 \$ 13,782,939	2,613,510 11,279,366	\$ 3,929,772 \$ 11.653.283	5,111,948 \$ 11.168.627	5,645,000 \$ 10,402,613	4,716,640 \$ 10,743,269	6,078,676 \$ 9,504,549	14,874,314 \$ 9,701,430	9,341,536 \$ 9,726,266	10,828,065 11,648,005
Education charges for services		1.287.818	1,279,366	1,523,283	2,773,301	2.888.195	2.620.430	9,504,549 2,744,125	2.854.004	3.025.441	3.251.770
Other charges for services		1,163,619	1,638,308	1,511,902	2,464,581	2,318,541	2,009,294	1,234,865	1,200,251	1,280,431	1,231,044
General government operating grants and contributions		1,112,730	1,065,242	1,142,773	2,190,637	2,241,945	2,208,949	2,275,935	3,306,728	2,318,143	3,611,794
Public safety operating grants and contributions		1,979,862	2,073,664	1,582,812	984,665	583,597	733,021	1,035,751	787,168	734,344	567,768
Education operating grants and contributions		46,931,033	48,503,731	47,963,393	46,517,454	46,478,286	47,121,192	49,332,811	38,046,566	41,967,740	46,466,462
Public works operating grants and contributions		867,986 14,267,545	865,255	816,657 9,596,234	20,000	149,243	1,201,182 6.544.448	1,030,318 5.331.152	1,151,440 7,445,467	932,462 5,244,967	2,059,979 6,297,670
Community development operating grants and contributions  Other operating grants and contributions		14,267,545 566,590	7,104,189 1,173,232	9,596,234 1,101,023	6,754,407 1,375,021	5,677,368 1,012,441	6,544,448 991,642	5,331,152 1,028,356	7,445,467 957.692	5,244,967 861,352	6,297,670 888.955
Education capital grants and contributions.		300,390	1,021,427	1,101,023	1,373,021	1,012,441	12,653,757	1,686,711	9.685	2,212,282	1,598,709
Other capital grants and contributions			- 1,021,121		1,300,151	1,014,340	951,439	365,429	991,751	2,090,371	440,747
	-										
Total government activities program revenues	-	84,643,927	78,627,760	80,821,235	80,660,792	78,411,569	92,495,263	81,648,678	81,326,496	79,735,335	88,890,968
Business-type activities:											
Water charges for services		9,198,012	9,826,242	9,968,139	11,499,958	11,972,625	11,878,296	11,952,312	11,923,024	13,249,816	13,945,725
Sewer charges for services		15,191,936	14,849,185	15,654,243	15,631,262	17,139,421	17,012,055	17,055,541	17,304,880	19,298,052	21,673,233
Veteran's memorial ice rink charges for services		-				270,626 90,527	377,422	530,583 110,200	579,538 181.942	638,822 227,234	587,035 200.074
Other capital grant and contributions	_					1,322,550	147,000	654,755	181,942	221,234	200,074
Total business-type activities program revenues	_	24,389,948	24,675,427	25,622,382	27,131,220	30,795,749	29,414,773	30,303,391	29,989,384	33,413,924	36,406,067
Total primary government program revenues	\$	109,033,875 \$	103,303,187	\$ 106,443,617 \$	107,792,012 \$	109,207,318 \$	121,910,036 \$	111,952,069 \$	111,315,880 \$	113,149,259 \$	125,297,035
Net (Expense)/Program Revenue											
Governmental activities	\$	(136,146,931) \$			(132,722,827) \$	(145,140,899) \$	(136,665,605) \$	(158,350,850) \$	(163,678,256) \$		(187,597,104)
Business-type activities	-	5,724,232	3,774,757	5,514,087	3,911,197	7,156,314	4,217,979	4,568,039	2,985,916	5,245,281	6,299,306
Total primary government net (expense)/program revenue	\$	(130,422,699)	(148,068,317)	\$ (134,862,606)	(128,811,630)	(137,984,585)	(132,447,626) \$	(153,782,811) \$	(160,692,340) \$	(168,780,604)	(181,297,798)
General Revenues and other Changes in Net Position											
Governmental activities:  Real estate and personal property taxes	s	86.835.733 S	91,192,133	\$ 96,029,743 \$	100,266,040 \$	102,516,625 \$	109.373.661 \$	113,520,645 \$	120.408.453 \$	127,658,573 \$	135,251,425
Tax and utility liens	Ф	86,835,733 \$	91,192,133	\$ 90,029,743 \$	100,266,040 \$	102,516,625 \$	465,853	968,105	416,809	297,772	201,283
Motor vehicle and other excise taxes		4,976,795	4,190,680	4.414.024	5,067,456	6.773.737	7.299.012	7,639,442	8.609.432	9,288,744	9,316,095
Penalties and interest on taxes		821,535	695,914	982,668	1,266,600	860,457	1,070,330	1,121,504	858,956	801,173	729,944
Payments in lieu of taxes		314,262	158,827	163,644	398,281	192,334	182,347	285,596	304,688	829,780	1,248,682
Community Preservation surtax		-	-	-			-	1,323,320	1,430,721	1,545,198	1,664,815
Grants and contributions not restricted		32,519,533	38,521,736	23,777,003	24,479,415	22,936,689	23,120,989	23,374,357	25,642,432	24,429,136	25,455,469
Unrestricted investment income		1,605,434	1,096,779	584,028	419,721 9.355	320,878	258,370	238,031	292,212 2.031.564	303,517 2.031.564	496,273 2.031,564
Gain on disposal of assets		1,780 2,010,382	7,838 2,019,017	8,635 458,502	9,355 884,039	61,023	115,049	278,074	2,031,564	2,031,564 308,206	2,031,564 184,008
Transfers, net	_	2,010,002	2,010,011	-100,002	-	670,598	1,075,842	526,840	217,176	949,090	(345,056)
Total governmental activities		129,085,454	137,882,924	126,418,247	132,790,907	134,332,341	142,961,453	149,275,914	160,325,673	168,442,753	176,234,502
Business-type activities:	-										
Tax and utility liens		1,589,910	1,609,372	1,413,910	1,562,666						
Unrestricted investment income		695,919	322,087	159,786	162,484	155,276	146,840	152,624	163,536	142,354	160,353
Transfers	-	<u> </u>	<del></del>		<u> </u>	(670,598)	(1,075,842)	(526,840)	(217,176)	(948,090)	345,056
Total business-type activities	-	2,285,829	1,931,459	1,573,696	1,725,150	(515,322)	(929,002)	(374,216)	(53,640)	(805,736)	505,409
Total primary government general revenues and other changes in net position	\$	131,371,283	139,814,383	\$ 127,991,943 \$	134,516,057 \$	133,817,019 \$	142,032,451 \$	148,901,698 \$	160,272,033 \$	167,637,017 \$	176,739,911
Changes in Net Position											
Governmental activities	\$	(7,061,477) \$			68,080 \$		6,295,848 \$	(9,074,936) \$	(3,352,583) \$		(11,362,602)
Business-type activities	-	8,010,061	5,706,216	7,087,783	5,636,347	6,640,992	3,288,977	4,193,823	2,932,276	4,439,545	6,804,715
Total primary government changes in net position	\$	948,584 \$	(8,253,934)	\$ (6,870,663) \$	5,704,427 \$	(4,167,566) \$	9,584,825 \$	(4,881,113) \$	(420,307) \$	(1,143,587) \$	(4,557,887)

Note: Prior to 2012, Veteran's Memorial Ice Rink and Dilboy Stadium activity was accounted for in a special revenue fund

### **Fund Balances, Governmental Funds**

### **Last Ten Years**

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
General Fund										
Reserved\$	12,484,743	\$ 14,740,399	\$ 15,210,735 \$	- \$	- \$	- \$	- \$	- \$	- \$	-
Unreserved	17,701,780	11,952,907	12,687,703	=	-	-	=	-	-	-
Committed	-	-	-	18,712,499	21,929,103	24,171,167	25,038,098	30,065,350	33,354,136	34,533,997
Assigned	-	-	-	10,242,471	5,948,451	5,890,549	5,976,724	6,460,233	5,823,265	5,907,817
Unassigned	-	-	-	11,745,190	13,735,197	17,005,198	15,520,425	13,692,118	15,507,488	20,194,053
•										
Total general fund\$	30,186,523	\$ 26,693,306	\$ <u>27,898,438</u> \$	40,700,160 \$	41,612,751 \$	47,066,914 \$	46,535,247 \$	50,217,701 \$	54,684,889 \$	60,635,867
All Other Governmental Funds										
Reserved\$	13,552,469	\$ 12,276,896	\$ 13,423,104 \$	- \$	- \$	- \$	- \$	- \$	- \$	-
Unreserved, reported in:										
Special revenue funds	9,163,103	17,964,768	20,226,857	-	-	-	-	-	-	-
Capital projects funds	119,927	(59,498)	6,678,591	-	-	-	-	-	-	-
Permanent funds	216,731	217,881	163,066	-	-	-	-	-	-	-
Nonspendable	-	-	-	433,126	433,126	433,126	433,126	433,126	433,126	433,126
Restricted	-	-	-	32,172,936	23,955,913	24,039,762	29,105,031	32,953,447	36,444,641	40,328,168
Unassigned				(42,349)	(7,897,251)	(8,830,687)	(11,138,192)	(15,052,796)	(14,895,671)	(11,385,014)
Total all other governmental funds \$	23,052,230	\$ 30,400,047	\$ <u>40,491,618</u> \$	32,563,713 \$	16,491,788 \$	15,642,201 \$	18,399,965 \$	18,333,777 \$	21,982,096 \$	29,376,280

Note: The City implemented GASB 54 in 2011, fund balances prior to 2011 have been reported in the pre-GASB 54 format.

### Changes in Fund Balances, Governmental Funds

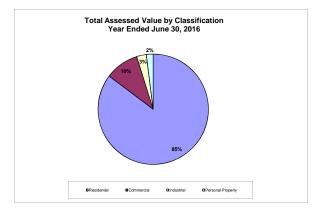
### Last Ten Years

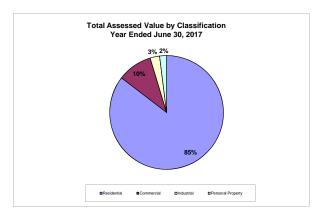
	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Revenues:										
Real estate and personal property taxes\$	85,100,033 \$	89,398,919 \$	95,031,409 \$	98,921,096 \$	102,575,530 \$	109,391,564 \$	113,427,599 \$	120,742,247 \$	127,359,478 \$	134,759,721
Tax liens	870,517	1,165,496	1,078,578	1,161,723	1,297,050	1,118,479	847,582	654,405	606,130	392,962
Motor vehicle and other excise taxes	5,007,547	4,531,602	4,563,267	4,894,601	6,762,048	7,206,904	7,759,040	8,596,756	9,345,084	9,297,090
Payments in lieu of taxes	314,262	158,827	163,644	398,281	192,334	182,347	285,596	304,688	829,780	1,248,682
Intergovernmental	95,212,975	89,793,239	83,710,418	85,293,814	83,228,489	95,364,763	88,757,484	75,012,124	77,436,920	91,261,649
Departmental and other	21,760,536	22,282,936	23,300,994	23,946,046	23,732,924	22,579,819	22,368,780	31,314,092	26,795,775	29,238,662
Community preservation taxes	-	-	-	-	-	-	1,323,320	2,335,638	2,375,654	2,085,496
Contributions	1,273,574	160,049	1,162,345	1,354,249	1,361,020	1,126,151	256,094	3,044,440	757,874	621,388
Investment income	1,605,434	1,096,779	584,028	419,721	320,878	238,620	238,031	292,212	308,289	500,910
Miscellaneous	1,700,000	12,270,901	312,803	229,144	71,679	102,500	268,687	113,209	205,935	134,582
Total Revenue	212,844,878	220,858,748	209,907,486	216,618,675	219,541,952	237,311,147	235,532,213	242,409,811	246,020,919	269,541,142
Expenditures:										
General government	11,832,794	12,284,477	11,345,329	12,623,157	12,679,343	16,705,382	17,643,136	19,760,973	21,121,725	22,099,097
Public safety	33,422,270	31,952,078	31,850,195	30,938,872	36,463,494	37,408,954	37,020,112	38,187,360	38,861,329	41,113,649
Education	58,150,030	61,298,672	60,033,670	63,007,532	63,303,388	65,203,861	68,950,650	71,696,093	76,278,689	78,217,082
Public works	24,166,057	20,701,397	19,162,374	19,461,296	19,831,102	21,203,002	23,213,680	30,173,419	24,285,794	26,189,372
Community development	4,807,530	9,503,292	6,015,349	5,142,819	5,225,117	5,092,521	5,399,251	6,731,292	4,752,888	8,904,122
Human services	3,682	108,906	2,681	7,095	312,548	288,766	224,330	229,633	178,570	244,417
Culture and recreation	1.994.251	1.841.688	2.596.786	2.397.542	2,413,694	2,853,452	1,792,055	716.322	2.624.181	3.004.178
Pension benefits	24.027.834	25.601.417	25,028,473	25.986.011	27.154.941	28.472.130	29.482.862	19.710.963	23.927.384	28.429.418
Employee benefits	25,804,216	29,525,454	28,046,345	28,783,865	27,555,222	20,642,529	23,240,442	23,167,986	23,240,346	24,274,992
Claims and judgments					124,666	87,190	149.138	237,987	99,590	53,800
Community preservation	_	_	_	_	-	-	56,770	77,672	771.733	2,314,179
State and county charges	9,083,059	9,628,426	9,815,484	10,990,847	10,922,689	11,189,172	11,854,949	12,569,633	12,740,178	13,532,201
Capital outlay	19,917,387	6,947,220	6,576,020	9,937,843	35,537,453	28,892,038	12,164,916	14,038,651	18,695,120	13,805,058
Debt service:	, ,	-,,==-	-,	-,,	,,	,,	,,	,,	,,	,,
Principal	5,503,616	5,003,735	6,048,976	6,799,951	7,473,552	6,921,187	6,971,599	7,968,384	7,110,623	7,455,123
Interest	2,836,481	2,615,224	2,802,736	2,404,731	2,494,542	2,871,080	2,890,706	3,016,183	2,866,743	3,639,566
Total Expenditures	221,549,207	217,011,986	209,324,418	218,481,561	251,491,751	247,831,264	241,054,596	248,282,551	257,554,893	273,276,254
Excess of revenues over (under) expenditures	(8,704,329)	3,846,762	583,068	(1,862,886)	(31,949,799)	(10,520,117)	(5,522,383)	(5,872,740)	(11,533,974)	(3,735,112)
Other Financing Sources (Uses)										
Issuance of bonds and notes	13,713,522	-	10,695,000	6,305,000	15,750,000	13,940,000	6,250,000	8,603,000	17,771,000	12,335,000
Issuance of refunding bonds	-	-	15,129,000	-	-	-	-	-	-	-
Premium from issuance of bonds	62,957	-	10,000	422,348	353,483	96,302	962,253	-	930,391	2,970,178
Premium from issuance of refunding bonds	-	-	682,609	-	-	-	-	-	-	-
Payments to refunded bond escrow agent	-	-	(15,811,609)	-	-	-	-	-	-	-
Sale of capital assets	. 1,780	7,838	8,635	9,355	16,384	12,549	9,387	-	-	2,120,152
Transfers in	6,091,842	2,211,567	3,295,179	5,278,835	12,298,802	4,599,007	5,578,902	4,828,239	3,753,592	5,536,920
Transfers out	(6,091,842)	(2,211,567)	(3,295,179)	(5,278,835)	(11,628,204)	(3,523,165)	(5,052,062)	(3,942,233)	(2,805,502)	(5,881,976)
Total other financing sources (uses)	13,778,259	7,838	10,713,635	6,736,703	16,790,465	15,124,693	7,748,480	9,489,006	19,649,481	17,080,274
Net change in fund balance\$	5,073,930 \$	3,854,600 \$	11,296,703 \$	4,873,817 \$	(15,159,334) \$	4,604,576 \$	2,226,097 \$	3,616,266 \$	8,115,507 \$	13,345,162
Debt service as a percentage of noncapital expenditures	. 4.14%	3.63%	4.37%	4.41%	4.62%	4.47%	4.31%	4.69%	4.18%	4.28%

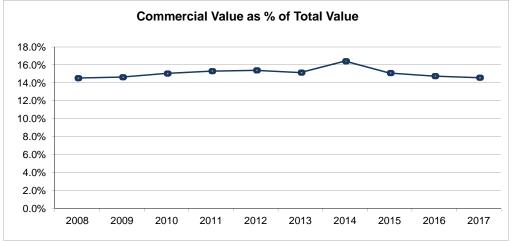
### Assessed Value and Actual Value of Taxable Property by Classification and Tax Rates

#### Last Ten Years

					A	ssessed and Ac	tual '	Values and Tax	Rate	·s			
Year		Residential Value	 sidential ax Rate	Commercial Value		Industrial Value		Personal Property		Total Commercial Value	nmercial x Rate	Total Direct Rate (2)	Total City Value
2008		\$ 7,343,629,210	\$ 10.95	\$ 851,069,790	\$	259,298,300	\$	138,332,790	\$	1,248,700,880	\$ 17.97	\$ 11.97	\$ 8,592,330,090
2009	(1)	\$ 7,178,108,247	\$ 11.71	\$ 826,175,153	\$	260,306,700	\$	144,604,120	\$	1,231,085,973	\$ 19.25	\$ 12.81	\$ 8,409,194,220
2010		\$ 7,017,857,230	\$ 12.30	\$ 820,005,970	\$	274,302,300	\$	149,114,320	\$	1,243,422,590	\$ 20.44	\$ 13.53	\$ 8,261,279,820
2011		\$ 7,027,712,955	\$ 12.71	\$ 831,013,262	\$	273,718,283	\$	165,431,820	\$	1,270,163,365	\$ 21.21	\$ 14.01	\$ 8,297,876,320
2012		\$ 7,099,067,112	\$ 13.09	\$ 836,954,788	\$	276,018,500	\$	178,531,790	\$	1,291,505,078	\$ 21.85	\$ 14.44	\$ 8,390,572,190
2013		\$ 7,293,246,502	\$ 13.42	\$ 843,242,898	\$	273,007,500	\$	185,838,150	\$	1,302,088,548	\$ 22.38	\$ 14.78	\$ 8,595,335,050
2014	(1)	\$ 7,894,327,349	\$ 12.66	\$ 1,020,307,151	\$	331,988,000	\$	199,049,900	\$	1,551,345,051	\$ 21.51	\$ 14.11	\$ 9,445,672,400
2015		\$ 8,909,186,864	\$ 12.61	\$ 1,055,713,836	\$	311,627,700	\$	215,696,880	\$	1,583,038,416	\$ 20.38	\$ 13.78	\$ 10,492,225,280
2016		\$ 9,546,993,086	\$ 12.53	\$ 1,108,832,814	\$	318,967,000	\$	223,981,370	\$	1,651,781,184	\$ 20.18	\$ 13.66	\$ 11,198,774,270
2017		\$ 10,814,213,402	\$ 11.67	\$ 1,255,256,698	\$	339,856,200	\$	251,203,200	\$	1,846,316,098	\$ 18.81	\$ 12.71	\$ 12,660,529,500







<sup>(1)</sup> Revaluation year.

(2) The direct rate is the weighted average of the residential and commercial tax rates.

Source: Assessor's Department, City of Somerville

All property in the Commonwealth of Massachusetts is assessed at 100% of fair cash value.

Note: Chapter 59, Section 21C of the Massachusetts General Laws, known as "Proposition 2 1/2", imposes 2 separate limits on the annual tax levy of the City. The primary limitation is that the tax levy cannot exceed 2 1/2 percent of the full and fair cash value. The secondary limitation is that the tax levy cannot exceed the maximum levy limit for the preceding year as determined by the State Commissioner of Revenue by more than 2 1/2 percent, subject to an exception property added to the tax rolls and for certain substantial valuation increases other than as part of a general revaluation. The secondary limit may be exceeded in any year by a majority vote of the voters, however it cannot exceed the primary limitation.

# **Principal Taxpayers**

# **Current Year and Nine Years Ago**

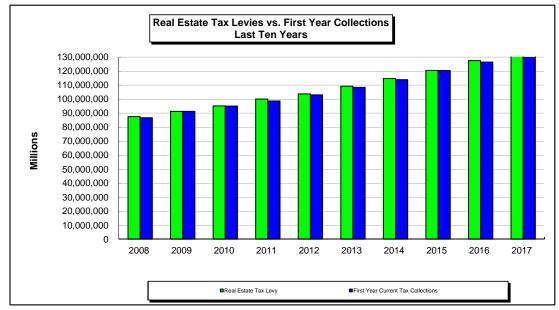
			2017				200	)8
Name	Nature of Business	Assessed Valuation	Rank	Percentage of Total Taxable Assessed Value	_	Assessed /aluation	Rank	Percentage of Total Taxable Assessed Value
Street Retail Inc	Commercial	\$ 243,428,900	1	2.58%	\$	-	-	-
NSTAR Electric Co	Electric Company	\$ 79,025,760	2	0.84%	\$	54,794,010	3	0.64%
FR Assembly Square LLC	Shopping Mall	\$ 75,341,000	3	0.80%	\$	62,391,000	1	0.73%
Twin City Plaza LLC	Retail Mall	\$ 51,025,000	4	0.54%	\$	55,126,300	2	0.64%
SRI Assembly Row B6 LLC	Retail	\$ 56,333,900	5	0.60%	\$	-	-	0.00%
NSTAR Gas Co	Electric Company	\$ 38,882,490	6	0.41%	\$	-	-	-
I-93 Somerville LLC	Retail	\$ 38,156,100	7	0.40%	\$	37,000,000	4	-
CRP 70 Inner Belt LLC	Telecom	\$ 35,568,300	8	0.38%	\$	30,684,700	6	-
GAHC3 Somerville MOB LLC	Professional Building	\$ 35,181,900	9	0.37%	\$	-	-	-
National Tax Search LLC Trustee	Office Building	\$ 34,553,600	10	0.37%	\$	23,658,800	8	-
Kadima Medical Properties LLC	Professional Building	\$ -	-	-	\$	32,698,600	5	0.38%
IKEA Property Inc	Commercial Land	\$ -	-	-	\$	23,934,000	7	0.28%
FR Sturtevant Street LLC	Retail	\$ -	-	-	\$	19,668,400	9	0.23%
Clarendon Hills Towers Association	Apartments	\$ -	-		\$	31,787,100	10	0.37%
	Totals	\$ 6687,496,950		7.28%	_\$3	371,742,910	=	3.26%

Source: Official Statement for Sale of Bonds

## **Property Tax Levies and Collections**

### **Last Ten Years**

Year		(2) Total Tax Levy	Less atements & xemptions	(2) Net Tax Levy	7	First Year Current Fax Collections	Percent of Net Levy Collected	elinquent Tax ollections	Total Tax Collections	(3) Percent of Total Tax Collections to Net Tax Levy
2008		\$ 88.230.603	\$ 740.520	\$ 87.490.083	\$	86,635,835	99.02%	\$ 932,119	\$ 87.567.954	100.09%
2009	(1)	\$ 92,502,692	\$ 1,235,728	\$ 91,266,964	\$	91,213,775	99.94%	\$ 56,154	\$ 91,269,929	100.00%
2010	` '	\$ 96,493,032	\$ 1,372,905	\$ 95,120,127	\$	94,988,009	99.86%	\$ 128,204	\$ 95,116,213	100.00%
2011		\$ 100,548,992	\$ 463,464	\$ 100,085,528	\$	98,703,495	98.62%	\$ 1,377,979	\$ 100,081,474	100.00%
2012		\$ 104,765,287	\$ 1,088,607	\$ 103,676,680	\$	102,975,339	99.32%	\$ 696,871	\$ 103,672,210	100.00%
2013		\$ 109,923,036	\$ 799,886	\$ 109,123,150	\$	108,407,664	99.34%	\$ 711,174	\$ 109,118,838	100.00%
2014	(1)	\$ 116,112,597	\$ 1,416,537	\$ 114,696,060	\$	113,841,400	99.25%	\$ 860,377	\$ 114,701,777	100.00%
2015		\$ 122,165,461	\$ 1,697,496	\$ 120,467,965	\$	120,376,618	99.92%	\$ 814,136	\$ 121,190,754	100.60%
2016		\$ 129,147,863	\$ 1,680,095	\$ 127,467,768	\$	126,428,749	99.18%	\$ 558,205	\$ 126,986,954	99.62%
2017		\$ 136,071,683	\$ 1,709,004	\$ 134,362,679	\$	133,730,789	99.53%	\$ -	\$ 133,730,789	99.53%



<sup>(1)</sup> Revaluation year.

<sup>(2)</sup> Includes tax liens.

<sup>(3)</sup> If the actual abatements and exemptions are lower than the estimate the actual collections can exceed the net levy. Source: Assessor's Department, City of Somerville

# **Ratios of Outstanding Debt and General Bonded Debt**

## Last Ten Years

					Gov	ernme	ntal Activitie	S	
Year	U. S. Census Population	Personal Income	Assessed Value	General Obligation Bonds	oital ises	(	Per Capita	Percentage of Personal Income	Percentage of Assessed Value
2008	75,620	\$ 2,093,461,649	\$ 8,592,330,090	\$ 68,811,515	\$ -	\$	910	3.56%	0.87%
2009	75,656	\$ 2,136,347,437	\$ 8,409,194,220	\$ 63,807,780	\$ -	\$	843	2.99%	0.76%
2010	75,754	\$ 2,463,292,818	\$ 8,261,279,820	\$ 69,122,803	\$ -	\$	912	2.81%	0.84%
2011	75,965	\$ 2,519,556,983	\$ 8,297,876,320	\$ 68,627,852	\$ -	\$	903	2.72%	0.83%
2012	76,267	\$ 2,580,164,990	\$ 8,390,572,190	\$ 76,177,493	\$ -	\$	999	2.95%	0.91%
2013	76,589	\$ 2,642,879,641	\$ 8,595,335,050	\$ 84,360,426	\$ -	\$	1,101	3.19%	0.98%
2014	78,804	\$ 2,773,699,578	\$ 9,445,672,400	\$ 84,481,455	\$ -	\$	1,072	3.05%	0.89%
2015	78,901	\$ 2,832,656,005	\$ 10,492,225,280	\$ 82,313,356	\$ -	\$	1,043	2.91%	0.78%
2016	80,318	\$ 2,941,198,848	\$ 11,198,774,270	\$ 93,750,365	\$ -	\$	1,167	3.19%	0.84%
2017	81,322	\$ 3,037,524,044	\$ 12,660,529,500	\$ 101,423,345	\$ -	\$	1,247	3.34%	0.80%

		Business-ty	pe Acti	ivities (1)				Tota	al Primary Go	vernment	
Year	(	General Obligation Bonds		Capital Leases		(	Total Debt Outstanding	ı	Per Capita	Percentage of Personal Income	Percentage of Assessed Value
2008	\$	12,926,533	\$		_	\$	81,738,048	\$	1,081	3.90%	0.95%
2009	\$	15,380,835	\$		-	\$	79,188,615	\$	1,047	3.71%	0.94%
2010	\$	15,377,277	\$		-	\$	84,500,080	\$	1,115	3.43%	1.02%
2011	\$	13,343,849	\$		-	\$	81,971,701	\$	1,079	3.25%	0.99%
2012	\$	14,245,269	\$		-	\$	90,422,762	\$	1,186	3.50%	1.08%
2013	\$	13,258,968	\$		-	\$	97,619,394	\$	1,275	3.69%	1.14%
2014	\$	11,801,568	\$		-	\$	96,283,023	\$	1,222	3.47%	1.02%
2015	\$	12,838,188	\$		-	\$	95,151,544	\$	1,206	3.36%	0.91%
2016	\$	10,494,094	\$		-	\$	104,244,459	\$	1,298	3.54%	0.93%
2017	\$	9,950,711	\$		-	\$	111,374,056	\$	1,370	3.67%	0.88%

<sup>(1)</sup> Prior to 2008, water and sewer enterprise long-term debt activity was accounted for in the general fund. Source: Audited Financial Statements, U. S. Census, Division of Local Services

### Computation of Legal Debt Margin

### Last Ten Years

_	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Equalized Valuation	\$ 9,612,275,100	\$ 9,139,060,000	\$ 9,139,060,000	\$ 9,226,665,200	\$ 9,226,665,200	\$ 9,237,328,000	\$ 9,237,328,000	\$ 10,446,575,400	\$ 12,444,120,100	\$ 12,444,120,100
Debt Limit -5% of Equalized Valuation	\$ 480,613,755	\$ 456,953,000	\$ 456,953,000	\$ 461,333,260	\$ 461,333,260	\$ 461,866,400	\$ 461,866,400	\$ 522,328,770	\$ 622,206,005	\$ 622,206,005
Less: Outstanding debt applicable to limit Authorized and unissued debt	74,634,995 30,514,133	73,888,615 30,868,133	83,900,079 24,070,363	81,671,701 79,179,716	90,422,762 62,907,004	97,619,394 50,103,233	96,283,023 27,875,515	95,151,544 23,156,766	104,244,459 46,509,649	111,374,056 372,482,894
Legal debt margin	\$ 375,464,627	\$ 352,196,252	\$ 348,982,558	\$ 300,481,843	\$ 308,003,494	\$ 314,143,773	\$ 337,707,862	\$ 404,020,460	\$ 471,451,897	\$ 138,349,055
Total debt applicable to the limit as a percentage of debt limit	21.88%	22.93%	23.63%	34.87%	33.24%	31.98%	26.88%	22.65%	24.23%	77.76%

Source: Official Statement for Sale of Bonds

# **Direct and Overlapping Governmental Activities Debt**

# As of June 30, 2017

City of Somerville, Massachusetts	Debt Outstanding	Estimated Percentage Applicable	Estimated Share of Overlapping Debt
Debt repaid with property taxes  MWRA Water\$  MWRA Sewer  Massachusetts Bay Transportation Authority	2,084,311,000 3,690,804,000 5,656,191,000	3.28% \$ 3.41% 3.12%	68,365,401 125,856,416 176,473,159
Subtotal, overlapping debt			370,694,976
City direct debt			101,423,345
Total direct and overlapping debt		\$	472,118,321

Source: City of Somerville, Auditing Department and related organizations.

Note: Overlapping governments are those that coincide, at least in part, with geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the taxpayers of City. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the property taxpayers should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

# **Demographic and Economic Statistics**

# **Last Ten Years**

Year	Population Estimates	Personal Income	Р	Per Capita ersonal ncome	Median Age	Unemployment Rate
2008	75,620	\$ 2,093,461,649	\$	27,684	31.1	3.8%
2009	75,656	\$ 2,136,347,437	\$	28,238	31.1	6.3%
2010	75,754	\$ 2,463,292,818	\$	32,517	31.4	6.4%
2011	75,965	\$ 2,519,556,983	\$	33,167	31.4	5.2%
2012	76,267	\$ 2,580,164,990	\$	33,831	31.4	4.9%
2013	76,589	\$ 2,642,879,641	\$	34,507	31.4	5.2%
2014	78,804	\$ 2,773,699,578	\$	35,197	31.3	3.7%
2015	78,901	\$ 2,832,656,005	\$	35,901	31.3	3.3%
2016	80,318	\$ 2,941,198,848	\$	36,619	31.3	2.4%
2017	81,322	\$ 3,037,524,044	\$	37,352	31.3	3.3%

Source:

U. S. Census, Division of Local Services, Executive Office of Labor and Workforce Development Median age is based on most recent census data.

# Principal Employers (Excluding City)

# **Current Year and Nine Years Ago**

			201			200	
	Nature of			Percentage of Total City			Percentage of Total City
Employer	Business	Employees	Rank	Employment	Employees	Rank	Employment
Partners Healthcare	Health Care	3,900	1	14.1%	-	-	-
ABM Industries	Janitorial Services	2,000	2	7.2%	-	-	-
Cambridge Health Alliance	Health Care	1,014	3	3.7%	771	1	3.5%
Angelica Corporation	Laundry	412	4	1.5%	546	2	2.5%
J&S Electric Company	Building Equipment	525	5	1.9%	-	-	-
Market Basket	Grocery Store	372	6	1.3%	275	5	1.3%
Rogers Foam Corporation	Foam Products	400	7	1.4%	-	-	-
Super Stop & Shop	Grocery Store	300	8	1.1%	-	-	-
FormLabs	Scientific Research	300	9	1.1%	-	-	-
Royal Hospital Services Incorporated	Office Supplies	260	10	0.9%	-	-	-
Ames Safety Envelope	Envelopes & Printing	-	-	-	400	3	1.8%
Star Market / Shaw's Supermarkets	Grocery	-	-	-	400	4	1.8%
МВТА	Railroad Maintenance	-	-	-	275	6	1.3%
Gentle Giant	Local Trucking	-	-	-	250	7	1.1%
॥ Target ॥	Retail	-	-	-	200	8	0.9%
Share Group	Non-Profit Telemarketing	-	-	-	196	9	0.9%
United Parcel Service	Package Delivery Service			<u> </u>	180	10	0.8%
	Te	otals 9,483	:	34.2%	3,493	: :	16.0%

Source: Massachusetts Department of Workforce Development

# **Full-Time Equivalent City Employees**

# **Last Ten Years**

_	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Full-Time Equivalents City	721	712	708	670	675	696	714	729	736	755
School	847	853	823	843	845	892	908	923	929	937
Total	1,568	1,564	1,531	1,513	1,520	1,587	1,622	1,652	1,665	1,692

Source: Finance Committee Report

## Operating Indicators by Function/Program

### **Last Ten Years**

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
General Government:										
Registered Voters	44,483	42,759	42,937	43,633	45,987	47,484	47,454	45,655	51,319	51,362
Births	827	885	873	922	962	957	974	863	838	639**
Marriages	595	602	586	553	503	591	548	513	590	511**
Deaths	410	393	459	441	420	410	517	589	561	454**
Dogs licensed	981	1,120	1,289	1,595	1,967	1,790	2,127	1,780	2,053	1,812**
Business Certificates	451	471	466	445	451	425	483	318	307	218**
Fire:										
Total Fires	239	134	98	156	279	476	377	431	429	412*
Structure Fires	75	59	42	44	60	107	56	258	321	212*
Vehicle Fires	19	17	16	16	15	24	14	24	14	17*
Other Fires	145	58	40	96	204	345	307	149	94	183*
Civilian										
Deaths	0	0	0	3	1	0	0	0	0	0*
Injuries	2	1	24	41	22	5	1	0	8	3*
Fire Service										
Deaths	0	0	0	0	0	0	0	0	0	0*
Injuries	112	84	76	81	44	71	38	17	29	28*
Dollar Loss		\$ 2,211,115	\$ 2,258,000	\$3,019,600	\$2,438,000	\$5,850,000	\$ 1,559,364	\$ 663,875	\$3,601,500	\$1,941,579*
Police:										
Violent crime total	283	282	226	259	258	178	206	183	198	137**
Murder and nonnegligent manslaughter	2	3	0	1	0	0	1	0	0	2**
Forcible rape	20	7	14	17	22	17	10	8	15	7**
Robbery	112	104	77	90	84	51	58	40	48	35**
Aggravated assault	149	168	135	151	152	110	137	135	135	93**
Property crime total	2,336	1.970	2,028	1,760	1,752	1,552	1,253	1,695	1,239	817**
Burglary	2,330 453	493	514	416	349	430	192	305	207	124**
Larceny-theft	1,633	1,314	1,336	1,193	1,270	1,021	949	1,257	931	628**
Motor vehicle theft	250	1,314	1,330	1,193	133	1,021	112	1,237	101	65**
	230	103	170	131	133	101	112	133	101	05
Traffic and Parking:										
Tickets Issued	207,915	189,878	158,995	152,381	149,844	144,919	128,449	140,974	137,973	94,057**
Inspectional:										
Building Permit Count	1,718	1,507	1,736	1,627	1,682	1,775	1,775*	2,166	2,034	1,744**
Education:										
Total enrollment	4,890	4,877	4,842	4,855	4,877	4,922	4,940	4,987	4,931	4,950
	1,000	1,077	1,0 12	1,000	1,011	1,022	1,0 10	1,007	1,001	1,000
Library:+										
Total Circulation	425,743	499,205	501,095	466,304	448,579	415,666	411,566	387,222	396,812	396,812*
Total Holdings	185,847	185,611	183,791	185,930	192,229	194,451	200,522	205,045	211,941	211,941*
Registered users	27,447	27,939	27,663	27,826	27,934	28,017	29,611	29,351	33,500	34,395

NA - Information not available

<sup>+</sup> Denotes fiscal year reporting schedule, \* Denotes estimates based on prior year data, \*\* Denotes year-to-date Source: Elections Dept, City Clerk, Fire Dept, Police Dept, T&P Dept, ISD, Mass DoE, MBoLC

# Capital Asset Statistics by Function/Program

### **Last Ten Years**

Function	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Fire: Fire stations	5	5	5	5	5	5	5	5	5	5
Emergency vehicles	8	8	8	8	8	8	8	8	8	8
Emorgancy variation	Ü	· ·	· ·	Ü	Ü	Ü	Ü	· ·	Ü	Ü
Police:										
Stations	3	3	3	2	2	3	3	3	3	3
Public works:										
Streets (miles)	105.64	106.15	106.17	106.17	106.17	108.97	115.11	119.7	119.7	119.7
G. 66.6 (65)		100110								
Electric:										
Streetlights	3,986	4,006	4,006	4,006	4,032	4,032	4,032	4,056	4,056	4,056
Sewer:										
Sanitary sewers (miles)	68	68	68	68	68	68	68	68	68	68
Storm sewers (miles)	35	35	35	35	35	35	35	35	35	35
Library:										
Main library	1	1	1	1	1	1	1	1	1	1
Number of branches	2	2	2	2	2	2	2	2	2	2
Parks and recreation:										
City Parks										
Number of Parks	40	41	41	41	43	43	43	43	69	69
Acreage	48.18	49.27	49.27	49.27	51.35	51.35	51.35	51.35	58.3	58.3
DCR Parks in Somerville										
Number of Parks	6	6	6	6	6	6	6	6	8	8
Acreage	77.5	77.5	77.5	77.5	77.5	77.5	77.5	77.5	81.3	81.3
Other Open and Public Space	00	00	00	00	00	00	00	00	40	44
Number of Spaces	28 50.34	10 19.3	11 25							
Acreage	50.34	50.34	50.34	50.34	50.34	50.34	50.34	50.34	19.3	25
Water:										
Water mains (miles)	125	125	125	125	125	125	125	125	125	125
Fire hydrants	1,508	1,508	1,523	1,523	1,523	1,523	1,550	1,555	1,555	1,555
Education:										
Elementary schools	10	9	9	9	9	10	10	10	10	10
High school	10	1	1	1	1	1	1	1	1	1
g 0000	•	•	•	•		·	•	•		•

NA - Information not available Source: Various City Departments